

DeKalb County Government

Manuel J. Maloof Center 1300 Commerce Drive Decatur, Georgia 30030

Agenda Item

File #: 2019-3526 5/28/2019

File Status: Preliminary Item

Public Hearing: YES ⊠ NO □ Department: Planning & Sustainability

SUBJECT:

COMMISSION DISTRICT(S): 2 & 6

Application of Toll Bros., Inc. c/o Morris, Manning and Martin, LLP to rezone property from R-85 (Residential Medium Lot) District to HR-2 (High Density Residential-2) District to develop a student housing development consisting of 202 apartment units on 3.38 acres at a density of 60 units per acre, at 957, 961, 953, 949, 946, 948, 9552, 956 and 960 Milledge Place.

PETITION NO: N1. Z-19-1235071

PROPOSED USE: 202 Apartments

LOCATION: 957, 961, 953, 949, 946, 948, 952, 956 and 960 Milledge Place, Atlanta, GA.

PARCEL NO.: 18-106-10-033 through 18-106-10-041

INFO. CONTACT: Marian Eisenberg

PHONE NUMBER: 404-371-4922

PURPOSE:

Application of Toll Bros., Inc. c/o Morris, Manning and Martin, LLP to rezone property from R-85 (Residential Medium Lot) District to HR-2 (High Density Residential-2) District to develop a student housing development consisting of 202 apartment units on 3.38 acres at a density of 60 units per acre. The property is located on the north and south side of Milledge Place, the east side of Briarcliff Road, the north side of Clifton Road and the west side of Biltmore Drive at 957, 961, 953, 949, 948, 952, 956 and 960 Milledge Place. The property has approximately 115 feet of frontage on Briarcliff Road; 735 feet of frontage on Milledge Place; 450 feet of frontage on Clifton Road; and 518 feet of frontage on Biltmore Drive and contains 3.38 acres.

RECOMMENDATION:

COMMUNITY COUNCIL: DENIED

PLANNING COMMISSION: DEFERRAL UNTIL NOVEMBER 2019 REZONING CYCLE

PLANNING STAFF: Deferral Until November 2019 Rezoning Agenda

STAFF ANALYSIS: The proposed rezoning request from R-85 (Medium Lot Residential) District to HR-2 (High Density Residential-3) District is compatible with apartment zoning MR-2 (Medium Density Residential

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-2) District adjacent to the site along Briarcliff Road. The proposed apartments are suitable in view of the surrounding higher intensity commercial uses in the area. However, the applicant has requested that the rezoning petition be deferred until the November 2019 rezoning agenda in order to gather more information about the proposed plans and coordinate the timing of the development with MARTA's improvements in the area. Therefore, per the applicant's request, the Planning and Sustainability Department recommends that the application be "Deferred until the November 2019 rezoning agenda".

PLANNING COMMISSION VOTE: Deferral to November 2019 9-0-0. A. Atkins moved, J. Johnson seconded for deferral to the November 2019 agenda, per Staff recommendation.

COMMUNITY COUNCIL VOTE/RECOMMENDATION: Denied 6-0-0.



DeKalb County Department of Planning & Sustainability

330 Ponce De Leon Avenue, Suite 300 Decatur, GA 30030

(404) 371-2155 / plandev@dekalbcountyga.gov

Planning Commission Hearing Date: May 07, 2019, 6:30 P.M. Board of Commissioners Hearing Date: May 28, 2019, 6:30 P.M.

STAFF ANALYSIS

Case No.: Z-19-1235071 Agenda #: N.1

Location/Address: The north and south side of Commission District: 2 Super District: 6

> Milledge Place; the east side of Briarcliff Road; the north side of Clairmont Road and the west side of Biltmore Drive at 957, 961, 953, 949, 946, 948, 952, 956 and 960 Milledge Place, Atlanta, Georgia.

Parcel ID: 18-106-10-033 thru 18-106-10-041

Request: To rezone property from R-85 (Residential Medium Lot) District to HR-2 (High

Density Residential-2) District to develop a student housing development

consisting of 202 apartment units on 3.38 acres at a density of 60 units per acre.

Property Owners: Perry Hamilton, Kimberly Perry Mergler & Eva Ann Perry Zwack; Karen G. Wise

> & Stuart L. Gottler; William W. Galloway & G. Douglas Dillard; David W. Amis & Jonathan T. DeLoach: Lynn E. & Edward J. Ryan; Bobby W. Goldberg; The Estate of Benjamin L. Wyckoff, Jr. & Estelle Wyckoff; Bottom Line Properties, LLC & The

Estate of Grace J. Netland

Applicant/Agent: Toll Bros., Inc. c/o Morris, Manning and Martin, LLP

3.38 Acres Acreage:

Existing Land Use: Nine (9) Single-Family Detached Residences

Surrounding Properties: QuikTrip; Pig-N-Chik BBQ; Atlantic Briarcliff Apartment Homes

Adjacent & Surrounding

North: MR-2 (Medium Density-Residential-2) District

Zoning: West: M (Light-Industrial) District; East: O-I (Office-Institutional) District

South: C-1 (Local Commercial) District

Comprehensive Plan: Town Center (TC) Consistent X

Proposed Building Square Feet: 202 Apartment	Existing Units: 9 Single-Family Detached Residences
Units	
Proposed Lot Coverage: <80%	Existing Lot Coverage: <35% Per Lot

