**Public Hearing: YES** ⊠ **NO** □ **Department:** Planning & Sustainability

#### **SUBJECT:**

COMMISSION DISTRICT(S): ALL DISTRICTS

Application of the Director of Planning & Sustainability for a text amendment relating to short-term rentals and for other purposes. This text amendment is County-wide.

PETITION NO: N10-2023-1467 TA-24-1246762

PROPOSED USE: Short-term rentals, and for other purposes.

LOCATION: County-wide.

PARCEL NO.: N/A

INFO. CONTACT: Rachel Bragg, Zoning Administrator

**PHONE NUMBER:** 404-371-2155

#### **PURPOSE:**

Application of the Director of Planning & Sustainability for a text amendment relating to short-term rentals and for other purposes. This text amendment is County-wide.

#### **RECOMMENDATION:**

**COMMUNITY COUNCIL:** CC-1: Full cycle deferral; CC-2: Deferral; CC-3: Deferral; CC-4: Full cycle deferral; CC-5: Deferral.

PLANNING COMMISSION: Two-cycle deferral.

**PLANNING STAFF:** Two-Cycle Deferral.

STAFF ANALYSIS: As initiated by District 5 Commissioner, Mereda Davis Johnson, and following subsequent discussions of the Planning, Economic Development, and Community Services (PECS) Committee, the County is exploring an ordinance regulating short-term rentals. This multi-faceted proposal represents the collaboration of the following departments: Planning & Sustainability, Law, Code Compliance Administration, Finance, and the Solicitor-General's Office. Short-term rentals are currently not regulated, yet they exist and consideration of how to manage them, particularly, within single-family zoning districts is needed. This proposal introduces a new term and definition. Short term rental is: "the rental of a room, lodging or overnight accommodations for a period not exceeding thirty (30) consecutive days." This term shall encompass the rental of a vacation home, residential dwelling, guestroom, or other overnight lodging that an owner advertises through a marketplace facilitator such as but not limited to Airbnb.com. Booking.com, Hometogo.com and or VRBO.com. Staff has explored and researched how short-term rentals (STR) would fit in DeKalb County. The implementation of the short-term rental ordinance included a regulatory review of cities and counties in the metro area and nationwide show a similar process. The cities of Atlanta, Savannah, and Brookhaven all allow short-term rental by right and have a requirement for a business license. The taxation is at 8%. Please see attached staff report for the proposed regulatory framework. In order to develop a process of adequate oversight and monitoring of STR's with the Business License Department, Staff will need to research best practices of enforcement. Additionally, Staff would like to address concerns of penalties and escalation fees for bad actors and provide a proper parking regulation per unit. Therefore, Staff recommends a "Two-cycle deferral to the May 2024 zoning agenda".

**PLANNING COMMISSION VOTE: Two-cycle deferral 9-0-0.** Jon West moved, Sarah Zou seconded for a 2-cycle deferral to the May 2024 zoning agenda.

COMMUNITY COUNCIL VOTE/RECOMMENDATION: CC-1: Full Cycle Deferral 7-0-0. Full cycle deferral, with request that the following feedback be issued to appropriate departments: 1. A separation of a single room STR verse an entire unit STR. A single room STR is more of a hotel. 2. SLUP to inform neighborhood *versus* notification to the neighbors that a property owner has applied for a Business License to operate an STR. CC 1 felt a SLUP was necessary. 3. Parking regulations per unit. 4. Clear description of penalties and what they apply to as it pertains to taxes and fees – page 5 shows no escalation in offense from your 1st to 5th (\$100, \$500, \$1,000, revoked). 5. Too based upon the "honor system" – how will DeKalb know who is paying for a BL or not, who is tracking that? 6. A portion of the funds should circulate to Staff this appropriately through Business License Department and Code Enforcement. 7. Change language in legal and proper payment to "property owner" or "representative". CC-2: Deferral 10-0-0. Comments included: not enough restrictions, not enough enforcement, and revenue should be allocated to administration of ordinance. CC-3: Deferral 6-1-0. CC-3 recommended deferral until a better draft is crafted which considers information that will be coming from the community via Engage DeKalb, including information on how the proposed tax revenues will be distributed. CC-4: Full cycle deferral 11-0-0. CC-5: Deferral 8-0-0.

