"The Path Forward"

DeKalb County Water & Sewer Capital Improvement Program (CIP) Funding

November 12, 2024 Townhall Meeting

Picture: Scott Candler Plant - main building entrance





Executive Summary

- DeKalb County has successfully initiated a plan to address the deteriorating water and sewer infrastructure
 - a. Completed \$1.25B in investments since 2017
 - b. Used multiple funding sources for the water and sewer infrastructure investment (grants, low interest loans, SPLOST, federal and state support, fees, bonds)
 - c. February 2021 the BOC approved CIP 2021 which included improvements to Scott Candler Water Treatment Plant and other water and sewer infrastructure as well as considering the first ever master plans for water and sewer
- 2. In 2022, the Governing Authority adopted a 6% rate increase. This is the only rate increase in the past decade (since 2014).
- 3. Due to optimization efforts, which decreased costs and increased revenues, additional rate increases were delayed.
- 4. Post COVID-19, inflationary pressures dramatically increased operational and capital costs.
 - a. Funding is available for ongoing capital improvement projects at Scott Candler Water Treatment Plant but only through 2025. Similarly, funding is limited for other water and sewer projects.
 - b. Therefore, additional funding is needed to complete critical infrastructure repairs and improvements.



Questions?

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DEKALB'S WATER AND SEWER INFRASTRUCTURE SUCCESSES

\$1.25B CIP Investment Since 2017

\$520M Water Infrastructure

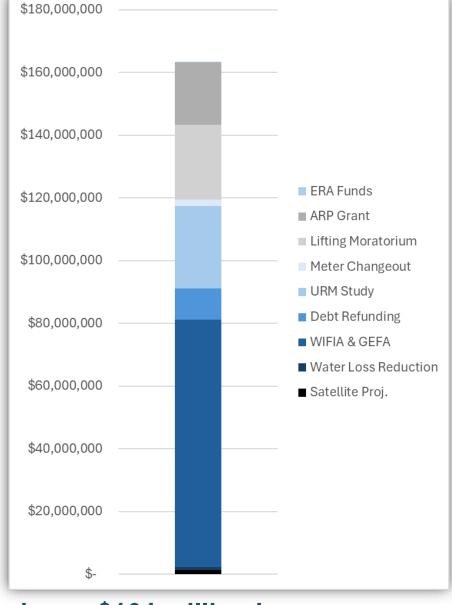
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\$730M Wastewater Infrastructure

Contractor working on New Day Project

Savings 2021-2024

- Decreased Expenses (\$90,000,000 to \$110,000,000):
 - ✓ Reducing Water Loss (\$1,000,000 saved)
 - ✓ Maximizing Low Interest Debt WIFIA & GEFA (\$79,000,000 in costs avoided)
 - ✓ Debt Refunding (\$9,800,000 saved)
 - ✓ Eliminating Negative Arbitrage (\$20,000,000 avoided)
- Increased Revenue (\$74,000,000):
 - ✓ Commercial Accounts Audit (\$26,413,763 collected)
 - ✓ Meter Changeout Program (\$2,000,000 collected)
 - ✓ Lifting the Service Disconnection Moratorium (\$23,800,000 collected)
 - ✓ American Rescue Plan Grant (\$20,000,000)
 - ✓ Emergency Utility Assistance (\$1,655,512 awarded)