Prepared 5/15/2019 by: KFHILL Z-19-1235071 Page 1

SUBJECT PROPERTY & ZONING HISTORY:

The 3.38-acre site has frontage on Briarcliff Road (a minor arterial), Clifton Road (a minor arterial), Milledge Place and Biltmore Drive (both local streets). The site is currently developed with nine (9) single-family detached residences. There is curb and gutter along all street frontages but only Clifton Road has sidewalks. Adjacent to the site along Briarcliff Road is Atlantic Briarcliff Apartments. West of the site is commercial uses including a Quik-Trip gas and convenience store. Along the south side of Clifton Road across from the site is Pig-N-Chik Barbeque. DeKalb County records indicate that the property was zoned R-85 (Residential Medium Lot) with the establishment of the 1956 Zoning Ordinance.

PROJECT ANALYSIS:

Per the submitted application and site plan, the applicant is requesting to rezone the property from R-55 (Residential Medium Lot) District to the HR-2 (High Density Residential-2) District to develop 202 apartment units at a density of 60 units per acre by achieving bonus density qualifiers. The submitted site plan depicts a basement level, first floor and parking garage. The total proposed building height is five (5) stories. A 15-foot wide transitional buffer is proposed adjacent to MR-2 zoned property. Per Chapter 27- Article 5 of the DeKalb County Code, a 30-foot wide transitional buffer is required.

One (1) right-in/right-out access point is depicted from Briarcliff Road. One (1) left-in/right out access only is proposed on Biltmore Road. No access is proposed from Clifton Road. Per Land Development Code Sec. 14-400 (5) a minimum of three (3) access points is required for 200 units on a collector street. Per the submitted documentation, parking will be provided in an interior deck and connections to Emory via the Emory Shuttle and to MARTA via the existing bus stop and future MARTA line are anticipated. The applicant intends to pursue a variance to reduce the number of access points from three to two and to reduce the required transitional buffer from 30 feet to 15 feet.

ZONING ANALYSIS:

The R-85 (Residential Medium Lot) District allows single-family detached residences on minimum 12,000 square foot lots. The HR-2 (High Density Residential-2) District allows high density, high-rise residential uses.

Adjacent property zoned MR-2 (Medium Density Residential) pursuant to CZ-85061 and developed as apartments along Briarcliff Road support the proposed HR-2 (High-Density Residential) zoning district on the site. The current zoning at that location is not consistent and compatible with adjacent zoning districts. The subject site is a stand-alone R-85 (Residential) zoned lot between MR-2 and commercial (C-1) zoned properties on Briarcliff Road. To the rear of the site along Biltmore Road is undeveloped property zoned O-I (Office-Institutional) pursuant to CZ-82063. Although the site is currently developed with single-family detached residences, there is no appropriate transition of land use from higher to lower density at the intersection of Briarcliff Road and Clifton Road. Therefore, the zoning analysis concludes that the proposed HR-2 District would be appropriate for the subject site.

IMPACT ANALYSIS:

Section 27-7.3.4 of the DeKalb County Code states that the following standards and factors shall govern the review of all proposed amendments to the Official Zoning Map.

A. Whether the zoning proposal is in conformity with the policy and intent of the comprehensive plan:

The 2035 Comprehensive Plan designates the subject site within a Town Center. Located at the intersection of Briarcliff Road and Clifton Road, the rezoning proposal is consistent with the following Land Use Policy: Location

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Criteria – The most intense development shall occur in the center of the node or at the major intersections within the defined area. Higher density residential is encouraged within the defined area (stand alone or as a vertical mixed-use development).

B. Whether the zoning proposal will permit a use that is suitable in view of the use and development of adjacent and nearby properties:

The proposed rezoning to the HR-2 (High Density Residential-2) District for apartments is suitable given the adjacent Atlantic Briarcliff apartment homes and surrounding commercial uses in the area.

C. Whether the property to be affected by the zoning proposal has a reasonable economic use as currently zoned:

Given that the site is located within a Town Center Character Area for high density development, the property may not have a reasonable economic use as currently zoned R-85 (Residential Medium Lot) District for single-family detached residences. The proposed rezoning to the HR-2 District allows more options for more viable economic performance.

D. Whether the zoning proposal will adversely affect the existing use or usability of adjacent or nearby property:

The rezoning request to the HR-2 (High Density Residential-2) District should not adversely affect the use or usability of adjacent and nearby commercial and apartment properties along Briarcliff Road.

E. Whether there are other existing or changing conditions affecting the use and development of the property, which give supporting grounds for either approval or disapproval of the zoning proposal:

The site is at a heavily traveled intersection (Briarcliff Road and Clifton Road). The proposed use for apartments allows higher density residential uses consistent with the Town Center Character Area policies identified by the 2035 Comprehensive Plan.

F. Whether the zoning proposal will adversely affect historic buildings, sites, districts, or archaeological resources:

There are no known historic buildings, sites, districts or archeological resources that would be adversely affected by the rezoning request to the HR-2 District.