# DeKalb County

#### **DeKalb County Department of Planning & Sustainability**

### 178 Sams Street Decatur, GA 30030

(404) 371-2155 / Planning and Sustainability | DeKalb County

Planning Commission Hearing Date: January 9, 2024 Board of Commissioners Hearing Date: January 25, 2024

#### **TEXT AMENDMENT ANALYSIS**

AGENDA NO.: 2023-1467 ZONING CASE NO.: TA-24-1246762 COMMISSION DISTRICTS: All

**APPLICANT:** Department of Planning & Sustainability

\*

**SECTIONS OF ZONING ORDINANCE AFFECTED BY AMENDMENTS:** CHAPTER 27-ZONING ORDINANCE, TO AMEND SECTION 4.1.3 (USE TABLE) AND TO AMEND SECTION 4.2.15 (BED AND BREAKFAST INN, HOME STAY, AND SHORT TERM RENTAL) RELATED TO THE INTRODUCTION OF REGULATIONS OF SHORT TERM RENTAL ACCOMMODATIONS.

#### **REASON FOR REQUEST:**

As initiated by District 5 Commissioner, Mereda Davis Johnson, and following subsequent discussions of the Planning, Economic Development, and Community Services (PECS) Committee, the County is exploring an ordinance regulating short-term rentals. This multi-faceted proposal represents the collaboration of the following departments: Planning & Sustainability, Law, Code Compliance Administration, Finance, and the Solicitor-General's Office. Short-term rentals are currently not regulated, yet they exist and consideration of how to manage them, particularly, within single-family zoning districts is needed.

This proposal introduces a new term and definition. *Short term rental* is: "the rental of a room, lodging or overnight accommodations for a period not exceeding thirty (30) consecutive days." This term shall encompass the rental of a vacation home, residential dwelling, guestroom, or other overnight lodging that an owner advertises through a marketplace facilitator such as but not limited to Airbnb.com. Booking.com, Hometogo.com and or VRBO.com. Staff has explored and researched how short-term rentals (STR) would fit in DeKalb County. The implementation of the short-term rental ordinance included a regulatory review of cities and counties in the metro area and nationwide show a similar process. The cities of Atlanta, Savannah, and Brookhaven all allow short-term rental by right and have a requirement for a business license. The taxation is at 8%. In summary, the proposed regulatory framework consists of the following:

- Zoning
- o By-right, residential, accessory use (administrative approval)
- Supplemental Regulations
- o Limited use duration (180 days per calendar year)
- Application fee (new fee required)
- Business License required
- Taxation 8%

The proposed use table proposes allowing short term rentals in all zoning districts that permit residential uses (RE; RLG; R-100; R-85; R-75; R-60; RSM; MHP; RNC; MR-1; MR-2; HR 1, 2, 3; OI; OIT; M; MU-1; MU-2; MU-3; and MU4-5).

KEY:	P - Permitte	P - Permitted use													
`	Pa - Permitt	Pa - Permitted as an accessory use													
Use	RE	RLG	R-100	R-85	R-75	R-60	RSM	MR-1	MR-2	HR-1,2,3	МНР	RNC			
Housing and Lodging															
Bed and breakfast	SP	SP	SP				SP	SP	SP	SP					
Bed and breakfast, home stay	SP	SP	SP	SP	SP	SP	SP	SP	SP	SP		SP			
Boarding/Rooming house								SP	Р	Р					
Convents or monasteries	SP	SP	SP	SP	SP	SP	SP	SP	SP						
Dormitory															
Extended stay hotel/motel															
Fraternity house or sorority house								SP	Р	Р					
Hotel/Motel															
Short term rental	Pa	Pa	Pa	Pa	Pa	Pa	Pa	Pa	Pa	Pa	Pa	Pa			
Nursing care facility or hospice								Р	Р						