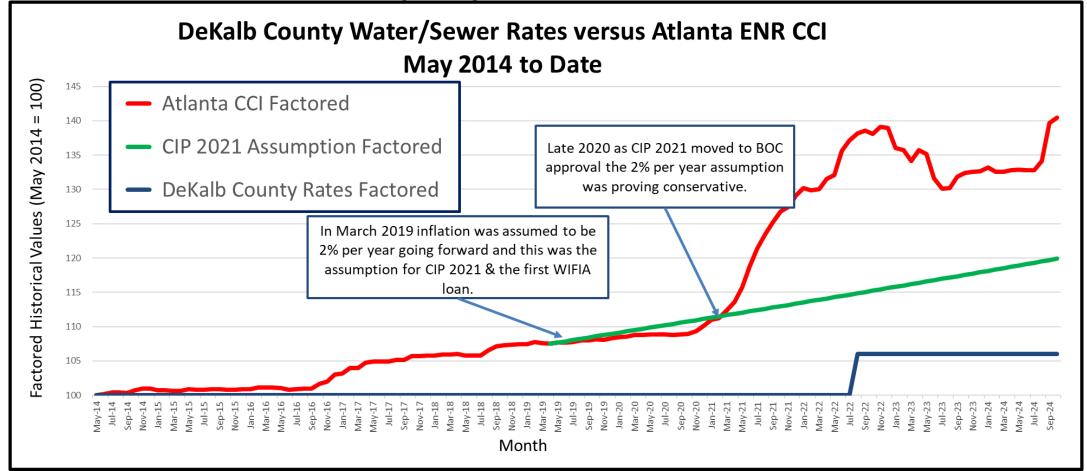
By increasing revenues and reducing cost, DeKalb has optimized over \$164 million in revenue savings from 2021 through 2024. Hence delaying the need for a rate increase.

Impact of Inflation Post Pandemic

- Inflationary Pressure Atlanta Engineering News Report (ENR)
 Construction Cost Index (CCI) pre-pandemic to current peaked with an 40% increase but ductile iron prices have increase 80%
- In January 2024 capital improvements at Scott Candler Water Treatment Plant were estimated at \$250M but are now \$294M
 - Added one project
 - Refined cost based on recent construction estimates
- Considering the impact of the recent storms on supplies and contracting capabilities.

Cost Escalation

Atlanta Engineering News Record (ENR) Construction Cost Index (CCI)



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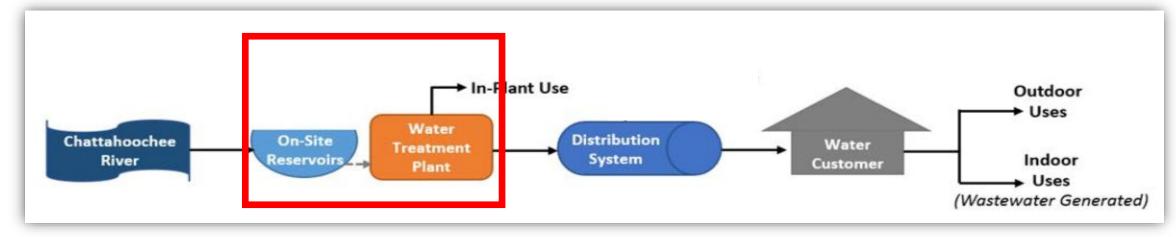
Water & Wastewater System

Components & Gaps





DeKalb County's Single Water Source/Supply



- The Chattahoochee River is the County's sole water source.
- DeKalb County is the only county in the metro Atlanta area of its size (population served) with one water supply source and one Water Treatment Plant (WTP).
- Renew 1942 era components, pumps and plant controls.

Remnant aging facilities

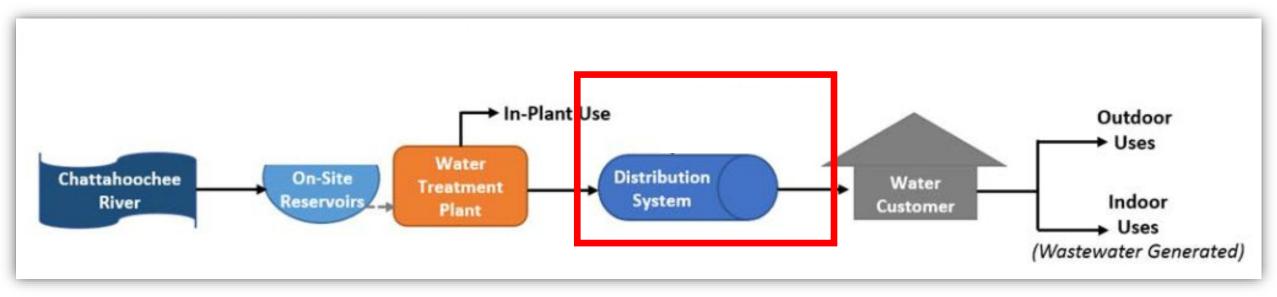
Electrical Building – structural issues – project in procurement