G. Whether the zoning proposal will result in a use which will or could cause an excessive or burdensome use of existing streets, transportation facilities, utilities, or schools:

The request for 202 apartment units would have an impact on vehicle and pedestrian traffic in the area. Access points and road improvements are critical to development. The applicant is requesting to defer this petition to learn what improvement plans MARTA (Metropolitan Atlanta Rapid Transit Authority) has for the area and how it may affect the proposed development. Per the DeKalb County Schools, the proposed development may generate approximately seven (7) new school students. When fully constructed, this development would be expected to house 5 students at Briar Vista ES, 1 at Druid Hills MS, 2 at Druid Hills HS, and 1 at other DCSD schools. All three neighborhood schools have capacity for additional students.

H. Whether the zoning proposal adversely impacts the environment or surrounding natural resources.

The request for HR-2 zoning on the site should not adversely impact the environment or surrounding natural resources. However, the Land Disturbance Permit (LDP) process would require approval to establish tree preservation standards, storm water management and emergency vehicle access.

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<u>COMPLIANCE WITH HR-2 (HIGH DENSITY RESIDENTIAL-2) DISTRICT STANDARDS PER TABLE 2.4</u>: Medium and High Density-Residential Zoning Districts

STANDARD	REQUIREMENT	PROPOSED	COMPLIANCE
DWELLING UNITS PER ACRE	Base maximum 40 Units Per Acre	60 Units Per Acre	No. Site Plan does not depict how site will achieve bonus maximum density.
	Bonus maximum 60 Units Per Acre		
STREET FRONTAGE	100 Feet	Approximately 100 feet of frontage on Briarcliff Road; 735 feet of frontage on Milledge Place; 450 feet of frontage on Clifton Road; and 518 feet of frontage along Biltmore Drive	Yes
LOT COVERAGE	Max. 85%	85%	Yes
FRONT SETBACK	Min. 10 Feet	10 Feet	Yes
TRANSITIONAL BUFFER Table 5.2(a)	30 Feet adjacent to MR-2 zoned District	15-Foot undisturbed buffer	No. Must seek variance with Zoning Board of Appeals
HEIGHT-Table 2.13 HR-2	Base maximum height at 40 units per acre is 4 stories or 60 feet Bonus maximum height up to 60 units per acre is 6 stories or 75 feet	70 Feet	No. Site Plan does not depict how site will achieve bonus maximum height.
OPEN SPACE	Min. 15%	15%	Yes
PARKING – ARTICLE 6 Min. (1.5) space per dwelling unit	1.5 x 202 units = 303 parking spaces.	303 Parking Spaces	Yes. Parking is within parking garage.

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STAFF RECOMMENDATION: DEFERRAL UNTIL NOVEMBER 2019 REZONING AGENDA

The proposed rezoning request from R-85 (Medium Lot Residential) District to HR-2 (High Density Residential-3) District is compatible with apartment zoning MR-2 (Medium Density Residential -2) District adjacent to the site along Briarcliff Road. The proposed apartments are suitable in view of the surrounding higher intensity commercial uses in the area. However, the applicant has requested that the rezoning petition be deferred until the November 2019 rezoning agenda in order to gather more information about the proposed plans and coordinate the timing of the development with MARTA's improvements in the area. Therefore, per the applicant's request, the Planning and Sustainability Department recommends that the application be "Deferred Until the November 2019 Rezoning Agenda".

Attachments:

- 1. Department and Division Comments
- 2. Application
- 3. Site Plan
- 4. Zoning Map
- 5. Land Use Plan Map
- 6. Aerial Photograph

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Hill, Karen F.

From:

Carl Westmoreland < CWestmoreland@mmmlaw.com>

Sent:

Monday, April 22, 2019 11:07 AM Hill, Karen F.; Alexander, Michelle M.

To: Cc:

Rader, Jeff; Gannon, Kathie; Stephen Bates (sbates@tollbrothers.com);

'khernacki@gmail.com'; Payne, David C; 'woody@glawgp.com'; Doug Dillard

(DDillard@dillardsellers.com); Corbin Armstrong

Subject:

Z-18-1235069 and A-19-1243237; Milledge Place

On behalf of the applicant, please accept this as a request to defer the above rezoning application until the Commission's November agenda. This also requests deferral of the variance application until an available Board of Zoning Appeals' agenda after the rezoning. The reason for the delay is that both the applicant and county need more information about the plans and timing for MARTA's improvements in the area. We understand that the zoning case has been advertised and that someone will need to be at the 5/7 Planning Commission and the 5/28 BOC meetings to reiterate the deferral request. By copy, I'm asking representatives of the neighbors and other interested parties to inform their contacts that the applicant will not be moving forward in May. Please let me know if you have questions or need anything further.



Carl Westmoreland

Partner

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NEXT STEPS

Following an approval of this zoning action, one or several of the following may be required:

- ✓ **Land Disturbance Permit** (Required for of new building construction on non-residential properties, or land disturbance/improvement such as storm water detention, paving, digging, or landscaping.)
- ✓ **Building Permit** (New construction or renovation of a building (interior or exterior) may require full plan submittal or other documentation. zoning, site development, watershed and health department standards will be checked for compliance.)
- ✓ Certificate of Occupancy (Required prior to occupation of a commercial space and for use of property for any business type. The issuance follows the review of submitted plans if required based on the type occupancy.)
- ✓ **Plat Approval** (Required if any parcel is being subdivided, re-parceled, or combined. Issued "administratively"; no public hearing required.)

Sketch Plat Approval (Required for the subdivision of property into three lots or more. Requires a public hearing by the Planning Commission.)

Overlay Review (Required review of development and building plans for all new construction or exterior modification of building(s) located within a designated overlay district.)