Use	OI	огт	NS	C-1	C-2	OD	м	M-2	MU-1	MU-2	MU-3	MU-4,5	See Section 4.2
Housing and Lodging													
Bed and breakfast	P	P		P	P					Р	Р	P	✓
Bed and breakfast, home stay													✓
Boarding/Rooming house													
Convents or monasteries	P	P								Р	Р	P	1
Dormitory	Pa	Pa		Pa	Pa	Pa	Pa		Pa	Pa	Pa	Pa	
Extended stay hotel/motel	SP			SP	SP					SP	SP	SP	1
Fraternity house or sorority house	SP									Р	Р		
Hotel/Motel	P			Р	Р	Р				Р	P	Р	
Short term rental	Pa	Pa					Pa		Pa	Pa	Pa	Pa	1
Nursing care facility or hospice	Р	P		P	Р				Р	Р	Р	Р	

Prepared 12/12/2023 by: AKF, YKT

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TA-24-1246762

This proposal was submitted to all five community councils. In addition to "deferral" recommendations, the summary of feedback received is listed below:

- · Allowing substantial time for feedback to generate in Engage DeKalb from the community.
- Text Amendment appeared to be based upon an "Honor System" for example, expecting property owners to apply for Business License Ordinance fails to explain proper and adequate oversight.
- How will Business License monitor STR's being applied for and paying taxes/fees.
- · Clear description of penalties and what they apply to as it pertains to taxes and fees.
- An escalation in offenses (First \$100, Second -\$500, Third \$1,000, Fourth revoked).
- · Proper notification to surrounding neighborhood, whether through obtaining letters of support or

through a SLUP.

- · Parking regulations per unit.
- · Add language that Subdivision Covenants take precedence.
- · Proper Staffing levels in both Code Enforcement and Business License Departments, taxes generated from STR's should funnel back into Staff.
- · 24/Hr contact information listed online for STR property owners.
  - \* Chapter 24 (Taxation) items are not proposed for discussion by Planning Commission. \*

In order to develop a process of adequate oversight and monitoring of STR's with the Business License Department, Staff will need to research best practices of enforcement. Additionally, Staff would like to address concerns of penalties and escalation fees for bad actors and provide a proper parking regulation per unit. Therefore, Staff recommends a two-cycle deferral.

STAFF RECOMMENDATION: TWO CYCLE DEFFERAL.

### AN ORDINANCE TO AMEND THE CODE OF DEKALB COUNTY, GEORGIA, CHAPTER 24 PERTAINING TO AN EXCISE TAX ON SHORT TERM RENTALS AND CHAPTER 27 PERTAINING TO ZONING AND FOR OTHER PURPOSES.

**WHEREAS**, pursuant to O.C.G.A. § 48-13-51(b), the Governing Authority of DeKalb County is authorized to levy an excise tax at a rate not to exceed (8%) eight percent of the charge for the furnishing for value to the public of any room or rooms, lodgings, or accommodations; and

**WHEREAS**, Section 24-84 of the Code of DeKalb County currently provides for a tax of (8%) eight percent on the rent for occupancy of a guestroom in a hotel in the unincorporated area of the county, as authorized by state law; and

WHEREAS, in accordance with state law, one-half of the amount collected above the current rate will be expended for the promotion of tourism, conventions and trade shows by contract with the DeKalb Convention and Visitors Bureau, and the remaining one-half will be expended for tourism product development, including but not limited to capital costs and operating expenses for the Porter Sanford Performing Arts Center; and

**WHEREAS**, the DeKalb County Board of Commissioners is vested with authority to regulate land use through the adoption of planning and zoning ordinances which reasonably relate to the public health, safety and general welfare of its citizens; and

**WHEREAS,** the use of residential rooms or dwellings as lodgings has become an increasingly popular option for travelers and tourists seeking temporary accommodations for business affairs, vacations, or other leisure.