- Originally built in 1942.
- New plant was constructed in 2007.
- Remnants of the old plant remain

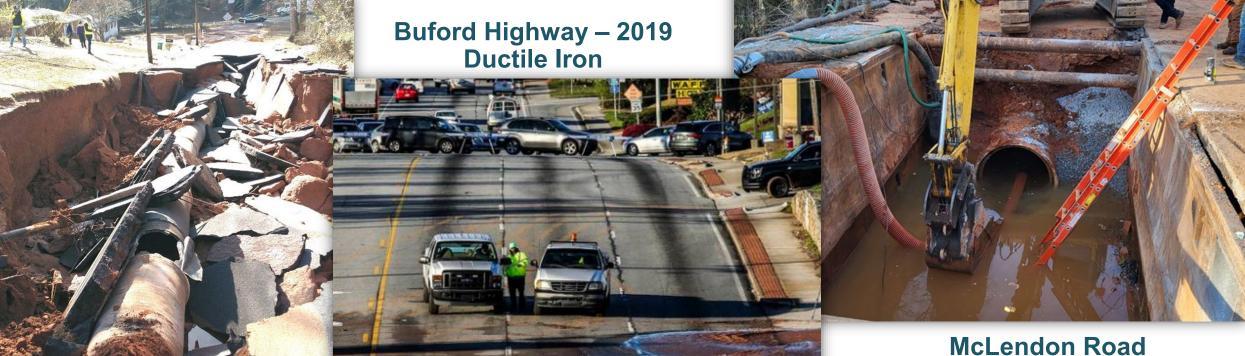
Water Distribution System



- 21 tanks improvements 16 in system and 5 at plant
- ~3,000 miles of water pipe ranging from 1.5- to 54-inch diameter (annual replacement for asbestos cement pipe)
- Address prestressed concrete issues. E.g. McLendon Road 42" diameter failure in Feb/April 2024
- Create first transmission main addition in 50 years

Aging Transmission Mains

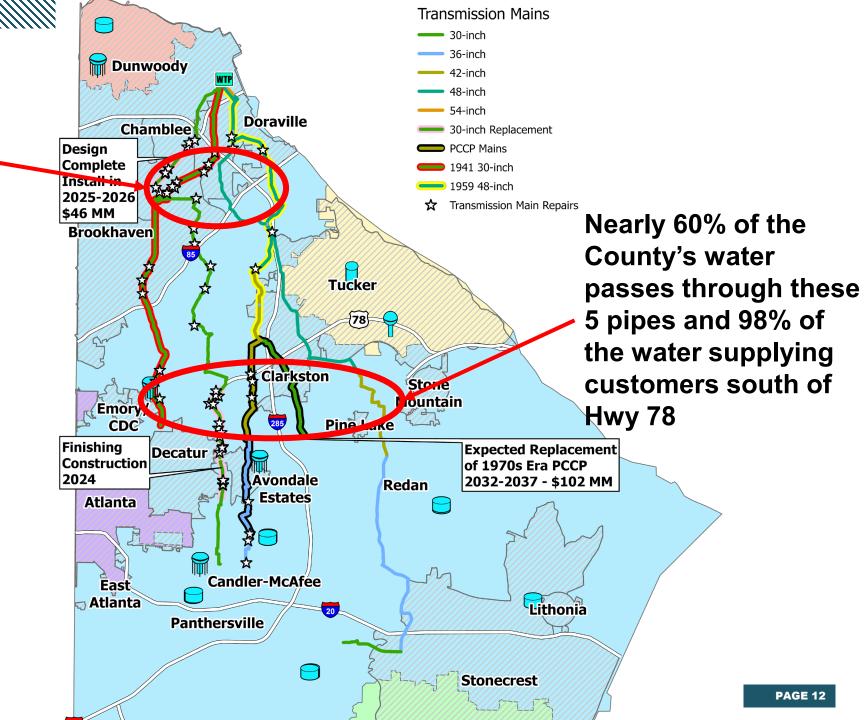
Both the Buford Highway pipeline that failed in 2019 and the McLendon that failed in 2024 carry about 35% of the flow in the system.