Historic Preservation (Certificate of Appropriateness *required for any proposed changes to building exteriors or improvements to land when located within the Druid Hills or the Soapstone Geological Historic Districts. Historic Preservation Committee public hearing may be required.)*

✓ **Variance or Special Exception** (Required seeking relief from any development standards of the Zoning Ordinance. A public hearing and action by the Board of Appeals are required for most variances.)

\Minor Modification (Required if there are any proposed minor changes to zoning conditions that were approved by the Board of Commissioners. The review is administrative if the changes are determined to be minor as described by Zoning Code.)

Major Modification (Required submittal of a complete zoning application for a public hearing if there are any proposed changes to zoning conditions approved by the Board of Commissioner on a prior rezoning.)

Business License (Required for any business or non-residential enterprise operating in Unincorporated DeKalb County, including in-home occupations).

Alcohol License (Required permit to sell alcohol for consumption on-site or packaged for offsite consumption. Signed and sealed distance survey is required. Background checks will be performed.)

Each of the approvals and permits listed above require submittal of application, fees and supporting documents. Please consult with the appropriate department/division.



DEKALB COUNTY GOVERNMENT PLANNING DEPARTMENT DISTRIBUTION FORM

NOTE: PLEASE RETURN ALL COMMENTS VIA EMAIL OR FAX TO EXPEDITE
THE PROCESS TO JOHN REID <u>ireid@dekalbcountyga.gov</u> or
MICHELLE ALEXANDER <u>mmalexander@dekalbcountyga.gov</u>

The following areas below may warrant comments from the Development Division. Please respond accordingly as the issues relate to the proposed request and the site plan enclosed as it relates to Chapter 14. You may address applicable disciplines.

DEVELOPMENT ANALYSIS:

Transportation/Access/Row

Consult the Georgia DOT as well as the DeKalb County Transportation Department prior to land development permit. Verify widths from the centerline of the roadways to the property line for possible right-of-way dedication. Improvements within the right-of-way may be required as a condition for land development application review approval. Safe vehicular circulation is required. Paved off-street parking is required.

• Storm Water Management

Compliance with the Georgia Stormwater Management Manual, DeKalb County Code of Ordinances 14-40 for Stormwater Management and 14-42 for Storm Water Quality Control, to include Runoff Reduction Volume where applicable is required as a condition of land development permit approval. Use Volume Three of the G.S.M.M. for best maintenance practices. Use the NOAA Atlas 14 Point Precipitation Data set specific to the site.

Flood Hazard Area/Wetlands

The presence of FEMA Flood Hazard Area was not indicated in the County G.I.S. mapping records for the site; and should be noted in the plans at the time of any land development permit application. Encroachment of flood hazard areas require compliance with Article IV of Chapter 14 and FEMA floodplain regulations.

• Landscaping/Tree Preservation

Landscaping and tree preservation plans for any building, or parking lot must comply with DeKalb County Code of Ordinances 14-39 as well as Chapter 27 Article 5 and are subject to approval from the County Arborist.

Tributary Buffer

State water and consequently, State water buffer was not reflected in the G.I.S. records for the site. Typical state waters buffer have a 75' undisturbed stream buffer and land development within the undisturbed creek buffer is prohibited without a variance per DeKalb County Code of Ordinances 14-44.1.

Fire Safety

<u>Plans for land development permit must comply with Chapter 12 DeKalb County Code for fire protection and prevention.</u>

Retaining Wall

Any proposed wall must comply with DeKalb County Code of Ordinances Chapter 27- 5.4.7



DEKALB COUNTY GOVERNMENT PLANNING DEPARTMENT DISTRIBUTION FORM

NOTE: PLEASE RETURN ALL COMMENTS VIA EMAIL OR FAX TO EXPEDITE THE PROCESS TO MICHELLE ALEXANDER MMALEXANDER@DEKALBCOUNTYGA.GOV OR JOHN REID JREID@DEKALBCOUNTYGA.GOV

COMMENTS FORM: PUBLIC WORKS TRAFFIC ENGINEERING

Case No.: Z-18-135D71 Parcel I.D. #: 18- Address: Mille Ge Place Attorn, G-	-106-10-033
Adjacent Roa	dway (s):
(classification)	(classification)
Capacity (TPD)Latest Count (TPD)	Capacity (TPD)
Hourly Capacity (VPH)	Latest Count (TPD) Hourly Capacity (VPH)
Peak Hour. Volume (VPH)Existing number of traffic lanes	Peak Hour. Volume (VPH) Existing number of traffic lanes
Existing right of way width Proposed number of traffic lanes	Existing right of way width Proposed number of traffic lanes
Proposed right of way width	Proposed right of way width
Please provide additional information relating to the following stater	ment.
According to studies conducted by the Institute of Traffic Engineers generate an average of fifteen (15) vehicle trip end (VTE) per 1, 000 s factor. Based on the above formula, the square foot place of with approximately peak hour vehicle trip ends.	square feet of floor area, with an eight (8%) percent peak hour
Single Family residence, on the other hand, would generate ten (10) peak hour factor. Based on the above referenced formula, the a maximum ofunits per acres, and the given fact that the project vehicle trip end, and peak hour vehicle trip end would be general	(Single Family Residential) District designation which allows a site is approximately acres in land area.
COMMENTS:	
PLANS ALD FIELD DEVIEWS	do NoThine to Indicare
Traffic THITMUSTING	
	19

DeKalb County School District Development Review Comments

Analysis Date: 4/15/2019

Submitted to:

DeKalb County

Case #:

Z-19-1235071

Parcel #:

18-106-10-033 -034 -035 -036 -037

-038 -039 - 040 - 041

Name of Development:

Location:

Milledge Place Apartments

Milledge Place and Briarcliff Road (Near Clifton Rd and Biltmore Place)

Description:

Proposed 5-story apartment development with 202 1&2 Bedroom units marketed to Emory Univ.