**NOW, THEREFORE**, be it ordained by the Governing Authority of DeKalb County, Georgia, and it is hereby ordained by the authority of same, that Chapters 24 and 27 of the Code of DeKalb County, as Revised 1988, be amended as follows:

#### PART I. ENACTMENT

By amending Chapter 24, Article VIII, to add reserved sections to read as follows: Secs. 24-172 – 24-174. Reserved.

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By adding Article IX to Chapter 24 to read as follows:

ARTICLE IX. EXCISE TAX ON SHORT TERM RENTALS ORDINANCE

#### Sec. 24-175. Definitions.

The following words, terms and phrases, when used in this article, shall have the meanings ascribed to them below except where the text clearly indicates a different meaning:

"Innkeeper" means any person that furnishes for value to the public any rooms, lodgings or accommodations located in unincorporated DeKalb County for use as a short term rental.

"Occupant" means any person who, in exchange for compensation, occupies a vacation home, residential dwelling, guestroom, or other overnight lodging for a period not exceeding thirty (30) consecutive days.

"Short term rental" means the rental of any room, lodging or overnight accommodations for a period not exceeding thirty (30) consecutive days. This term shall encompass the rental of a vacation home, residential dwelling, guestroom, or other overnight lodging that an owner advertises through a marketplace facilitator such as but not limited to: Airbnb.com, Booking.com, Hometogo.com and/or VRBO.com.

#### Sec. 24-176. Imposition; tax rate.

There shall be imposed, assessed, levied and paid an excise tax of (8%) eight percent of the rent for occupancy of a short-term rental in the unincorporated area of the county, as authorized by O.C.G.A. § 48-13-51(b).

#### Sec. 24-177. Exemptions.

- (a) No tax shall be imposed under this article upon any of the following:
  - (1) Overnight lodgings, rooms, or accommodations furnished for a period of more than thirty (30) continuous days;
  - (2) Overnight lodgings, rooms, or accommodations furnished as a result of an emergency if the occupant certifies in writing that he or she is staying in such accommodations as a result of their residence having been destroyed by fire, natural disaster or other casualty; or
  - (3) Overnight lodgings, rooms, or accommodations furnished for a period of one (1) or more days for use by federal, state or local government officials or employees when traveling on official business.

#### Sec. 24-178. Collection by innkeeper; receipt to occupant and collection schedules.

Every innkeeper operating a short term rental in the county and renting overnight lodgings, rooms, or accommodation not exempted under section 24-177 of this article shall, at the time of collecting the rent from the occupant, give the occupant a receipt therefor upon request. In all cases of transactions upon credit or deferred payment, the payment of tax to the operator may be deferred in accordance therewith, and the operator shall be liable therefor at the time and to the extent that these credits are incurred in accordance with the rate of tax owing on the amount thereof. The County's Business License Division of the Department of Planning &

Sustainability shall have the power to adopt rules and regulations prescribing methods and schedules for the collection and payment of such tax.

