

DeKalb County Zoning Board of Appeals

Department of Planning & Sustainability 178 Sams Street, Decatur, GA 30030





Cedric Hudson

Interim Director

Chief Executive Officer

Planning Department Staff Analysis

D2. Case No: A-25-1247439 Parcel ID(s): 18 055 02 020

Commission District 02 Super District 06

Applicant: Kelly Panter

3424 Peachtree Road NE

Suite 1780

Atlanta, GA 30326

Owner: Emory University

1599 Clifton Road

Atlanta, GA 30322-0001

Project Name: 1260 Briarcliff Road – Senior Housing Development

Location: 1260 Briarcliff Road, Atlanta, GA 30306

Requests: Application by Kelly Panter to request variances from Section 27-5.4.5 of the DeKalb County Zoning

Ordinance to reduce transitional buffer from 50 feet to 0 feet to facilitate construction of senior housing in the

OI (Office-Institutional) zoning district.

Staff Recommendation: Approval with condition

Condition: The following information about this variance shall be noted on any site plan prepared for the subject property: case number, approval date, type of variance and condition(s) of approval.

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STAFF FINDINGS:

The subject property is located within the Druid Hills Historic District and is zoned O-I (Office-Institutional). The site contains multiple structures, including the Briarcliff Mansion, which is listed on the National Register of Historic Places, the Emory University Library Service Center (LSC), and the abandoned buildings of the former Georgia Mental Health Institute. To facilitate the redevelopment of the site, a Special Land Use Permit (SLUP-22-1245880) was approved to allow the construction of Corso Druid Hills, a phased senior living facility consisting of 498 units, including bungalows, memory care units, and independent/assisted living apartments. The development involves the demolition of existing structures, reconfiguration of driveways, and rerouting of utilities to meet current code requirements while preserving the Briarcliff mansion and enhancing pedestrian and vehicular access.

To proceed with the approved development, the applicant is requesting one variance: a temporary reduction of the 50-foot transitional buffer along the southern property line to 0 feet.

1. There is an extraordinary or exceptional physical condition(s) pertaining to the particular piece of property (such as, but not limited to, lot size, lot shape, specimen tree(s), steep slope(s), or preservation of historic characteristics of the property), which was not created by the current owner, previous owner, or applicant; by reason of a clearly demonstrable condition(s), the strict application of the requirements of this chapter would deprive the property owner of rights and privileges enjoyed by other property owners in the same zoning district, as distinguished from a special privilege or convenience sought by the property owner.

The southern property line, where the transitional buffer reduction is requested, contains an internal loop driveway that connects Briarcliff Road to the abandoned Georgia Mental Health Institute buildings, the Library Service Center (LSC), and the historic Briarcliff mansion. This driveway is essential for providing access to the remaining structures on the site and houses numerous utilities, including water, sewer, storm drainage, power, and gas. The existing storm drainage system may be insufficient to handle drainage and erosion issues throughout the site. Given the necessity of upgrading and re-routing these utilities, maintaining a 50-foot transitional buffer would severely limit the applicant's ability to address these deficiencies and improve site conditions. Preserving the buffer in its current state would also require the removal of mature trees or significant reconfiguration of the existing driveway, both of which are impractical given the site's constraints.

2. The requested variance does not go beyond the minimum necessary to afford relief, and does not constitute a grant of special privilege inconsistent with the limitations upon other properties in the zoning district in which the subject property is located:

The requested reduction in the transitional buffer along the southern property line is limited to the area up to the property line where an internal loop driveway, utilities, and decorative perimeter walls are already located, leaving no space for a 50-foot buffer. This request does not extend beyond what is necessary to facilitate the reconfiguration of the site's infrastructure while preserving critical access points to the Briarcliff mansion, the Library Service Center (LSC), and other remaining buildings. Furthermore, the SLUP-22-1245880 conditions mitigate the impact of the buffer reduction by ensuring that the site maintains compatibility with neighboring properties. Specifically, Condition 10 requires that Building "B2" (memory care) along the south property border maintains a 1-story height, minimizing visual and structural impacts on adjacent properties. Additionally, Condition 11 mandates the installation of walls, fencing, or vegetative barriers to insulate neighboring properties from taller buildings within view. This variance is necessary to install the required buffering fencing and plantings.

3. The grant of the variance will not be materially detrimental to the public welfare or injurious to the property or improvements in the zoning district in which the subject property is located:

The redevelopment of the site includes community benefits that will enhance public welfare and safety. By redeveloping the abandoned Georgia Mental Health Institute and restoring the Briarcliff mansion, the project will eliminate areas that have become prone to blight, contributing to the overall safety of the surrounding neighborhood. The addition of sidewalk connectivity along Briarcliff Road will also promote pedestrian safety and improve accessibility in the area. These enhancements demonstrate that the buffer reduction serves the public interest by addressing safety concerns, improving infrastructure, and revitalizing an underutilized site without causing harm to neighboring properties.

4. The literal interpretation and strict application of the applicable provisions or requirements of this chapter would cause undue and unnecessary hardship:

The strict application of the 50-foot transitional buffer requirement along the southern property line would create an undue and unnecessary hardship by preventing the development from addressing critical safety and accessibility issues. The existing internal loop driveway along this boundary contains numerous utilities, including water, sewer, storm drainage, power, and gas, all of which need to be replaced or upgraded to meet current safety standards. Enforcing the buffer would make it impossible to reconfigure the driveway and relocate these utilities, jeopardizing fire safety, water drainage, and site accessibility. Furthermore, the existing driveway is in a non-conforming and unsafe state, with inadequate dimensions that do not meet modern fire access requirements. Without the requested buffer reduction, the development would be unable to correct these deficiencies, making it impossible to ensure safe site access for emergency responders and future residents.

5. The requested variance would be consistent with the spirit and purpose of this Chapter and the DeKalb County Comprehensive Plan Text:

The requested variance to reduce the transitional buffer is consistent with the spirit and purpose of DeKalb County's Zoning Ordinance and Comprehensive Plan. The project has received approvals from both the Historic Preservation Commission (HPC) and the Druid Hills Civic Association, ensuring that it aligns with the Druid Hills Historic District's guidelines and respects the neighborhood's character. By restoring the historic Briarcliff mansion and integrating it into the overall development, the project preserves the architectural and cultural heritage of the site while adapting it for modern use. Additionally, the proposed senior living facility addresses the affordable housing crisis by committing to provide 3% of the units as affordable housing for seniors, supporting the county's goal of increasing access to housing options for vulnerable populations.

FINAL STAFF ANALYSIS:

The proposed variances for the transitional buffer reduction increase is necessary to address the unique physical conditions of the site and facilitate the development of a senior living facility that meets modern safety, accessibility, and environmental standards. The buffer reduction is limited to the southern property line where existing infrastructure and utilities make compliance impractical. The project is consistent with the DeKalb County Comprehensive Plan, aligns with the goals of the Druid Hills Historic District, and includes community benefits such as restoring the Briarcliff mansion, providing affordable senior housing, and improving site infrastructure. Therefore, staff recommends approval of the application.

Staff Recommendation: Approval with condition

Condition: The following information about this variance shall be noted on any site plan prepared for the subject property: case number, approval date, type of variance and condition(s) of approval.



Development Services Center 178 Sams Street Decatur, GA 30030 www.dekalbcountyga.gov/planning 404-371-2155 (o); 404-371-4556 (f)

Chief Executive Officer
Michael Thurmond

DEPARTMENT OF PLANNING & SUSTAINABILITY

Interim Director Cedric Hudson

ZONING BOARD OF APPEALS APPLICATION FOR PUBLIC HEARING (VARIANCES, SPECIAL EXCEPTIONS, APPEALS OF ADMINISTRATIVE DECISIONS)

Applicar Authoriz	nt and/or zed Representative:	anter				
	Address: 3424 Peachtre		780			
City/Stat	te/Zip Code: Atlanta, GA	30326				
Email:	kelly@galerieliving.com					
Telepho	ne Home:	Bı	usiness: 404-660-507	1		
			UBJECT PROPERTY			
	Emory University					
Address	(Mailing): 1599 CLIFTO	N RD NE ATLAN	TA GA 30322-0001			
Email: _	sara.lu@emory.edu	Telephone H	lome:	_ Business:4	104.727.8	439
	ADDI	RESS/LOCATION OF	SUBJECT PROPERTY			
Address	1260 BRIARCLIFF R	D	City:Atlanta	State: _C	A Zip:	30306
D	District(s): 18 Land	Lot(s): <u>55</u>	Block:	Parcel:	055 02 020	
Z	oning Classification:	Commis	sion District & Super Distri	ict: Dist 2, S	uper Dis	st 6
CHECK T	YPE OF HEARING REQUEST	ſ E D:				
<u>X</u> v	VARIANCE (From Development Standards causing undue hardship upon owners of property.)					
SI	PECIAL EXCEPTIONS (To red	luce or waive off-stree	t parking or loading space	requirements.)		
0	FFICIAL APPEAL OF ADMINI	STRATIVE DECISION	S.			