Impact of Development:

When fully constructed, this development would be expected to house 7 students: 3 at Briar Vista ES, 1 at Druid Hills MS, 2 at Druid Hills HS, 1 at other DCSD schools. All three neighborhood

schools have capacity for additional students.

				Other		
		Druid Hills		DCSD	Private	
Current Condition of Schools	Briar Vista ES	MS	Druid Hills HS	Schools	Schools	Total
Capacity	500	1,182	1,405			
Portables	0	0	0			
Enrollment (Fcst, Oct. 2019)	422	949	1,388			
Seats Available	78	233	17			
Utilization (%)	84.4%	80.3%	98.8%			
New students from development	3	1	2	1	0	7
New Enrollment	425	950	1,390			
New Seats Available	75	232	15			
New Utilization	85.0%	80.4%	98.9%			

	Attend Home	Attend other	Private	
Yield Rates	School	DCSD School	School	Total
Elementary	0.013378	0.006126	0.002393	0.021897
Middle	0.003381	0.000000	0.001593	0.004974
High	0.009417	0.001748	0.001445	0.012610
Total	0.026175	0.007874	0.005431	0.039481
Student Calculations				
Proposed Units	202	1		
Unit Type	Apt	1		
Cluster	ruid Hills HS	1		
	Attend Home	Attend other	Private	
Units x Yield	School	DCSD School	School	Total
Elementary	2.70	1.24	0.48	4.42
Middle	0.68	0.00	0.32	1.00
High	1.90	0.35	0.29	2.54
Total	5.28	1.59	1.09	7. 9 6
	Attend Home	Attend other	Private	
Anticipated Students	School	DCSD School	School	Total
Briar Vista ES	3	1	0	4
Druid Hills MS	1	0	0	1
Druid Hills HS	2	0	0	2
Total	6	1	0	7

Comparable Developments for:

Millage Place Apartmetns

Millage Place and Briarcliff Road (Near Clifton Rd and Biltmore Place)

Average Yield Rate by Grade Level and Enrollment Type								
	Res	Total						
ES	0.0134	0.0061	0.0024	0.0219				
MS	0.0034	0.0000	0.0016	0.0050				
HS	0.0094	0.0017	0.0014	0.0126				
Total	0.0262	0.0079	0.0054	0.0395				

					Students				Yield Rate														
				R	es		Ν	onR	es	Р	riva	te		Res			NonRes			Private		Total	Total
Cluster	Year	Name	Units	ES	нs	MS	ES	HS	MS	ES	HS	MS	ES	HS	MS	ES	HS	MS	ES	HS	MS	Students	Yield Rate
	2015	Emory Point	750	0	0	0	2	0	0	0	0	0	0.0000	0.0000	0.0000	0.0027	0.0000	0.0000	0.0000	0.0000	0.0000	2	0.0027
Druid Hills	2016	Accent North Druid	310	2	5	4	1	0	0	1	1	1	0.0065	0.0161	0.0129	0.0032	0.0000	0.0000	0.0032	0.0032	0.0032	15	0.0484
HS	2010	Reserve Decatur	211	6	4	0	1	1	0	1	0	1	0.0284	0.0190	0.0000	0.0047	0.0047	0.0000	0.0047	0.0000	0.0047	14	0.0664
пэ	2017	Point on Scott I	250	8	3	1	5	1	0	1	1	0	0.0320	0.0120	0.0040	0.0200	0.0040	0.0000	0.0040	0.0040	0.0000	20	0.0800
	2009	Campus Crossing	214	0	0	0	0	0	0	0	0	0	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0	0.0000

Rezoning Summary and Impact Analysis

I. Letter of Application

This application requests a rezoning of a 3.38 acre assemblage of properties from the R-85 district to the HR-2 district. The proposed development is located north of Emory University and has frontage on Biltmore Drive, Clifton Road and Briarcliff Road. The rezoning would enable the redevelopment of the property with a multifamily student housing development containing approximately 202 units with a height of five stories. Parking will be provided in an interior deck and connections to Emory via the Emory Shuttle and to MARTA via the existing bus stop and future MARTA line are anticipated.

II. Impact Analysis

A. Whether the zoning proposal is in conformity with the policy and intent of the Comprehensive Plan.

The Comprehensive Plan designates the site as Town Center. The proposed development is consistent with the policy and intent the Comprehensive Plan. The Comprehensive Plan explicitly states that HR-2 is an appropriate category within Town Center. Further, an intent of the Town Center character area is to promote the concentration of residential structures which reduce automobile travel and promote walkability and transit usage. The proposed multifamily student housing development would allow for a vibrant, pedestrian and transit friendly use to complement the adjacent Emory University campus and the Centers for Disease Control and Prevention (CDC).

B. Whether the zoning proposal will permit a use that is suitable in view of the use and development of adjacent and nearby properties.