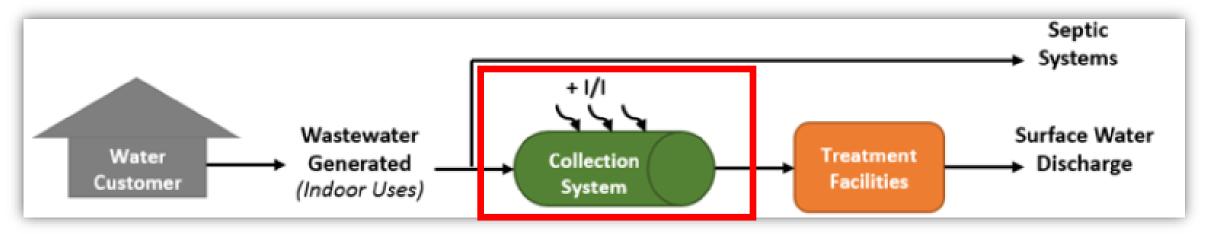
Celia Way
January 2023
Prestressed Concrete

42"diameter Feb/April 2024 Prestressed Concrete Nearly 85% of the County's water passes - through these 4 pipes

DeKalb has not built a transmission main in 50 years.



Wastewater System Overview



Collection System:

- Has been the focus of Consent Decree efforts since 2011
- Over 1,000,000 LF of system rehabilitated or replaced since 2017 (7.3% of system) – over \$725M spent on wastewater since 2017
- Still ... continued major investments are still required by Consent Decree and growth.

Major Trunks

Remaining projects required by the modified Consent Decree are to increase the capacity of the major trunk sewers and addressing the Priority Fix List.

This is a major undertaking with projects larger, more complex and more expensive than previously thought in CIP 2021:

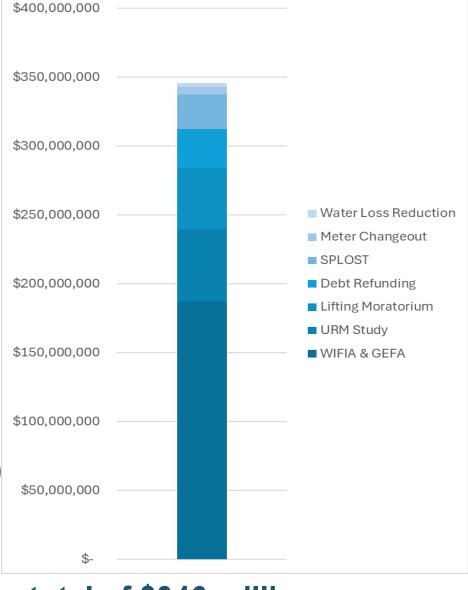
- Pipe diameters up to 72"
- 28 miles of trunk sewer
- Over 700 properties with direct impacts
- Three interstate freeway crossings (I20, I285 & I85).





Future Optimization Efforts

- Continue Reduction in Expenses:
 - **✓** Reducing Water Loss (\$2,750,000)
 - ✓ Maximizing Low Interest Debt WIFIA & GEFA (\$187,000,000)
 - ✓ Savings from Debt Refunding (\$28,500,000)
- Continue to Increase Revenues:
 - ✓ Improved Collections (\$44,000,000)
 - ✓ Applied for \$52,000,000 in multiple grant-type funding (assisted by FEMA, GA DNR, USACE and Congressman Johnson)
 - ✓ Special Purpose Location Option Sales Tax; SPLOST (\$25,000,000)
 - ✓ Commercial Accounts Added Revenue (\$52,800,000)
 - ✓ Meter Changeout Program (\$5,500,000)