*PLEASE REVIEW THE FILING GUIDELINES ON PAGE 4. FAILURE TO FOLLOW
GUIDELINES MAY RESULT IN SCHEDULING DELAYS.*

Email plansustain@dekalbcountyga.gov with any questions.



ZONING BOARD OF APPEALS APPLICATION

AUTHORIZATION OF THE PROPERTY OWNER

I hereby authorize the staff and me Subject Property.	embers of the Zoning Board of Appeals to inspect the premises of the
I hereby certify that the information p	provided in the application is true and correct.
I hereby certify that I am the owner o	of the property subject to the application.
DATE:	Applicant Signature: Sara Lu, Associate VP, Real Estate, Emory University
DATE:	ApplicantSignature:



ZONING BOARD OF APPEALS APPLICATION

AUTHORIZATION TO REPRESENT THE PROPERTY OWNER

I hereby authorize the staff and members of the Zoning Board of Appeals to inspect the premises of the Subject Property.

I hereby certify that the information provided in the application is true and correct.

I hereby certify that I am the owner of the property and that I authorize the applicant/agent to apply for a hearing to the ZoningBoard of Appeals for the requests as shown in this application.

DATE:	Applicant/AgentSignature:
TO WHOM IT MAY CONCERN:	
(I)/ (WE):Emory University (Name of Owners)	
being (owner/owners) of the propert signed agent/applicant.	y described below or attached hereby delegate authority to the above
Sun Sectionson	Solo
Notary Public Susan Stephens NOTARY PUBLI DeKalb County, GEO My Commission Expires (C PRGIA
Notary Public	Owner Signature
Notary Public	Owner Signature



Filing Guidelines for Applications to the Zoning Board of Appeals

1. Submit Application Materials:

- a. To ensure proper processing and payment, please create a profile and upload at least page 1 of your application to: https://epermits.dekalbcountyga.gov/ (no more than 10mb permitted).
 - If you have an existing account, you may use that account and create a *new application* number by selecting the proper application type.
 - Fill out all Account Portal Questions
 - Put your email address under "WEB ACCOUNT"
 - SAVE APPLICATION NUMBER (1246XXX) send to staff when you email your complete application.
- b. After portal submittal, email one (1) combined PDF document of the completed application and materials to plansustain@dekalbcountyga.gov and ljcarter@dekalbcountyga.gov along with application number.
- c. Please confirm we have received your application.
- d. For any questions, please contact plansustain@dekalbcountyga.gov

2. Order of Submitted Materials:

- a. Application Form
- b. Signatures and authorization (including permission to go on property)
- c. Letter of Intent
- d. Surveys, site plans.
- e. Other relevant materials (e.g., photographs, letters of support, citation, etc.)

3. Authorization:

- a. If property owner is different from the applicant, the form to authorize the application must be signed by the owner and stamped by a notary.
- b. If property is owned by more than one property owner, all property owners must authorize the request.

4. Letter of Intent:

- a. Explain what you are asking for and why.
- b. A typed statement indicating the request and clarifying justification for the proposal based on the criteria as indicated in Section 27-7.5.3 or 7.5.4 of the DeKalb County Zoning Ordinance (see attached information).
- c. Reference the section of the code you are requesting to vary and the amount of requested change, (such as to reduce the rear yard setback from forty (40) feet to twenty (20) feet to construct an addition).

5. Surveys and site plans of the Subject Property:

- a. Must be stamped by a professional engineer or surveyor, registered in the State of Georgia.
- b. All plans and surveys must include the following information:
 - 1. Must show all property lines with dimensions.
 - 2. Must show the location of all existing and proposed buildings, structures, parking and setbacks (their relationship to the property boundaries).
 - 3. Must show any other features related to the request such as trees, fences, topography, streams, etc.
 - 4. Must be to-scale
 - 5. Must show lot area and lot coverage (impervious materials, including paving and structures).
- 6. **Application Fee is \$300.** You will be able to pay by credit card on the epermitting portal. A receipt will be provided.

Writing the Letter of Intent

Please address the following criteria as appropriate:

7.5.1 Applications for variances; and criteria to be used by the zoning board of appeals in deciding applications for variances.

The zoning board of appeals shall hear and decide applications for variances from the strict application of the regulations of this chapter and chapter 21 where the strict application of any regulation enacted under said chapters would result in exceptional and undue hardship upon the owner of such property. In determining whether or not to grant a variance, the board shall apply the criteria specified in this section to the facts of each case. The board may attach reasonable conditions to any approved variance in accordance with section 7.3.9. Once imposed, conditions shall become an integral part of the approved variance and shall be enforced as such. No changes to an approved condition attached to a variance shall be authorized except by re- application to the zoning board of appeals in full compliance with the applicable provisions of this division. No relief may be granted or action taken under the terms of this division unless such relief can be granted without substantial detriment to the public good and without substantial impairment of the intent and purpose of this chapter and the comprehensive plan. The zoning board of appeals shall apply the following criteria to the types of applications specified below as follows:

- A. Variances from the provisions or requirements of this chapter other than variances described in section 7.5.4 shall be authorized only upon making all of the following findings in writing:
 - There is an extraordinary or exceptional physical condition(s) pertaining to the particular piece of property (such as, but not limited to, lot size, lot shape, specimen tree(s), steep slope(s), or preservation of historic characteristics of the property), which was not created by the current owner, previous owner, or applicant; by reason of a clearly demonstrable condition(s), the strict application of the requirements of this chapter would deprive the property owner of rights and privileges enjoyed by other property owners in the same zoning district, as distinguished from a special privilege or convenience sought by the property owner.
 - 2. The requested variance does not go beyond the minimum necessary to afford relief and does not constitute a grant of special privilege inconsistent with the limitations upon other properties in the zoning district in which the subject property is located.
 - 3. The grant of the variance will not be materially detrimental to the public welfare or injurious to the property or improvements in the zoning district in which the subject property is located.
 - 4. The literal interpretation and strict application of the applicable provisions or requirements of this chapter would cause undue and unnecessary hardship.
 - 5. The requested variance would be consistent with the spirit and purpose of this chapter and the DeKalb County Comprehensive Plan text.
- B. Appeals of decisions regarding building architectural design standards shall be evaluated using the same criteria as section 7.6.7(B).



- C. Appeals to the height standards, but not to add stories, shall be evaluated using the criteria as follows:
 - Adequacy of the size of the site for the use contemplated and whether or not adequate land area is available for the proposed use including provision of all required yards, open space, off-street parking, and all other applicable requirements of the zoning district in which the use is proposed to be located.
 - 2. Compatibility of the proposed use with adjacent properties and land uses and with other properties and land uses in the district.
 - 3. Adequacy of public services, public facilities, and utilities to serve the proposed use.
 - 4. Whether or not the proposed use provides for all required buffer zones and transitional buffer zones where required by the regulations of the zoning district in which the use is proposed to be located.
 - 5. Whether or not the size, scale and massing of proposed buildings are appropriate in relation to the size of the subject property and in relation to the size, scale and massing of adjacent and nearby lots and buildings.
 - 6. Whether or not the proposed use will create a negative shadow impact on any adjoining lot or building as a result of the proposed building height.
- **7.5.2** Applications for variances to reduce or waive off-street parking or loading space requirements.

The zoning board of appeals shall hear and decide applications for variances to reduce or waive required off-street parking or loading spaces in accordance with the provisions and standards of this section. All such applications shall be heard and decided based on the notice requirements of section 7.2.4. The zoning board of appeals may waive or reduce the required number of parking or loading spaces in any district only upon an expressed finding that:

- A. The character of the use of the building(s) is such as to make unnecessary the full provision of parking or loading spaces;
- B. The lot upon which the building(s) is located is within one thousand (1,000) feet of the boundary of a MARTA RapidTransit Station;
- C. The provision of the full number of parking spaces would have a deleterious effect on a historic building, site, district or archaeological resource;
- D. The use has a characteristic that differentiates it from the typical use example used in the formulation of this ZoningOrdinance;
- E. The location of the proposed development is relatively isolated where the opportunity for diversity of use, pedestrian access, and alternative modes is not available; or
- F. The developer is providing the additional spaces for general public parking (for hourly or daily parking charges) to serve surrounding development.