#### Sec. 24-179. Permit, registration of innkeeper and certificate of authority.

- (a) Every person engaging or about to engage in business as an operator of a short term rental in the county shall obtain a permit issued by the County's Business License Division of the Department of Planning & Sustainability according to the provisions established in chapter 27, article 4 of this Code. Persons engaged in such business prior to the enactment of this article must register with the County's Business License Division no later than 30 days after the date that this article becomes effective. Failure to comply with the permit requirements and/or supplemental regulations established in chapter 27 is a violation of this article.
- (b) Every person engaging or about to engage in business as an operator of a short term rental in the county shall immediately register with the County's Business License Division on a form provided by the Department of Planning & Sustainability. This registration shall set forth the name under which the person or legal entity transacts business or intends to transact business, the location(s) of the person's short term rental and such other information to facilitate the collection of the tax as the Business License Division may require. The registration shall be signed by the owner if a natural person; in case of an association or partnership, by a member or partner; in the case of a corporation, by an executive officer or some person specifically authorized by the corporation to sign the registration. The Business License Division shall, within ten (10) days after such registration, issue without charge a certificate of authority to each registrant to collect the tax from the occupant, together with a duplicate thereof for each additional place of business of the registrant. Each certificate and duplicate shall state the place of business to which it is applicable and shall be prominently displayed therein so as to be seen and come to the notice readily of all occupants and persons seeking occupancy. This certificate shall be nonassignable and nontransferable and shall be surrendered immediately to the County's Business License Division of the Department of Planning & Sustainability upon the cessation of business at the location named or upon its sale or transfer.
- (c) If the County's Business License Division of the Department of Planning & Sustainability deems it necessary in order to facilitate initial registration hereunder of innkeepers or prior to the date of imposition of tax as set forth in this article, the Business License Division may prescribe provisions therefor other than those provided in this section. Those provisions shall be made to effect the purposes of this article. For these purposes, those provisions shall be in lieu of those provided herein. The registration and the certificate thereof shall have the same effect as that provided herein.

#### Sec. 24-180. Determinations, returns, payments.

(a) *Due date*. The tax imposed by this article shall become due and payable from the occupant at the time of occupancy of any short-term rental in this county, except as provided above. All taxes collected by any innkeeper are due and payable to the Business License Division

of the Department of Planning & Sustainability on or before the twentieth day of the month following each monthly period.

- (b) Filing of returns. On or before the twentieth day of the month following each monthly period, a return for the preceding monthly period shall be filed with the County's Business License Division of the Department of Planning & Sustainability, in such form as the Business License Division may prescribe, by every innkeeper during that monthly period who has not yet paid the tax, and made return in regard to the related occupation which is the subject of the tax.
- (c) Contents of return. All returns shall show the gross rent, taxable rent, amount of tax collected or otherwise due for the related period and such other information as required by the County's Business License Division of the Department of Planning & Sustainability.
- (d) *Delivery of return and remittance*. An innkeeper shall file and deliver the return and a hotel/motel excise tax form, together with the remittance of the net amount of tax due, to the County's Business License Division of the Department of Planning & Sustainability.
- (e) Collection fee. Innkeepers collecting the tax shall be allowed a percentage of the tax due and accounted for and shall be reimbursed in the form of a deduction in submitting, reporting and paying the amount due, if the amount is not delinquent at the time of payment The rate of the deduction shall be the same rate authorized for deductions from state sales and use tax under O.C.G.A. § 48-1-1- et seq., as now or hereafter amended.

#### Sec. 24-181. Deficiency determinations.

If the County's Business License Division of the Department of Planning & Sustainability is not satisfied with the return of the tax imposed by this article or the amount of such tax required to be paid to the county by any innkeeper, it may compute and determine the amount required to be paid pursuant to the procedures outlined in section 24-90 of this chapter.

#### Sec. 14-182. Determination if no return made.

If an innkeeper fails to make a return under this article, the County's Business License Division of the Department of Planning & Sustainability shall make an estimate of the amount of the gross room rentals of the innkeeper pursuant to the procedures outlined in section 24-91 of this chapter.

#### Sec. 24-183. Authority of the Department of Planning & Sustainability.

The County's Business License Division of the Department of Planning & Sustainability is hereby authorized to administer and enforce the provisions of this article in accordance with section 24-94 of this chapter.