Across Biltmore Drive to the east is Emory University. Across Clifton Road to the southwest are railroad tracks, a restaurant, and a shopping center. Across Briarcliff Road to the northwest is a gas station and commercial cooking oil recycling facility. Adjacent to the north are the Atlantic Briarcliff apartment homes. The proposed multifamily use is suitable in view of the surrounding higher intensity commercial and multifamily uses. Further, the proposed multifamily student housing use is appropriate given its proximity to Emory University and existing and future transit facilities in the area.

C. Whether the property to be affected by the zoning proposal has a reasonable economic use as currently zoned.

The lack of significant renovations to the property as well as the surrounding classifications of medium density residential, commercial, office institutional, and light industrial suggest that the current single-family residential classification no longer has a reasonable economic use.

D. Whether the zoning proposal will adversely affect the existing use and usability of adjacent or nearby properties.

The zoning proposal will not adversely affect the existing use and usability of adjacent of adjacent or nearby properties. As mentioned above, the property is surrounded by uses that are compatible with the scale of the proposed development. The proposed development will add a vibrant multifamily student housing use to the mix of commercial, multifamily and university uses nearby.

E. Whether there are other existing or changing conditions affecting the use and development of the property which give supporting grounds for either approval or disapproval of the zoning proposal.

The rezoning will bring the property in conformity with the surrounding properties of high and medium intensity uses and would eliminate what is currently an island of single-family-use. Further, the proposed zoning is appropriate given that a MARTA rail line and station have been approved for construction in the nearby area. The MARTA station will likely catalyze further higher density development in the area. Finally, the property will serve the Emory University and CDC communities by providing a housing option within close proximity.

F. Whether the zoning proposal will adversely affect historic buildings, sites, districts or archaeological resources.

The proposal will not adversely affect historic buildings, sites, districts, or archaeological resources.

G. Whether the zoning proposal will result in a use which will or could cause excessive or burdensome use of existing streets, transportation facilities, utilities or schools.

The proposed use will not cause an excessive or burdensome use of streets, transportation facilities, utilities or schools. The proposed development is not anticipated to have any impact on schools because it will be marketed and designed for student housing use. The proposed development will have some impact on existing streets, transportation facilities and utilities. However, those impacts will be mitigated by the proximity to Emory University's campus and the existing and future MARTA facilities.



March 25, 2019

Corbin Armstrong, Esq. 404-495-8463 carmstrong@mmmlaw.com www.mmmlaw.com

<u>VIA EMAIL: meisenberg@dekalbcountyga.gov</u> <u>VIA U.S. POSTAL SERVICE</u>

Marian Eisenberg
Zoning Administrator
DeKalb County
Planning & Sustainability
330 W. Ponce de Leon Avenue
Decatur, GA 30030

Re: Request to Withdraw Application LP-18-1235069; Milledge Place

Dear Marian:

By this letter, the applicant for the above captioned application requests to withdraw the land use amendment application for property located at Milledge Place. After discussion with the County and GDOT, the applicant proposes to reduce the requested density for the proposed project from 372 units to 202 units. The applicant has requested to change the rezoning category request from HR-3 to HR-2. The property is currently in the Town Center land use category. Therefore, the land use amendment is no longer necessary and the applicant requests to withdraw the land-use amendment request.

Sincerely,

Corbin Armstron

Marian Eisenberg March 25, 2019 Page 2

cc: Carl Westmoreland (via email: cwestmoreland@mmmlaw.com)
Larry Washington (via email: lwashington@dekalbcountyga.gov)
Michelle Alexander (via email: mmalexander@dekalbcountyga.gov)
Karen Hill (via email: KFHill@dekalbcountyga.gov)
Cedric Hudson (via email: chudson@dekalbcountyga.gov)



Exhibit A

Property Owner Contact and Address List

Property Owner and Contact	Property Address	Tax Parcel ID
Cathy Perry Hamilton, Kimberly Perry Mergler and Eva Ann Perry Zwack	957 Milledge Place	18 106 10 034
521 Moreno Circle St. Petersburg, FL 33703		
Karen G. Wise and Stuart L. Gottler 961 Milledge Place Atlanta, GA 30329	961 Milledge Place	18 106 10 033
William W. Galloway and G. Douglas Dillard 3500 Lenox Road N.E., Suite 760 Atlanta, GA 30326	953 Milledge Place	18 106 10 035
David W. Amis and Jonathan T. DeLoach 949 Milledge Place Atlanta, GA 30329	949 Milledge Place	18 106 10 036
Lynn E. Ryan and Edward J. Ryan 946 Milledge Place Atlanta, GA 30329	946 Milledge Place	18 106 10 037
Bobby W. Goldberg 948 Milledge Place Atlanta, GA 30329	948 Milledge Place	18 106 10 038
The Estate of Benjamin L. Wyckoff, Jr. and The Estate of Estelle Wyckoff 543 Terrace Avenue, N.E.	952 Milledge Place	18 106 10 039
Atlanta, GA 30307 Bottom Line Properties, LLC 1579 Monroe Drive, N.E., F-304 Atlanta, GA 30324	956 Milledge Place	18 106 10 040
The Estate of Grace J. Netland P.O. Box 980488 Park City, UT 84098	960 Milledge Place	18 106 10 041