Section 21-27. Sign Variances.

- (a) Where a literal application of this article, due to special circumstances, would result in an unusual hardship in an individual case, a variance may be granted by the zoning board of appeals after receiving evidence that the applicant meets all of the following criteria:
 - 1. Exceptional conditions pertaining to the property where the sign is to be located as a result of its size, shape, or topography, which are not applicable to other lands or structures in the area;
 - 2. Granting the variance would not confer on the applicant any significant privileges which are denied to others similarly situated;
 - 3. The exceptional circumstances are not the result of action by the applicant;
 - 4. The requested variance is the minimum variance necessary to allow the applicant to enjoy the rights commonly enjoyed by others similarly situated;
 - 5. Granting of the variance would not violate more than one (1) standard of this article; and
 - 6. Granting the variance would not result in allowing a sign that interferes with road or highway visibility or obstruct or otherwise interfere with the safe and orderly movement of traffic.
- (b) No variance shall be granted to the height of a sign or the aggregate area of signs permitted on a lot.
- (c) No variance shall be granted which increases the size of a sign more than twenty (20) percent of that allowed by this chapter. (Ord. No. 13-03, Pt. I, 6-10-03)

7.5.3 Appeals of decisions of administrative officials.

- A. General Power. The zoning board of appeals shall have the power and duty to hear and decide appeals where it is alleged by the appellant that there is error in any final order, requirement, or decision made by an administrative official based on or made in the enforcement of this Zoning Ordinance or as otherwise authorized by local law or the Code of DeKalb County as Revised 1988. Administrative officials must make final decisions covered by this section within one hundred and eighty (180) days of receipt of all necessary information to make such decision. A failure to act prior to the passage of one hundred and eighty (180) days shall not be construed to be a final order, requirement or decision within the meaning of this division. If a decision is not made by the 181st day, the requested decision is deemed denied, and becomes appealable. All such appeals shall be heard and decided following the notice requirements of section 7.2.4, and pursuant to the following criteria and procedural requirements.
- B. Appeals of decisions of administrative officials. Appeals of decisions of administrative officials may be filed by (1) any person aggrieved by; (2) any elected member of the DeKalb County Governing Authority affected by; or (3) an owner of property within two hundred and fifty (250) feet of the nearest property line of the property that is the subject of any final order, requirement, or decision of an administrative official, based on or made in the enforcement of this Zoning Ordinance, or as otherwise authorized by local law or the Code of DeKalb County as Revised 1988. by filing with the secretary of the zoning board of appeals an application for appeal, specifying the grounds thereof, within fifteen (15) days after the action was taken by the official that is the subject of the appeal.
- C. Appeal stays all legal proceedings. An appeal of a decision of an administrative official stays all legal proceedings in furtherance of the action or decision appealed from unless the official from whom the appeal is taken certifies to the zoning board of appeals, after notice of appeal has been filed, that by reason of facts stated in the certificate, a stay would, in that official's opinion, cause imminent peril to life or property. In such a case, legal proceedings shall be stayed only pursuant to a restraining order granted by a court of competent jurisdiction directed to the officer from whom the appeal is taken and



- D. Appeal stays land disturbance or construction activity in certain situations. If the action or decision appealed from permits land disturbance or construction activity to commence or continue on residentially zoned property, the appeal stays the land disturbance or construction activity until the zoning board of appeals issues a decision on the appeal. Thereafter, land disturbance or construction activity in such cases shall only be stayed by an order from a court of competent jurisdiction. In all cases involving non-residentially zoned property, the appeal to the zoning board of appeals does not stay land disturbance or construction activity; such activity shall only be stayed by an order from a court of competent jurisdiction.
- E. Thereafter, in such situations land disturbance or construction activity shall only be stayed by an order granted by a court of competent jurisdiction.
- F. *Time of hearing.* The zoning board of appeals shall fix a reasonable time for the hearing of the appeal and give notice thereof pursuant to the requirements of section 7.2.4 as well as written notice to the appellant. Any party may appear at the hearing in person, by an agent, by an attorney, or by the submission of written documentation.
- G. Decision of the zoning board of appeals. Following the consideration of all testimony, documentary evidence, and matters of record, the zoning board of appeals shall make a determination on each appeal and shall issue a written decision explaining the reasons for its decision. The zoning board of appeals shall decide the appeal within a reasonable time, but in no event more than sixty (60) days from the date of the hearing. An appeal shall be sustained only upon an expressed finding by the zoning board of appeals that the administrative official's action was based on an erroneous finding of a material fact, erroneously applied the Zoning Ordinance to the facts, or that the administrative official acted in an arbitrary manner. In exercising its powers, the zoning board of appeals may reverse or affirm, wholly or partly, or may modify the order, requirement, decision or determination appealed from, and to that end shall have all the powers of the administrative official from whom the appeal was taken and may issue or direct the issuance of a permit, provided all requirements imposed by any applicable laws are met.



7.5.4 Limitations of authority of the zoning board of appeals.

No variance shall be granted by the zoning board of appeals to:

- A. Allow a structure or use not listed as a permitted use or a special use in the applicable zoning district or a density of development that is not authorized within such district. This prohibition does not apply to any variance from the supplemental regulations of Article 4 of this Zoning Ordinance or from any other accessory feature or characteristic of a permitted or special use, unless said variance is otherwise prohibited by the regulations of this chapter.
- B. Allow any variance which conflicts with or changes any requirement enacted as a condition of zoning or of a special land use permit by the board of commissioners.
- C. Reduce, waive or modify in any manner the minimum lot width unless the purpose is to reverse a lot merger.
- D. Reduce, waive or modify in any manner the minimum lot area established by this chapter.
- E. Extend the time period for a temporary outdoor social, religious, entertainment or recreation activity approved by the director of planning.
- F. Permit the expansion or enlargement of any nonconforming use of land, nonconforming use of land and buildings in combination, nonconforming use of land and structures in combination, or nonconforming use requiring special land use permit.
- G. Permit the reestablishment of any nonconforming use of land, nonconforming use of land and buildings in combination, nonconforming use of land and structures in combination, or nonconforming use requiring special land use permit where such use has lapsed pursuant to the requirements and limitations of Article 8 of this chapter.
- H. Permit customer contact for a home occupation authorized by this chapter.
- Allow any variance to increase the height of a building which will result in adding a story.



Summary of Zoning Board of Appeals Application Process:

- 1. **Timeline.** It takes ~45-60 days to submit your application and receive an initial decision from the Zoning Board of Appeals regarding your request.
- 2. **Pre-application Meetings.** DeKalb County now mandates pre-application meetings. Please email <u>plansustain@dekalbcountyga.gov</u> to schedule a virtual appointment to meet with a Planner assigned to the Zoning Board of Appeals. During the virtual meeting, we will review and provide feedback regarding your request, review the application process, and answer any questions.
- 3. Application Submittals. Create a profile and upload at least page 1 of your application to: https://epermits.dekalbcountyga.gov/ (no more than 10mb permitted). Email a combined PDF document of the completed application and materials to plansustain@dekalbcountyga.gov and ligarter@dekalbcountyga.gov along with the application number.
- 4. Public Hearing Signs. You will need to post at least one sign per street frontage of the property. Staff will prepare a sign template. You will need to coordinate sign printing and posting with a sign company of your choice, at least 30 days prior to the ZBA hearing. Sign(s) must remain posted until final Board of Appeals action regarding the request. If the application is deferred, you may update the sign(s).
- 5. **Revisions or amendments.** An application must be submitted in writing and must be received a least 14-days before the scheduled meeting to be addressed by the staff report.
- 6. Staff Report. Staff prepares reports and recommendations for each application. These recommendations are based on the attached criteria established by the <u>DeKalb County Zoning Code</u>. Final staff reports are available to the applicant and the public prior to the scheduled Board of Appeals meeting. Find current reports on our website, here: https://www.dekalbcountyga.gov/planning-and-sustainability/public-hearing-agendas-info
- 7. **Monthly Meetings.** The Zoning Board of Appeals meets once a month, generally on the second Tuesday of each month at 1:00 P.M., via Zoom. Find agendas on our website, <u>HERE</u>.
- 8. **Applicant and/or Representative must be Present.** Applicants or their representatives must be present at the public hearing to present the request to the Zoning Board of Appeals.
- 9. **Public Hearing portion of Meeting.** Applicants and others in favor of an application are given a total of five (5) minutes to present to the Board. That is five minutes combined, no matter how many people wish to speak. Applicants should be prepared to explain their variance, why they are requesting it and answer questions from the board. Anyone speaking in opposition also has a total of five (5) minutes to address the application in front of the board. Be prepared to raise your hand or announce yourself when the chair asks for those in support or opposition to the application.
- 10. **Applicant and/or Representative must be Present.** Applicants or their representative must be present at the public hearing to present the request to the Zoning Board of Appeals.
- 11. Executive Session. After the public hearing, the Board of Appeals will close the public hearing, go into executive session for discussion, and will then take an action on an application. Applicants are not allowed to address the Board of Appeals during Executive Session unless they are asked questions by members of the Board of Appeals.