#### Sec. 24-184. Penalties and interest for failure to pay tax; license suspension or revocation.

Any innkeeper who fails to pay any tax to the county or any portion of the taxes specified by this article within the time required shall pay a late payment penalty, in addition to the taxes,

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plus interest on the unpaid tax or any portion thereof as specified by section 2-112; failure to pay said taxes, penalty and interest shall subject the person to business license suspension or revocation in accordance with section 15-45.

#### Sec. 24-185. Enforcement; fraudulent returns; violations and criminal penalties.

The provisions of this article may be enforced by authorized county employees, including police officers, code compliance officers, and/or inspectors. Failure to comply with the provisions in this article shall be punishable as provided in section 1-10 of this Code.

(a) Fraudulent returns. Any innkeeper who violates a provision of this article; fails to furnish a return, supplemental return or other data required by the Business License Division of the Department of Planning & Sustainability; or who renders a false or fraudulent return, upon citation by an authorized county employee and conviction of the violation in a court of competent jurisdiction, which includes the Magistrate Court of DeKalb County, shall be subject to fine and/or imprisonment in accordance with section 1-10.

#### (b) Criminal penalties.

- (1) Pursuant to O.C.G.A. § 48-13-58.1, it shall be unlawful for any innkeeper to willfully fail to make a return and pay the taxes due under this article by the date provided. If the tax liability is \$10,000.00 or less, any person who violates this section shall be guilty of a misdemeanor. If the tax liability is more than \$10,000.00, any person who violates this section shall be guilty of a felony.
- (2) Pursuant to O.C.G.A. § 48-13-59, any innkeeper who fails, neglects, or refuses to collect the tax as provided in this article shall be deemed guilty of a misdemeanor and shall be liable for payment of the tax himself or herself. Upon a conviction thereof, any person who violates this section shall be subject to a fine of not more than \$100.00 or confinement in the county jail for not more than three (3) months, or both fine and confinement.
- (3) Pursuant to O.C.G.A. § 48-13-60, any innkeeper who makes a false or fraudulent return with intent to evade the tax shall be deemed guilty of a misdemeanor. Upon conviction thereof, any person who violates this section shall be punished by a fine of not less than \$100.00 but not more than \$300.00 or confinement in the county jail for not less than thirty (30) days nor more than three (3) months, or both fine and confinement.

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By amending Chapter 27, Section 4.1.3 (Table 4.1), by replacing it with the Use Table attached hereto as Exhibit 1 to read as follows:

#### **Sec. 4.1.3.** – Use table.

*Note to Codifier: please insert the Use Table attached hereto as Exhibit 1.* 

By amending Chapter 27, Section 4.2.15, to add language to read as follows:

#### Sec. 4.2.15. – Bed and breakfast inn, and-home stay and short term rentals.

By adding new subsection C. to read as follows:

- C. The following supplemental regulations apply to all short term rentals:
  - 1. No person shall rent, lease or otherwise exchange for compensation all or any portion of a dwelling unit as a short term rental, as defined by this Code, without first obtaining a permit from the County's Business License Division of the Department of Planning & Sustainability and complying with the regulations contained in this section.
  - 2. No permit issued under this section may be transferred or assigned or used by any person other than the one to whom it is issued, or at any location other than the one for which it is issued.
  - 3. Applicants shall submit an application for a short term rental permit to the County's Business License Division on an annual basis. Application fees shall be established by the Board of Commissioners. Such application shall include:
    - a. Name, address, telephone number and email address of the owner(s) of record of the dwelling unit for which a permit is sought. Applicants shall be limited to owners receiving a current homestead exemption through DeKalb County;
    - b. Address of the dwelling unit to be used as a short term rental;
    - c.Name, address, telephone number and email address of the short term rental agent, which shall constitute his or her 24-hour contact information. An owner may serve as the rental and is responsible for notifying the department of a change to the rental agent and/or any such contact information within five (5) business days of said change;
    - d. Owner's sworn acknowledgement that he or she has received a copy of this section, reviewed it and understands such requirements;
    - e. The number and location of parking spaces allotted to the premises;
    - f. Owner's agreement to use his or her best efforts to assure use of the premises by occupants will neither disrupt the neighborhood nor interfere with the rights of neighboring property owners to the quiet enjoyment of their properties; and
    - g. Any other information the County's Business License Division of the Department of Planning & Sustainability deems necessary to achieve the objectives of this section.
  - 4. All short term rentals shall be subject to an excise tax pursuant to chapter 24 of this Code.