404.371.2155 (o) 404.371.4556 (f) DeKalbCountyGa.gov Clark Harrison Building 330 W. Ponce de Leon Ave Decatur, GA 30030

Chief Executive Officer Michael Thurmond DEPARTMENT OF PLANNING & SUSTAINABILITY

Director

Andrew A. Baker, AICP

PRE-APPLICATION FORM REZONE, SPECIAL LAND USE PERMIT, MODIFICATION, AND LAND USE (Required prior to filing application: signed copy of this form must be submitted at filing)

Applicant Name: Toll Bros., Inc. Phone: 404-419-2157 Email: Sbates@tollbrother	sinc.com
Property Address: 961, 957, 953, 949, 946, 948, 952, 956 and 960 Milledge Place Atlanta, GA 30329	
Tax Parcel ID: SEE ATTACHED Comm. District(s): 2 Acreage: 3.4 U.4	
Existing Use: Single Family Residential Proposed Use Multifamily Residential	
Supplemental Regs: Overlay District: N/A DRI: N/A	
Rezoning: Yes X No No	
Existing Zoning: R-85 Proposed Zoning: HR-3 Square Footage/Number of Units: 374	85/acre
Rezoning Request: Request to zone from R-85 to HR-3.	
Land Use Plan Amendment: Yes_X_No	
Existing Land Use: Town Center Proposed Land Use: Regional Center Consistent Inconsistent	-
Special Land Use Permit: Yes No _X_ Article Number(s) 27	
Special Land Use Request(s)	
Major Modification:	
Existing Case Number(s):	
Condition(s) to be modified:	



DEPARTMENT OF PLANNING & SUSTAINABILITY

WHAT TO KNOW BEFORE YOU FILE YOUR	RAPPLICATION
Pre-submittal Community Meeting: Review Calendar Dates:	✓ PC: ✓ BOC: ✓
Letter of Intent: Impact Analysis: Owner Authorization(s):	✓ Campaign Disclosure: ✓
Zoning Conditions: Community Council Meeting: P	ublic Notice, Signs:
Tree Survey, Conservation: Land Disturbance Permit (LDP):	Sketch Plat:
Bldg. Permits: Fire Inspection: Business License:	State License:
Lighting Plan: Tent Permit: TvashcShd	y
Review of Site Plan	
Density: Density Bonuses: Mix of Uses: Open Space: Setbacks: front sides side corner	Open Space: Enhanced rear Lot Size:
Frontage: Street Widths: Landscape Stri	ps: Buffers:
Parking Lot Landscaping: Parking - Auto: Parking	- Bicycle: Screening:
Streetscapes: Sidewalks: Fencing/Walls:	Bldg. Height: Bldg.
Orientation: Bldg. Separation: Bldg. Materials: Roofs	: Fenestration:
Façade Design: 5.7.7 Garages: Pedestrian Plan: Perime	ter Landscape Strip:to '
Possible Variances: Buther adjacent to MR-2 30	
Comments:	
Planner: MKS	Date 6/19/18
Filing Fees	
REZONING: RE, RLG, R-100, R-85, R-75, R-60, MHP, RSM, MR-1 RNC, MR-2, HR-1, HR-2, HR-3, MU-1, MU-2, MU-3, MU-4, MU-5 OI, OD, OIT, NS, C1, C2, M, M2	\$500.00 \$750.00 \$750.00
LAND USE MAP AMENDMENT	\$500.00
SPECIAL LAND USE PERMIT	\$400.00



Carl E. Westmoreland, Jr. 404-504-7799 cew@mmmlaw.com www.mmmlaw.com

June 11, 2018

RE: Meeting to Discuss Proposed Rezoning and Land Use Map Amendment for the Redevelopment of land located at 961, 957, 953, 949, 946, 948, 952, 956 and 960 Milledge Place (the "Property")

Dear Property Owner:

We represent Toll Bros., Inc. which proposes to file rezoning and land use map amendment applications in the near future to allow redevelopment of the Property with multifamily residences. The property, which is located near the intersection of Briarcliff and Clifton Roads, is currently zoned R-85 with the land use designation of Town Center and is proposed to be rezoned to HR-3 with the land use designation of Regional Center.

You are receiving this letter because you own property within 500 feet of the Property, or represent a neighborhood organization within a half mile of the Property. No change in zoning or land use designation is proposed on your property. As a part of any rezoning and land use amendment process, DeKalb County requires that the applicant notify its neighbors regarding the proposal and request feedback on the proposal. We have an open house meeting on Wednesday, June 27, 2018 at 7:00 pm at the Taqueria del Sol catering office at 1145 Zonolite Road, Suite 11 Atlanta, Georgia to answer any questions you may have regarding the proposal. On behalf of my client, I would like to invite you to attend the meeting to further discuss the proposed application and any concerns that you may have.

Thank you for your consideration.

Sincerely.