May 19, 2025

DeKalb County
Department of Planning & Sustainability
178 Sams Street
Decatur, Georgia 30030

Letter of Intent

Re: Variance Request for Transitional Buffer Reduction for 1260 Briarcliff Road – Section 27-524252 - Transitional buffers

Dear Members of the Zoning Board of Appeals,

On behalf of Galerie Living and Emory University, I am writing to formally request a variance from Section 27-5.4.5 Dekalb County Zoning Ordinance. My name is Kelly Panter, the Vice President of Construction for Galerie Living. My request pertains to the reduction of the transitional buffer from 50ft. to 10ft. The purpose of this variance is to facilitate the construction of a senior living community named Corso Druid Hills and upgrade existing aging infrastructure on the property.

The property is located at 1260 Briarcliff Road and is presently zoned OI (Office-Institutional) containing multiple buildings/structures, parking lots, utilities and infrastructure. The buildings include Briarcliff mansion on the National Register of Historic Places, Library Service Center building (LSC) and the abandoned Georgia Mental Health Institute consisting of a multi-story tower and gymnasium/maintenance building. The lot complies with the OI district dimensional requirements however, non-conformities may be present which are consistent with the age of the buildings/structure. There exists on the site along the southern (side) property line a curbed asphalt driveway that provides access to multiple parking areas for the abandoned buildings and the Library Service Center, within the driveway there are numerous utilities including water, sewer, storm drainage, power, and gas. There also exists on site numerous retaining walls and decorative perimeter/boundary walls.

The proposed project Corso Druid Hills will consist of a phased senior living development consisting of 498 total units, 44 bungalow units, 21 memory care units and 433 one-bed and two-bed independent and assisted living units. Buildings range in height from 1 to 8 stories with heights up to 101' in conformance with SLUP-22-1245880. To achieve this the abandoned multi-story tower and maintenance buildings as well as a significant amount of the existing driveways, surface parking and retaining walls will be demolished. The proposed development includes re-routing and upgrading utilities, retaining walls, subsurface parking (parking garage), surface parking and reconfigured driveways to provide access to the new buildings and the buildings that will remain (Briarcliff mansion and Library Service Center).

Upgrading and re-routing utilities include replacing the existing non-functioning storm drainage system serving the existing buildings, parking lots and driveways. A majority of the existing storm drainage structures and pipes are undersized and full of debris due to a lack of maintenance causing drainage and erosion problems around the site.

Section 27-5.4.5. - Transitional buffers - REDUCE FROM 50-FOOT TO 10-FOOT

Variance request to reduce the transitional buffer from 50-foot to 10-foot to enable the redevelopment of infrastructure and appurtenances to meet current DeKalb County code requirements. This includes but is not limited to replacing the driveway, storm drainage system, water distribution system and various utilities with the following condition:

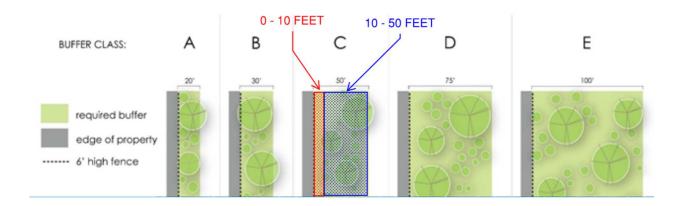
0 - 10 feet zone: no land disturbing activities (grading, excavating, transporting or filling of land) that would result in soil erosion. Power and light poles would be removed. Minimal hand clearing is allowed for construction of fencing required per SLUP-22-1245880 condition 11 and additional landscaping to enhance the 0 - 10 feet zone.

CURRENT CONDITION: The 50-foot transitional buffer (Class C) contains substantial development infrastructure and appurtenances, some dating back 60 years to the original design and construction of the hospital building in 1964 (FKA Georgia Mental Health Center), including the following:

- Curbed access driveway running parallel to the property line, with sidewalk and storm drainage system. The driveway provides multiple access points to the closed hospital buildings and the operational Library Service Center (LSC) building located at the rear of the property;
- Stone walls dating back to 1964, various types and forms of fencing and existing vegetation; and
- Various utilities including water (fire and domestic), power (above and below ground), gas, communication lines and light poles.

The attached Transitional Buffer Exhibit (Sheets 2 and 3) depicts the existing condition of the 50-foot transitional buffer which can be broken down into two zones as follows, see figure below:

- 0 10 feet from the property line this zone contains stone walls, various types of fencing, vegetation (shrubs, trees, bamboo, grass etc.) and some above ground appurtenances (power and light poles).
- 10 50 feet from the property line this area contains substantial development infrastructure and appurtenances including the curbed access driveway, sidewalk, storm drainage and various above and below ground utilities.



1? Physical conditions of the site:

The physical conditions of the site along the southern property line where we are seeking relief from the 50' transitional buffer include the internal loop driveway for the property that connects Briarcliff Road with the abandoned Georgia Mental Health Institute buildings, the LSC looping back around to the Briarcliff Mansion and Briarcliff Road. The driveway has five (5) connection points to the abandoned buildings parking areas and the LSC. The project slopes front (Briarcliff Rd) to back (LSC) an average of 6% with an elevation drop of 83' from Briarcliff Rd at elevation 995 to the LSC at elevation 912. The driveway contains numerous utilities including a storm drainage system that is undersized and full of debris due to a lack of maintenance causing drainage and erosion issues around the site.

To develop the project as proposed will require demolishing the abandoned multi-story tower and maintenance buildings as well as a significant amount of the existing driveways, surface parking and retaining walls. The driveway and drainage system located along the southern property line will need to be removed and replaced to bring it into code compliance.

2? Minimum Variance Necessary

The requested variance is the minimum necessary as the existing driveway, utilities and decorative walls are located all the way up to the property line and SLUP-22-1245880 conditions 10 and 11 mitigate the impacts in the buffer by enhancing the buffers intended purpose and keeping the integrity of the transitional space.

- 10. Per the 9/1/2022 Height Study Diagram, Building "B2" (memory care), along the south property border, must maintain a building height of 1-story.
- 11. Walls, fencing, or vegetative barriers shall be installed to insulate neighbors from the taller buildings within view per 9/16/2022 Fencing Diagram.

32 Public Welfare

The proposed variance will be an improvement of the current site condition and will on the whole be unnoticeable to nearby properties. The transitional buffer currently contains

pavement, driveways and utilities. In the proposed condition the driveway pavement will be removed and replaced to bring it in compliance with current code requirements, the number of driveway connection points will be reduced from five (5) to two (2) and the current non-functioning storm drainage system will be replaced with a system that meets current code requirements.

Additional impacts from the overall project include:

- Eliminating the vandalism and crime occurring at both the Georgia Mental Health Institute building and Briarcliff mansion, the overall project includes a complete renovation of the Briarcliff mansion.
- Sidewalk connectivity along Briarcliff Road.

42 Ordinance Hardship

The current condition of the driveway is deteriorating, unsafe and not in compliance with code. The project would not be possible with the existing driveway and connections if transitional buffer is enforced.

The proposed driveway will address safety issues as well as Fire Site accessibility issues.

52 Alignment with the Spirit of the Law

The subject land use is allowable under its present zoning; and said improvement is consistent with the Comprehensive Plan of Dekalb County. The project has been reviewed and approved by the Historic Preservation Commission and the Druid Hills Civic Association.