Because of improvement efforts, Watershed will save a total of \$346 million - reducing the need for additional revenues in the face of inflationary pressures

To Fill the Funding Gap Driven by Inflationary Pressures and the Need to Fix the Infrastructure

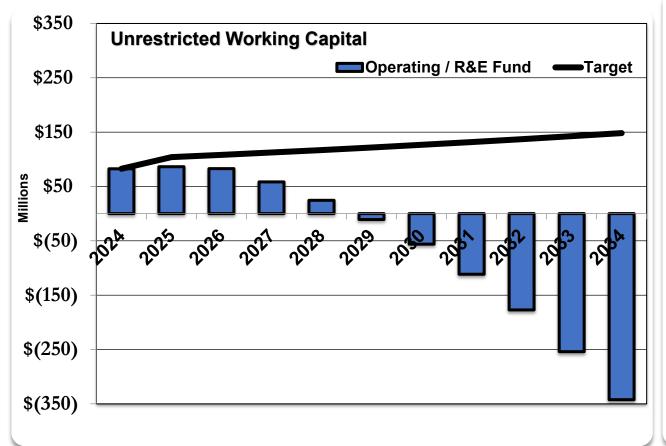
- 1. Increase water and wastewater rates implemented around March 31, 2025, and annually through 2027 (4-month development, programming and testing period)
- 2. Adopt three-year schedule of water and sewer rates (2025 through 2027)
- 3. Issue bonds \$100M in 2025 due to parity constraints
- 4. Continue looking for additional funding sources

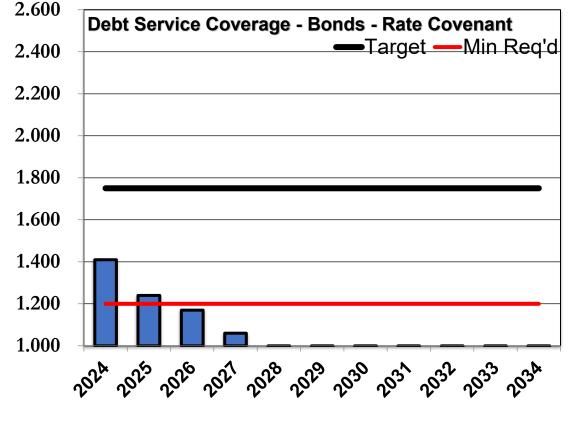
FORECASTED REVENUE NEEDS

Addressing the impact of deteriorating infrastructure

Forecast With No Rate Increases

Rate increases are needed to meet Working Capital Reserve and Debt Service Coverage targets (and minimum requirements)

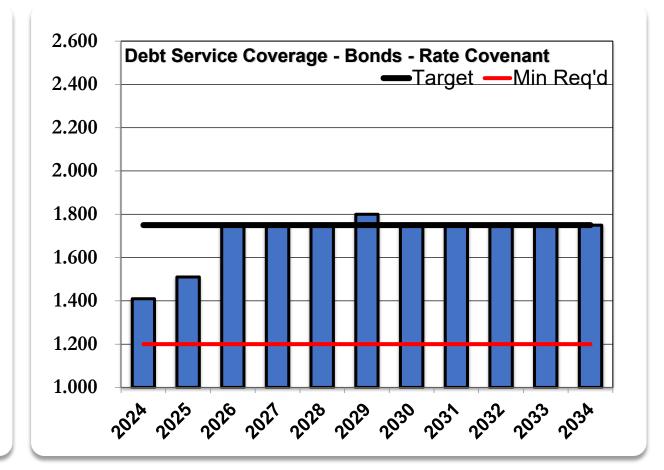




Forecast With No Capital Program

8.0% Revenue Increases with No Capital Program 6.0%4.0% 2.0%0.0%2015 2016 2011 2018 2019 2030 2031 2031 2033 2034