- 5. All short term rentals shall be subject to nuisance and noise regulations pursuant to chapter 16 of this Code.
- 6. No property authorized by this section for short term rentals shall list the property for such use for more than 180 days per calendar year as measured from January 1 to December 31.

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By amending Chapter 27, Section 9.1.3 to add the following language to read as follows, in alphabetical order:

#### Sec. 9.1.3. – Defined terms.

Bed and breakfast: Accessory use of a single-family detached dwelling by the homeowner who resides in the dwelling, to provide sleeping accommodations to customers. Breakfast may also be provided to the customers at no extra cost. For the purpose of this definition, the term "customer" means a person who pays for the sleeping accommodations for fewer than thirty (30) consecutive days. The length of stay for guests in a bed and breakfast may not exceed seven (7) consecutive days, and guests may not re-register for at least thirty (30) days from the termination date of their previous stay.

Home stay bed and breakfast residence: A single-family dwelling in which is provided not more than two (2) rooms for not more than four (4) people for overnight rental and a morning meal to transient persons for compensation on a nightly basis by the occupant of said dwelling. The length of stay for guests in a home stay bed and breakfast may not exceed seven (7) consecutive days, and guests may not re-register for at least thirty (30) days from the termination date of their previous stay.

Hotel/motel: An establishment, other than a bed and breakfast or short term rental, providing, for a fee, sleeping accommodations and customary lodging services, including maid service, the furnishing and upkeep of furniture and bed linens, and telephone and desk service. Guest rooms in hotels are accessed via internal corridors, while motels provide access directly from the exterior to each guest room. Related ancillary uses may include but shall not be limited to conference and meeting rooms, restaurants, bars, and recreational facilities.

Hotel/motel, extended stay: Any building containing six (6) or more guest rooms rented or leased for sleeping purposes for periods less than one (1) month, but in excess of one (1) week, and that contain kitchen facilities for food preparation including, but not limited to, refrigerators, stoves, and ovens. See section 4.2.26.

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By adding a new term to read as follows, in alphabetical order:

Short term rental: The rental of any room, lodging or overnight accommodations for a period not exceeding thirty (30) consecutive days. This term shall encompass the rental of a vacation home, residential dwelling, guestroom, or other overnight lodging.

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#### PART II. EFFECTIVE DATE

This ordinance shall become effective one hundred and twenty (120) days after adoption by the Board of Commissioners and approval by the Chief Executive Officer.

#### **PART III. SEVERABILITY**

Should any section or provision of this ordinance be declared by a court of competent jurisdiction to be invalid or unconstitutional, such decision shall not affect the validity of the ordinance as a whole, nor any part thereof, other than the part so declared to be invalid or unconstitutional. All ordinances or resolutions, or parts thereof, in conflict with this ordinance are repealed.

A DODTED bestly Dalkelly County	- Paral of Commission on this
ADOPTED by the Dekaib Count	y Board of Commissioners, this day of 2023.
	ROBERT J. PATRICK
	Presiding Officer
	Board of Commissioners
	DeKalb County, Georgia
APPROVED by the Chief Evecut	tive Officer of DeKalb County, this day of 2023.
ATT NOVED by the emer Execut	day of 2023.
	MICHAEL L. THURMOND
	Chief Executive Officer
	DeKalb County, Georgia
ATTEST:	
BARBARA H. SANDERS-NORWOOI	
Clerk to the Board of Commissioners and	
Chief Executive Officer	
DeKalb County, Georgia	