Additionally, the project is maintaining the historical integrity of the property though restoring the mansion, providing affordable senior housing (3% of units) and alleviating the housing crisis with dense development.

In addition to the criteria responses above the following are justifications for impacting the non-conforming transitional buffer for the proposed Senior Living Facility Corso Druid Hills at 1260 Briarcliff Rd:

- Improved Land Use Efficiency: The transitional buffer where the impacts will occur
 is non-conforming and the proposed improvements within the buffer are necessary to
 optimize and efficiently use the available land for the senior living facility while
 continuing to serve the existing buildings/facilities, in this case the Library Service
 Center, on the property.
- 2. **Design Mitigation:** SLUP-22-1245880 conditions 10 and 11 mitigate the impacts in the buffer by enhancing the buffers intended purpose and keeping the integrity of the transitional space.

- 10. Per the 9/1/2022 Height Study Diagram, Building "B2" (memory care), along the south property border, must maintain a building height of 1-story.
- 11. Walls, fencing, or vegetative barriers shall be installed to insulate neighbors from the taller buildings within view per 9/16/2022 Fencing Diagram.
- 3. **Improved Accessibility and Connectivity**: As discussed previously the proposed impacts will provide efficient access for emergency vehicles, residents, or visitors to both the senior living facility and the remaining existing facilities/buildings.
- 4. **Environmental Considerations**: As discussed previously the current storm drainage system within the driveway and transitional buffer is undersized and in poor condition. The proposed improvements will improve stormwater management and erosion control.
- 5. **Community Benefit:** Senior living facilities provide critical services to a community, and we believe increasing the space available for the facility outweighs the minimal impact on the non-conforming buffer. The facility serves an important social purpose by offering housing and care for senior citizens, who might otherwise have to live farther away from family and community support.

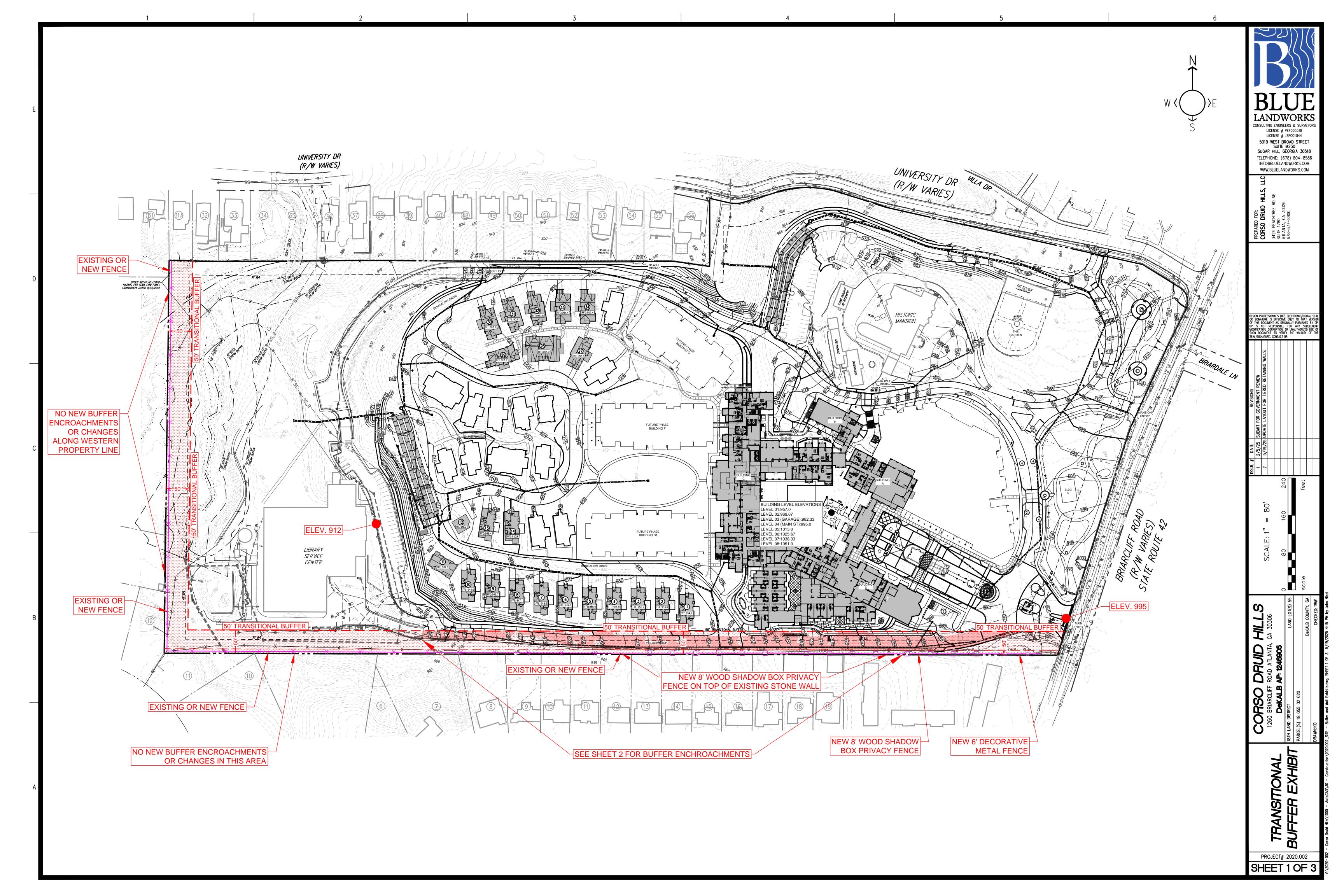
In conclusion, I appreciate your time and consideration of my variance request. I am committed to working collaboratively to ensure that our proposed changes align with the broader goals and policies of Dekalb County. Thank you for your attention to this matter.