Just to Support DWM Operations



Note: rate increase implementation January 1 of each year

Rate Increase Recommendation

- 1. <u>Address issues</u> at the Scott Candler Water Treatment Plant, the water system and the wastewater system
- 2. <u>Meet Bond Resolution Requirements</u>: rate increases are needed to meet minimum Rate Covenant requirements required by Bond Resolution.
- 3. <u>Maintain Financial Stability</u>: financially stable utilities establish and meet financial metrics. While Watershed has established financial metrics, the metrics are not being met.
- 4. <u>Maintain Bond Ratings</u>: the lack of rate increases in 2023 and 2024 could result in negative rating actions.
- 5. <u>Fund the Capital Program</u>: funding the capital program will require additional debt which requires rate increases to support. The Bond Resolution stipulates requirements for additional Parity bonds, rate increases are needed to meet these requirements.

Customer Bill Impacts and Affordability THE STATE OF THE S

DEKALB WATER BILLING – BY THE NUMBERS

Financial assistance for customer bills: \$2.9M

Extended Installment Plans: 10,434 (2021 to 2023)

Disconnections in 2023: 4,687 (2.3% of total customers)

No disconnections 2016-2022

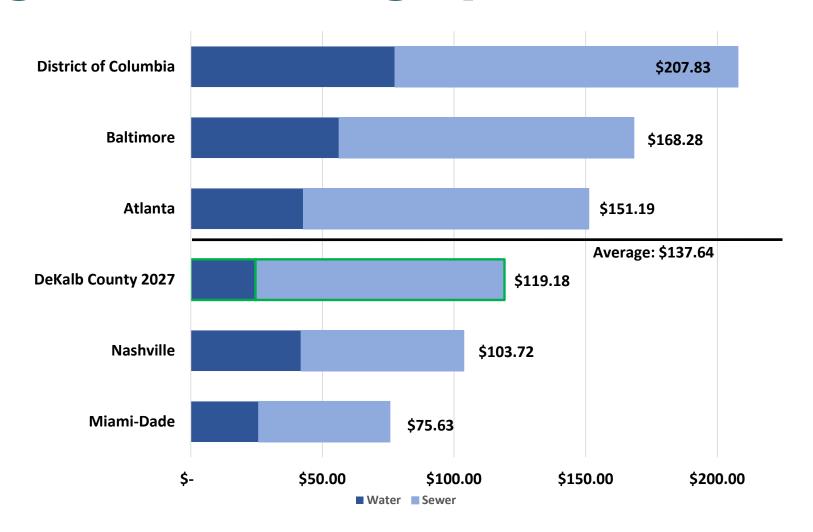
Customer disputes: 69/month (0.03% of customers)

Customers electing mediation: 20 (since 2016)

TIERED RATE STRUCTURE

Monthly	(per 1,000	0 gallons)					
Consumption (gallons)	Water	Sewer	Readiness to Serve				
0 - 2,000	\$2.29	\$12.02	\$10.32				
2,001 - 10,000	\$3.26	\$12.02	\$10.32				
10,0001 - 20,000	\$4.91	\$12.02	\$10.32				
> 20,000	\$8.56	\$12.02	\$10.32				
Average Bill Subsistence Bill	<pre>\$70.00 per month (4,000 gallons) \$38.94 per month (2,000 gallons)</pre>						
EPA Affordability Index	<u>4.5%</u>	of median h	ousehold income				
Median Household Income	<u>\$77,655</u>	DeKalb MHI	(per www.census.com)				
Affordable Monthly Bill	<u>\$291</u>	4.5% of MHI	divided by 12 (per EPA)				
Extremely Low-Income	<u>\$46,400</u>	DeKalb AMI	(4 persons)				
Affordable Monthly Bill	<u>\$174</u>	4.5% of extr	emely-low divided by 1				