APPROVED AS TO FORM:

APPROVED AS TO SUBSTANCE:

CEDRIC HUDSON

Interim Director, Planning and Sustainability DeKalb County, Georgia VIVIANE H. ERNSTES

County Attorney DeKalb County, Georgia

## COMMUNITY COUNCIL DISTRICT 1 TEXT AMENDMENT TA-24-1246761 Short Term Rentals Ordinance

#### RECOMMENDATIONS

#### 1) Ordinance as Written is Too Broad

The council feels that the ordinance is trying to do too much and cover to much territory.

- recommend separate ordinances, one for the revenue aspect of it, and the other for the zoning and land use aspect of it. Georgia Law and DeKalb County Code provides contradictory language as to adherence to revenue requirements and zoning/land use requirements such that any violation of one, but permissible by the other would form the foundation to legally argue compliance by an offending property owner.

#### -recommend separate ordinance(s) for single room rentals and bed and breakfast rentals.

These are more akin to hotels and motels and should fall into these types of categories and as such, have their own separate individual ordinance. Dekalb County had some issues with individual single room rentals in the 1980's and 1990's. Recently passed single room rental ordinances, like this one, in other municipalities are beginning to show the flaws and problems.

#### 2) Require Special Land Use Permit For Each Application

Each property owner seeking a license to operate a short term rental should also be required to go through the SLUP process. This will insure proper notification to the neighbors and immediate homeowners. There has been many, many problems across Metro Atlanta where VRBO rentals have disrupted an unknowing neighborhood with loud parties and other disturbances.

#### 3) Add Language that Subdivision Covenants Take Precedence Over the Ordnance

This should be stated clearly in the ordinance. Many subdivision has prohibition or limitations on rentals. The ordinance should clearly state that the Covenants take precedence.

#### 4) Mandate for Off Street Parking

The ordinance should have a requirement prohibiting on street parking and requirement for off street parking with appropriate/stated fines for violations.

#### 5) Revamp Fines for Violations

The current language does not provide any escalation of penalties or fines from multiple offenses. The Council read the language to say that the 500<sup>th</sup> violation carries the same monetary fine as the 1<sup>st</sup> violation. This provides no incentive to a property owner to follow the ordinance. It is recommended that the fines increase incrementally with each new offense with a revocation of the license for multiple offenses. (\$100 first offense, \$200 second offense, \$500 third offense and revocation of the permit/license after the fourth offense).

#### 6) Add Language of Oversite by DeKalb County

The council is concerned about the added work to DeKalb County from this ordinance. With no additional staff to monitor or oversee the program, enforcement would be negligible. The thought was that if some language was in the ordinance about DeKalb County hiring a person dedicated to monitoring this program, it would enforce better oversite by DeKalb County. Perhaps have the language of the ordinance state that all revenue collected by the program will be used solely for the administration of the program. This would solve the inevitable issue of the money going into the General Fund and not going to the program. If this requires a change in the DeKalb County Code to make this happen, then a change in the Code should occur concurrently with the passage of the ordinance(s).

#### 7) DeKalb County Fails to Explain Proper and Adequate Oversight

The Community Council does not feel comfortable with DeKalb County's explanation of the oversite for this ordinance. While we understand the application and application fees are overseen by the Licensing Department, DeKalb County was unable to answer how they will know the exact number of nights that a house was rented.

We understand that monitoring VRBO and other websites will indicate what houses are being rented, but if revenue is collected on a night by night basis, how does the county know how many nights in a given month that the house was rented? It seems that meeting the requirements of the ordinance falls on an honor system with the property owner. There is no incentive for a property owner to volunteer accurate information when it means paying more taxes. A property owner would be incentivised to under report the number of nights. We feel that this gap in the oversight and enforcement is opening Pandora's box to abuse and loss of potential revenue to the county.