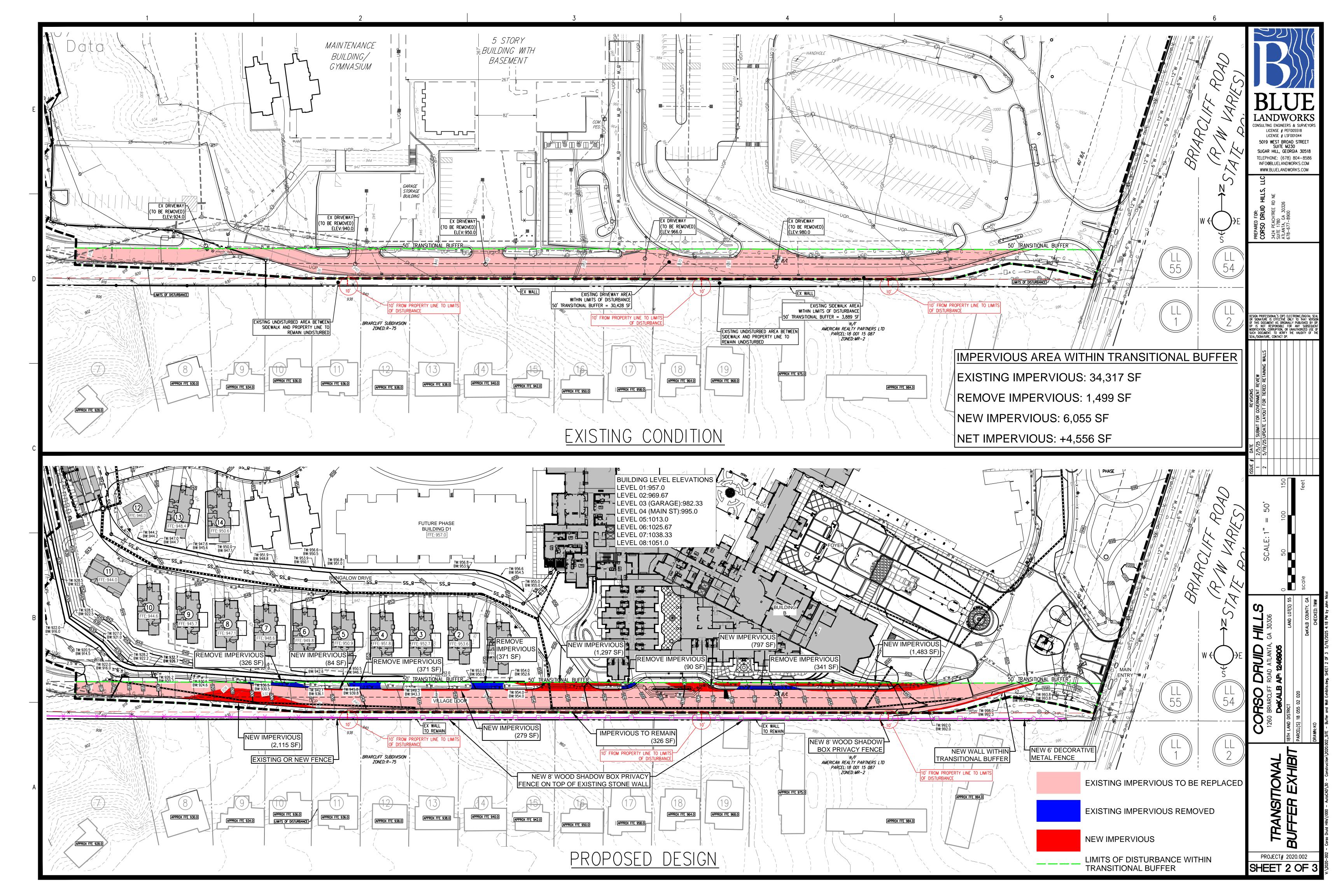
Sincerely,

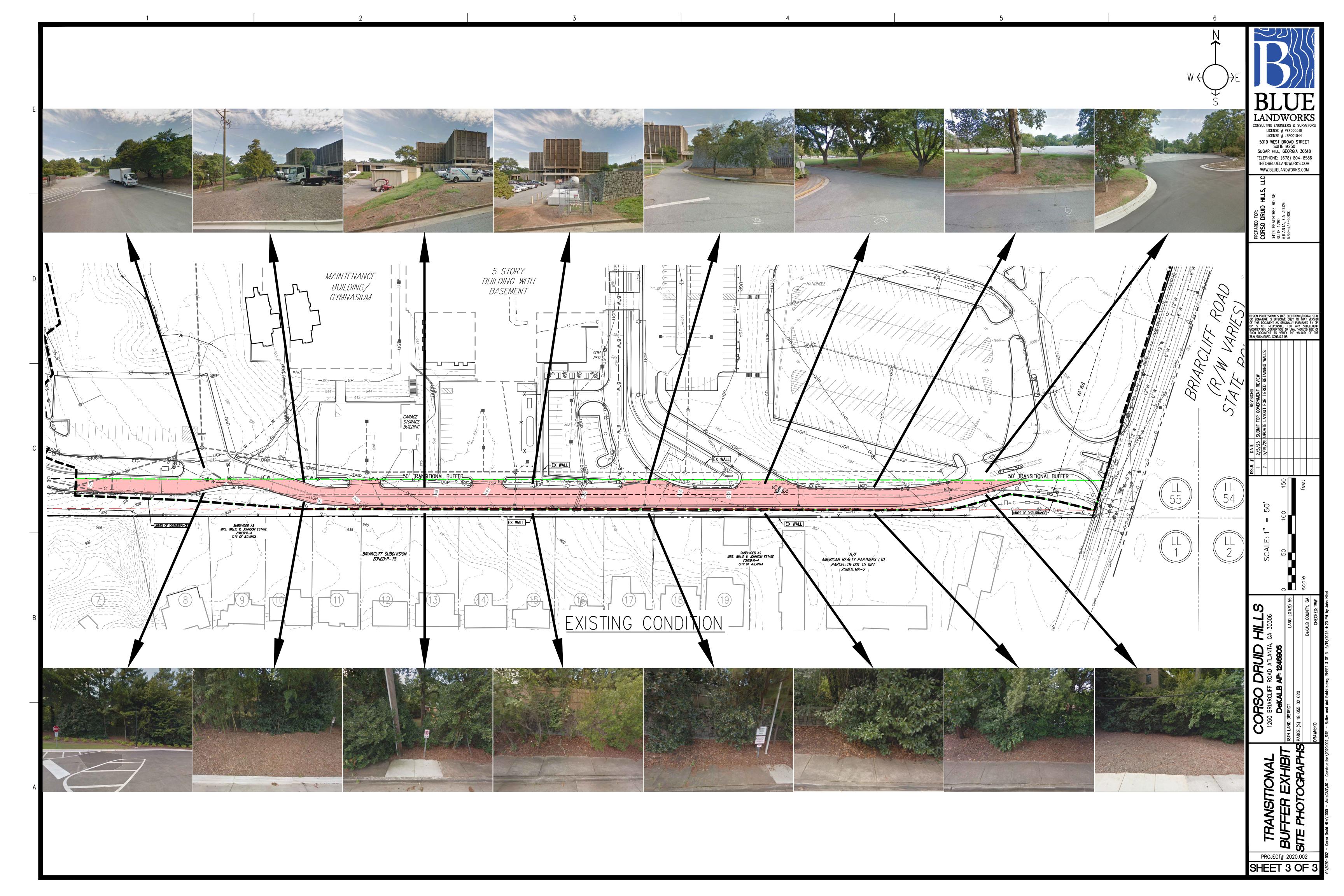
Kelly Panter

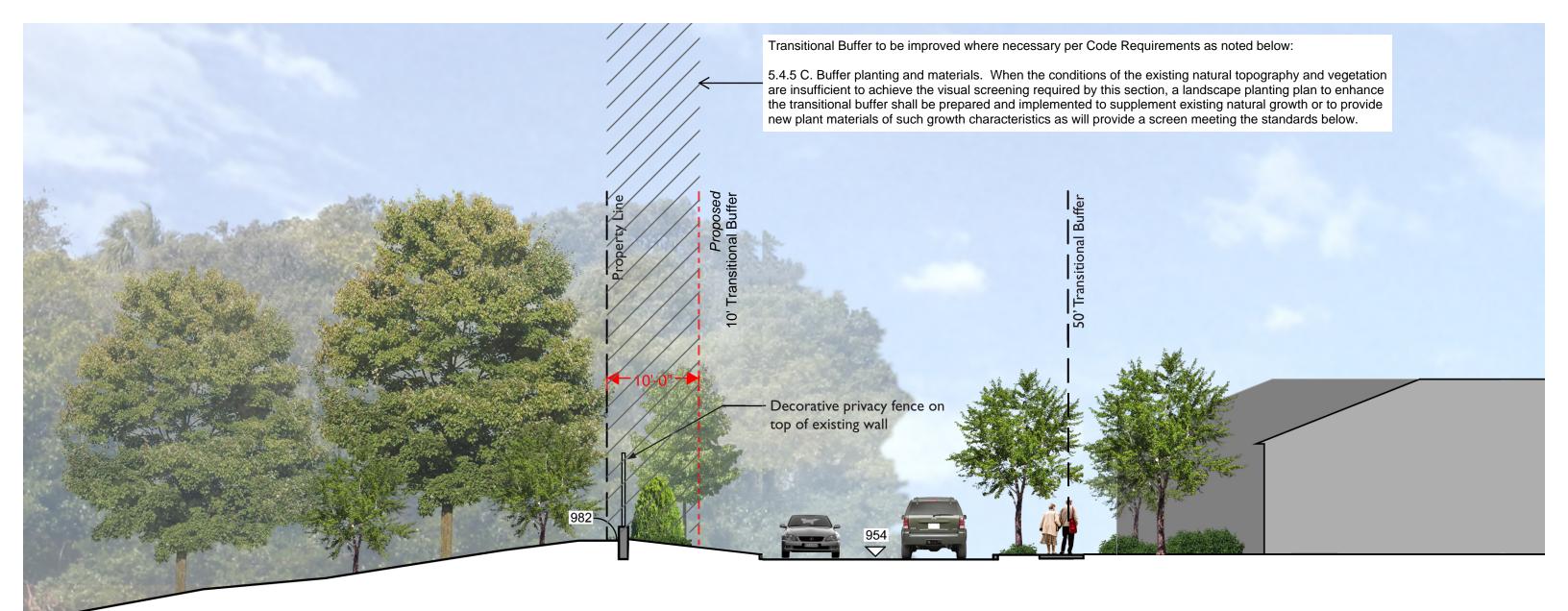
Vice President of Construction

Galerie Living







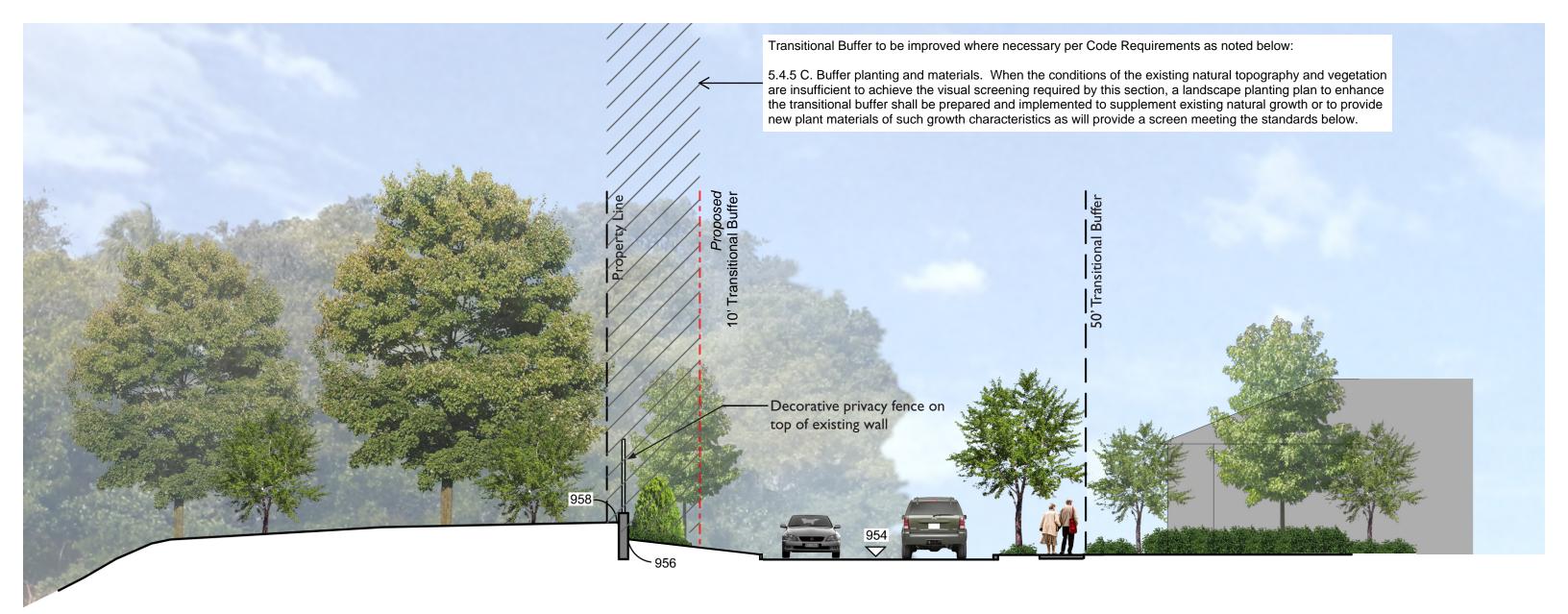




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Landscape Buffer* Village Loop Sidewalk Proposed Landscape





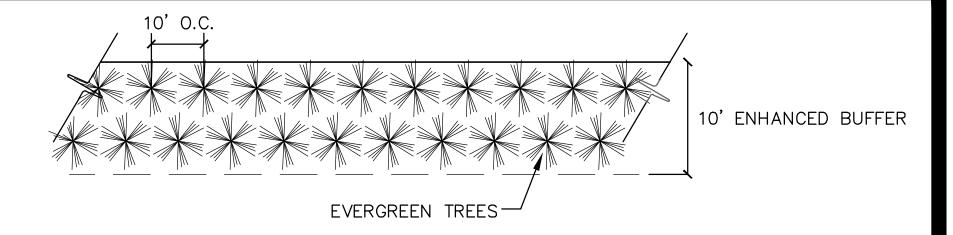


Кеу Мар



Landscape Buffer* Village Loop Sidewalk Proposed Landscape





ENHANCED TRANSITIONAL BUFFER — PROVIDE AT LOCATIONS WHERE EXISTING NATURAL TOPOGRAPHY AND VEGETATION ARE INSUFFICIENT TO ACHIEVE VISUAL SCREENING

- 1. PLANTING HEIGHT. PROPOSED PLANTING AS PART OF AN ENHANCED TRANSITIONAL BUFFER SHALL HAVE A HEIGHT OF AT LEAST SIX (6) FEET AT THE TIME OF PLANTING AND PLANTED IN A MINIMUM OF TWO (2) ROWS, WITH STAGGERED ON CENTER SPACING SUCH THAT A CONTINUOUS OPAQUE SCREEN IS CREATED WITHIN TWO (2) YEARS OF PLANTING.
- 2. PLANT TYPES. PLANT SPECIES IN AN ENHANCED TRANSITIONAL BUFFER SHALL BE EVERGREEN, NATIVE, NATURALIZED OR OTHER SPECIES WELL—ADAPTED TO THE LOCAL CLIMATE AND RAINFALL PATTERNS, DISEASE AND PEST—FREE, HEALTHY AND VIGOROUS, AND MEET STANDARD FOR AMERICAN NURSERY STOCK, ANSI Z60.1.
- 3. PLANT FUNCTIONS. PLANTS SHALL BE APPROVED FROM A LIST MADE AVAILABLE FROM THE PLANNING DEPARTMENT, BUT SHALL NOT BE EXCLUSIVE OF OTHER PLANTS WHICH MAY BE SUITABLE, PROVIDED THEY CAN PROVIDE A CONTINUOUS OPAQUE SCREEN.

10' ENHANCED BUFFER DETAIL nts

February 24, 2025

DeKalb County Department of Planning & Sustainability Zoning Board of Appeals 178 Sams Street Decatur, Georgia 30030

Re: Variance Request for Transitional Buffer Reduction and Retaining Wall Heights for 1260 Briarcliff Road – Section 27-5.4.5. - Transitional buffers and Section 5.4.7. - Walls, fences, and retaining walls

Dear Members of the Zoning Board of Appeals,

On behalf of Galerie Living and Emory University, I am writing to formally request a variance from Section 27-5.4.5 and Section 5.4.7 of the Dekalb County Zoning Ordinance. My name is Kelly Panter, the Vice President of Construction for Galerie Living. My request pertains to the reduction of the transitional buffer from 50ft. to 0ft. and a maximum retaining wall height of 28ft. The purpose of this variance is to facilitate the construction of a senior living community named Corso Druid Hills which is crucial to the safety and accessibility of our senior residents.