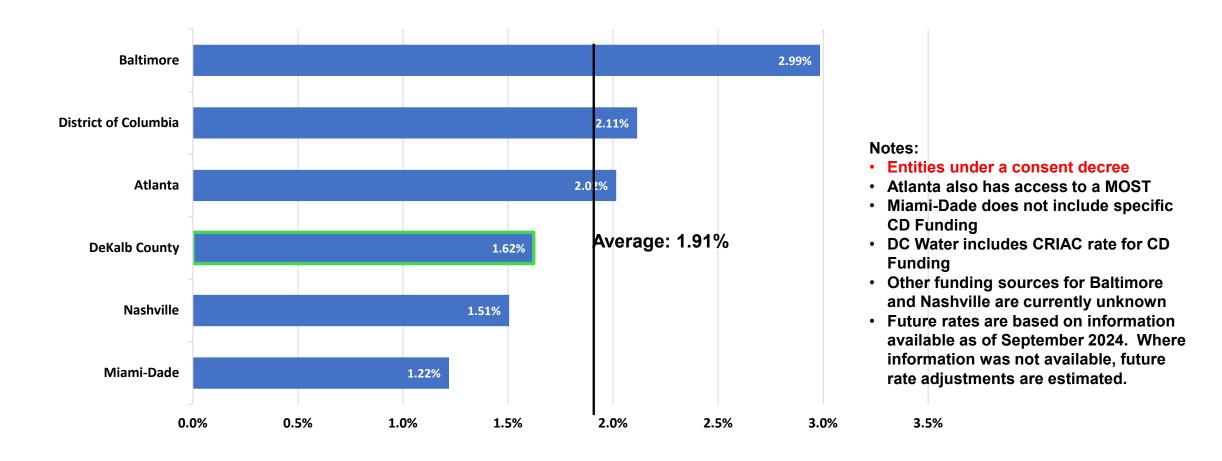
Residential Water & Sewer Bill - 6,000 gallons of Usage per Month – 2027 Rates



Notes:

- · Entities under a consent decree
- Atlanta also has access to a MOST
- Miami-Dade does not include specific CD Funding
- DC Water includes CRIAC rate for CD Funding
- Other funding sources for Baltimore and Nashville are currently unknown
- Future rates are based on information available as of September 2024. Where information was not available, future rate adjustments are estimated.

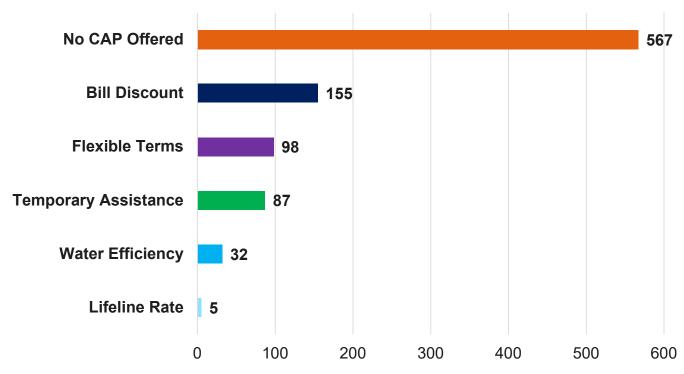
Affordability Measure – Bill as a percentage of Median Household Income – 2027 Rates



EPA Water and Wastewater Utility Customer Assistance Program (CAP) Study

- EPA reviewed 795 utilities across the United States
- The study shows that approximately 30 percent of surveyed utilities offer one or more CAPs
- The most common CAP is a bill discount
- DeKalb offers four CAPs





Note: Of the 795 utilities reviewed, 228 utilities offer a total of 365 CAPs. Several programs fit under more than one program type.