The property is located at 1260 Briarcliff Road and is presently zoned OI (Office-Institutional) containing multiple buildings/structures, parking lots, utilities and infrastructure. The buildings include the Briarcliff mansion on the National Register of Historic Places, the Emory and Georgia Tech Library Service Center building (LSC) and the vacant Georgia Mental Health Institute consisting of a multi-story tower and gymnasium/maintenance building. The lot complies with the OI district dimensional requirements however, non-conformities may be present which are consistent with the age of the buildings/structure. There exists on the site along the southern (side) property line a curbed asphalt driveway that provides access to multiple parking areas for the vacant buildings and the LSC, within the driveway there are numerous utilities including water, sewer, storm drainage, power, and gas. There also exists on site numerous retaining walls and decorative perimeter/boundary walls.

The proposed project Corso Druid Hills will consist of a phased senior living development consisting of 498 total units - 44 bungalow units, 21 memory care units and 433 one and two-bed independent and assisted living units. Buildings range in height from 1 to 8 stories with heights up to 101' in conformance with SLUP-22-1245880. To achieve this, the vacant multi-story tower and maintenance buildings as well as a significant amount of the existing driveways, surface parking and retaining walls will be demolished. The proposed development includes re-routing and upgrading utilities, retaining walls, sub-surface parking (parking garage), surface parking and reconfigured driveways to provide access to the new buildings and the buildings that will remain (Briarcliff mansion and LSC).

Upgrading and re-routing utilities include replacing the existing non-functioning storm drainage system serving the existing buildings, parking lots and driveways. A majority of the existing storm drainage structures and pipes are undersized and full of debris due to a lack of maintenance causing drainage and erosion problems around the site.

Section 27-5.4.5. - Transitional buffers - REDUCE FROM 50' TO 0'

1. Physical conditions of the site:

The physical conditions of the site along the southern property line where we are seeking relief from the 50' transitional buffer include the internal loop driveway for the property that connects Briarcliff Road with the abandoned Georgia Mental Health Institute buildings, the LSC looping back around to the Briarcliff Mansion and Briarcliff Road. The driveway has five (5) connection points to the abandoned buildings parking areas and the LSC. The project slopes front (Briarcliff Rd) to back (LSC) an average of 6% with an elevation drop of 83' from Briarcliff Rd at elevation 995 to the LSC at elevation 912. The driveway contains numerous utilities including a storm drainage system that is undersized and full of debris due to a lack of maintenance causing drainage and erosion issues around the site.

To develop the project as proposed will require demolishing the abandoned multi-story tower and maintenance buildings as well as a significant amount of the existing driveways, surface parking and retaining walls. The driveway and drainage system located along the southern property line will need to be removed and replaced to bring it into code compliance.

2. Minimum Variance Necessary

The requested variance is the minimum necessary as the existing driveway, utilities and decorative walls are located all the way up to the property line and SLUP-22-1245880 conditions 10 and 11 mitigate the impacts in the buffer by enhancing the buffers intended purpose and keeping the integrity of the transitional space.

- 10. Per the 9/1/2022 Height Study Diagram, Building "B2" (memory care), along the south property border, must maintain a building height of 1-story.
- 11. Walls, fencing, or vegetative barriers shall be installed to insulate neighbors from the taller buildings within view per 9/16/2022 Fencing Diagram.

3. Public Welfare

The proposed variances will be an improvement of the current site condition and will on the whole be unnoticeable to nearby properties. The transitional buffer currently contains pavement, driveways and utilities. In the proposed condition the driveway pavement will be removed and replaced to bring it in compliance with current code requirements, the number of driveway connection points will be reduced from five (5) to two (2) and the current non-functioning storm drainage system will be replaced with a system that meets current code requirements.

Additional impacts from the overall project include:

- Eliminating the vandalism and crime occurring at both the Georgia Mental Health Institute building and Briarcliff mansion, the overall project includes a complete renovation of the Briarcliff mansion.
- Sidewalk connectivity along Briarcliff Road.

4. Ordinance Hardship

The current condition of the driveway is deteriorating, unsafe and not in compliance with code. The project would not be possible with the existing driveway and connections if transitional buffer is enforced.

The proposed driveway will address safety issues as well as Fire Site accessibility issues.

5. Alignment with the Spirit of the Law

The subject land use is allowable under its present zoning; and said improvement consistent with the Comprehensive Plan of Dekalb County. The project has been reviewed and approved by the Historic Preservation Commission and the Druid Hills Civic Association.

Additionally the project is maintaining the historical integrity of the property though restoring the mansion, providing affordable senior housing (3% of units) and alleviating the housing crisis with dense development.

In addition to the criteria responses above the following are justifications for impacting the non-conforming transitional buffer for the proposed Senior Living Facility Corso Druid Hills at 1260 Briarcliff Rd:

- Improved Land Use Efficiency: The transitional buffer where the impacts will occur
 is non-conforming and the proposed improvements within the buffer are necessary to
 optimize and efficiently use the available land for the senior living facility while
 continuing to serve the existing buildings/facilities, in this case the Library Service
 Center, on the property.
- 2. **Design Mitigation:** SLUP-22-1245880 conditions 10 and 11 mitigate the impacts in the buffer by enhancing the buffers intended purpose and keeping the integrity of the transitional space.
 - 10. Per the 9/1/2022 Height Study Diagram, Building "B2" (memory care), along the south property border, must maintain a building height of 1-story.
 - 11. Walls, fencing, or vegetative barriers shall be installed to insulate neighbors from the taller buildings within view per 9/16/2022 Fencing Diagram.

- 3. **Improved Accessibility and Connectivity**: As discussed previously the proposed impacts will provide efficient access for emergency vehicles, residents, or visitors to both the senior living facility and the remaining existing facilities/buildings.
- 4. **Environmental Considerations**: As discussed previously the current storm drainage system within the driveway and transitional buffer is undersized and in poor condition. The proposed improvements will improve stormwater management and erosion control.
- 5. **Community Benefit**: Senior living facilities provide critical services to a community, and we believe increasing the space available for the facility outweighs the minimal impact on the non-conforming buffer. The facility serves an important social purpose by offering housing and care for senior citizens, who might otherwise have to live farther away from family and community support.

Section 5.4.7. - Walls, fences, and retaining walls – MAXIMUM RETAINING WALL HEIGHT OF 28'

1. Physical Conditions of the site:

The physical condition of the site includes an average slope from front (Briarcliff Rd) to back (LSC) of 6% with an elevation drop of 83' from Briarcliff Rd at elevation 995 to the LSC at elevation 912. The site also contains several retaining walls with maximum heights ranging from 10' to 20' at both the abandoned buildings and the perimeter of the site, see attached Retaining Wall Exhibit for locations and pictures of the existing walls.

The proposed retaining walls will minimize removal of existing trees and provide the required minimal slopes to facilitate walking for the senior residents of the facility ensuring safe even walkways. The proposed locations and configuration (length and height) of retaining walls are necessary to provide required access to the property off University Drive (wall 11) and to provide efficient access for emergency vehicles, residents, and visitors to both the senior living facility and the remaining existing facilities/buildings. The walls are also necessary to protect the existing mature tree canopies on the site that provides a significant visual barrier from adjoining properties and streets.

In addition the wall locations and vertical (ground topographic elevation) relationship to the properties immediately adjacent to them will have minimal impact and be an improvement to the current abandoned and unmaintained areas of the property.

2. Minimum Variance Necessary

The requested variance is limited to retaining walls and does not seek its application upon the entirety of the property and/or to larger or subsequent additions and/or other structures. The Ordinance provides for these limitations in seeking a variance.

3. Public Welfare

The proposed retaining walls will minimize removal of existing trees and the slopes to facilitate walking for the senior residents of the facility ensuring safe even walkways with minimal slopes. In addition the wall locations and vertical (ground topographic elevation) relationship to the properties immediately adjacent to them will have minimal impact and be an improvement to the current abandoned and unmaintained areas of the property.

4. Ordinance Hardship

A literal interpretation and strict application of the code section would create undue hardship as the senior residents would not be able to walk between the various buildings and facilities. All senior residents will need the ability to walk to the main building for meals, mail pick-up, recreational activities, medical treatments and general socializing. The development would not be able to be built as designed to provide a functional senior living facility.

5. Alignment with the Spirit of the Law

The subject land use is allowable under its present zoning; and said improvement consistent with the Comprehensive Plan of Dekalb County. The project has been reviewed and approved by the Historic Preservation Commission and the Druid Hills Civic Association.

Additionally the project is maintaining the historical integrity of the property though restoring the mansion, providing affordable senior housing (3% of units) and alleviating the housing crisis with dense development.

In addition to the criteria responses above the following are justifications for the retaining walls that will exceed the maximum height requirement for the proposed Senior Living Facility Corso Druid Hills at 1260 Briarcliff Rd, see attached Retaining Wall Exhibit:

OI (Office-Institutional) District Building Setback Requirements (Minimum, unless otherwise specified)

Front thoroughfares and arterials (feet): 60*
Front – all other streets (feet): 50*
Side – interior lot (feet): 20*
Side – corner lot on public streets (feet): 50*
Rear (feet): 30*

Wall 3 – located in the rear (SW) of the property is located more than 50' from the southern (side) property line that abuts the Briarcliff subdivision and over 500' from the western (rear) property line that abuts residential property. The western facing portion of wall 3 also has the Library Service Center building between the wall and the property line.

^{*} If located next to single-family residential and the building will exceed 35 feet, the building setback from residential shall be increased 50%.

Wall 4 – located in the rear (NW) of the property is located more than 40' from the northern (side) property line that abuts residential lots on University Drive and over 500' from the western (rear) property line that abuts residential property.

Wall 5 – located in the middle of the property along the northern property line, the wall location varies from 10' to 100' from the northern (side) property line that abuts residential lots on University Drive.

Wall 11 – located at the front of the property along the northern property line, the wall location varies from 50' to 100' from the northern (side) property line that abuts the right-of-way of university Drive.

The proposed locations and configuration (length and height) of retaining walls 3, 4, 5 and 11 are necessary to provide required access to the property off University Drive (wall 11) and to provide efficient access for emergency vehicles, residents, and visitors to both the senior living facility and the remaining existing facilities/buildings. The walls are also necessary to protect the existing mature tree canopies on the site that provide a significant visual barrier from adjoining properties and streets.

In conclusion, I appreciate your time and consideration of my variance requests. I am committed to working collaboratively to ensure that our proposed changes align with the broader goals and policies of Dekalb County. Thank you for your attention to this matter.

Sincerely,

Kelly Panter

Vice President of Construction

Galerie Living