DeKalb C.A.R.E.S. Customer Assistance Programs

Customer Discount Program (discounts for income eligible residential customers)

 Governing Authority To Allocate Funding Annually (adjust at midyear)*

One-time Customer Assistance Fund for those facing disconnection*

- Round-up bill program or
- \$1 or \$2 donation option on bills

Extended Payment Plans

- Up to 7 years for large balances accrued during the pandemic
- Up to 2 years otherwise

ARP – Repair Of Private Infrastructure

- Identify and fix the source of water leaks and associated high usage
- Convert from septic tanks to sewer service
- · Repair of sewer laterals

ERA – Utility Assistance

 Provide one-time assistance to rental customers impacted by COVID

Toilet Rebate Program

- Encourage reduced water usage
- \$50-\$100 per toilet

One Time deferral of bill payment without fees

Private Leak Credit Adjustment

DeKalb C.A.R.E.S. – Proposed Customer Discount Program

Proposed Eligibility:

- Household income must be at or below ~50% of the Area Median Income for the Atlanta-Sandy Springs-Roswell, GA HUD Metro FMR Area.
- Customers must not be participating in any other Federal or State water and/or sewer assistance programs to be eligible.
- The beneficiary must be a verified DWM customer before approval.
- Only residential customers are eligible for this program; commercial and non-profit customers are excluded.
- Customers with past due accounts must be enrolled in a payment program to qualify for a bill credit.

DeKalb C.A.R.E.S. – Proposed Customer Discount Program

- Other Proposed Program Guidelines:
 - Eligible customers are enrolled in the program for a 12-month period and must re-apply thereafter.
 - The program will be administered by a designated third-party organization.
 - The BOC will determine the annual program funding, and bill discounts will be provided as funds are available.
 - The applicant must be both the customer and tenant of the property to which the credit is applied.
 - The property for which the credit is applied must be served by an operable water meter.
 - Under no circumstances will a bill discount result in a disbursement or payment to a customer.



Example: Percentage-Based Bill Discount on Usage Charges

- The United Nations identifies essential water need as 50 to 100 liters per person per day; 400 to 800 gallons per person per month.
- Discount amount can be up to the calculated amount but is not to exceed the total bill.

Monthly Rates									
	Monthly Rates								
Usage	Usage RTS (per month		Water (per 1,000 gal)		Sewer (per 1,000 gal)		Full Monthly Bill Amount		
1,000	\$	10.32	\$	2.29	\$	12.02	\$	24.63	
2,000	\$	10.32	\$	2.29	\$	12.02	\$	38.94	
3,000	\$	10.32	\$	3.26	\$	12.02	\$	54.22	
4,000	\$	10.32	\$	3.26	\$	12.02	\$	69.50	
5,000	\$	10.32	\$	3.26	\$	12.02	\$	84.78	
6,000	\$	10.32	\$	3.26	\$	12.02	\$	100.06	
7,000	\$	10.32	\$	3.26	\$	12.02	\$	115.34	
8,000	\$	10.32	\$	3.26	\$	12.02	\$	130.62	
9,000	\$	10.32	\$	3.26	\$	12.02	\$	145.90	
10,000	\$	10.32	\$	3.26	\$	12.02	\$	161.18	

Credit Amount (Monthly)**										
	Bill Credit Percentage									
Income:	20% AMI		30% AMI		40% AMI		50% AMI			
Household										
Occupants	75%		50%		25%		10%			
1	\$	(10.73)	\$	(7.16)	\$	(3.58)	\$	(1.43)		
2	\$	(21.47)	\$	(14.31)	\$	(7.16)	\$	(2.86)		
3	\$	(32.93)	\$	(21.95)	\$	(10.98)	\$	(4.39)		
4	\$	(44.39)	\$	(29.59)	\$	(14.80)	\$	(5.92)		
5	\$	(55.85)	\$	(37.23)	\$	(18.62)	\$	(7.45)		
6	\$	(67.31)	\$	(44.87)	\$	(22.44)	\$	(8.97)		
7	\$	(78.77)	\$	(52.51)	\$	(26.26)	\$	(10.50)		
8	\$	(90.23)	\$	(60.15)	\$	(30.08)	\$	(12.03)		
9	\$	(101.69)	\$	(67.79)	\$	(33.90)	\$	(13.56)		
10	\$	(113.15)	\$	(75.43)	\$	(37.72)	\$	(15.09)		



Presentations Available At:

https://www.dekalbcountyga.gov/watershed-management/2024-capital-improvement-program-cip

QUESTIONS?

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