Carl E. Westmoreland, Jr. Attorney for Applicant

Enclosures

cc: Stephen Bates (via email: sbates@tollbrothers.com)

W. Woodson Galloway, Esq. (via email: woody@glawgp.com)

PHILBECK CHRISTOPHER 994 BURTC ATLANTA GA 30329
EMORY UNIVERSITY 201 DOWN ATLANTA GA 30322
PERRY FAMILY PROPERTIES LLC 521 MORE ST PETERSBURG FL 33703

BAC HOLDINGS LLLP 1982 STAR ATLANTA GA 30345

NANCY KNOX SCHAFFER REVOCAL44 SEA DU SANTA ROSA BEACH FL 32459

BOTTOM LINE PROPERTIES LLC

EMORY UNIVERSITY

1599 CLIFT ATLANTA GA 30322

MARCUS AUTISM CENTER INC

GALLOWAY WILLIAM W

3500 LENC ATLANTA GA 30326

PO BOX 98 PARK CITY UT 84098

PLANT IMPROVEMENT COMPANY PO BOX 15 ATLANTA GA 30333

SHEPHERD STEPHEN B

PO BOX 80 ATLANTA GA 31106

SHEPHERD CONSTRUCTION CO IN 1800 BRIAI ATLANTA GA 30329

OCEAN CLIFTON LLC 1025 KANE BAY HARBOR ISLANDS FL 33154

WYCKOFF L BENJAMIN JR 543 TERRA ATLANTA GA 3030



Corbin Armstrong

From: Corbin Armstrong

Sent: Monday, June 11, 2018 5:13 PM

To: 'bbelton@mindspring.com'; 'betty_blondeau@bellsouth.net'; 'ian@bogost.com';

'tedaniel@mindspring.com'; 'me9461@bellsouth.net'; 'artghansen@gmail.com';

'crmaise@mindspring.com'; 'Heather@RenewalDesignBuild.com';

'patathomas@patathomas.com'; 'jturner@turnerresearch.com'

Cc: Carl Westmoreland (cwestmoreland@mmmlaw.com)

Subject: Community Meeting Invitation -- Rezoning and Land Use Amendment Applications in

Community Council 2 [IWOV-mmmdms1.31315.109453]

11838173 (1) (31315_109453) (Notice Letter Regarding Community Meeting Milledge Attachments:

Place).PDF

Dear Community Council 2 Members,

Find attached an invitation to attend a community meeting regarding rezoning and land use amendment applications for properties located at 961, 957, 953, 949, 946, 948, 952, 956 and 960 Milledge Place. As described in the letter, the community meeting will occur on Wednesday. June 27th at 7:00 pm.

Kind Regards,



Corbin Armstrong

Associate

Direct: 404-495-8463 carmstronq@mmmlaw.com 1600 Atlanta Financial Center 3343 Peachtree Road, NE

mmmlaw.com Atlanta, GA 30326

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Corbin Armstrong

From:

Corbin Armstrona

Sent:

Monday, June 11, 2018 5:29 PM

To:

'amdavey@bellsouth.net'; 'beckyevans@mindspring.com'; 'tauxecyn@aol.com';

'antjr@emory.edu'; 'charlie.bleau@scimeasure.com'; 'macdell@earthlink.net'; 'pelam898 @bellsouth.net'; 'ralstont@bellsouth.net'; 'rolfgrun@bellsouth.net'; 'wasa3@msn.com';

'president@lavistapark.org'; 'execvp@lavistapark.org';

'president@woodlandhillsatlanta.org'; 'zoning@lavistapark.org'; 'davidlitt55

@yahoo.com'

Cc:

Carl Westmoreland (cwestmoreland@mmmlaw.com)

Subject:

RE: Invitation to Community Meeting Regarding Proposed Rezoning and Land Use

Amendment Applications [IWOV-mmmdms1.31315.109453]

Attachments:

11838173 (1) (31315_109453) (Notice Letter Regarding Community Meeting Milledge

Place).PDF

Invitation attached.

From: Corbin Armstrong

Sent: Monday, June 11, 2018 5:28 PM

To: 'amdavey@bellsouth.net'; 'beckyevans@mindspring.com'; 'tauxecyn@aol.com'; 'antjr@emory.edu';

'charlie.bleau@scimeasure.com'; 'macdell@earthlink.net'; 'pelam898@bellsouth.net'; 'ralstont@bellsouth.net';

'rolfgrun@bellsouth.net'; 'wasa3@msn.com'; 'president@lavistapark.org'; 'execvp@lavistapark.org';

'president@woodlandhillsatlanta.org'; 'zoning@lavistapark.org'; 'davidlitt55@yahoo.com'

Cc: Carl Westmoreland (cwestmoreland@mmmlaw.com)

Subject: Invitation to Community Meeting Regarding Proposed Rezoning and Land Use Amendment Applications [IWOV-

mmmdms1.31315.109453]

Dear Neighborhood Leaders,

You are being contacted because you are listed by the DeKalb County Department of Planning and Sustainability as a leader for a neighborhood organization, listed below, that may be located within a half mile of properties located at 961, 957, 953, 949, 946, 948, 952, 956 and 960 Milledge Place, the subject of a rezoning and land use plan amendment application. Attached is an invitation to attend a pre-submittal community meeting on Wednesday, June 27th at 7:00pm.

If your organization is not located within a half mile of the relevant properties. Please disregard this email. If you are aware of additional organizations located within a half mile of the properties, please let us know so that we can provide notice to those as well.

Kind Regards, Corbin

Organizations included:

- Druid Hills
- Druid Hills Civic Association
- LaVista Park Civic Association
- Woodland Hills Neighborhood Association
- Victoria Estates Civic Association



Corbin Armstrong

From:

Corbin Armstrong

Sent:

Tuesday, June 19, 2018 3:13 PM

To:

bbelton@mindspring.com; betty_blondeau@bellsouth.net; ian@bogost.com; tedaniel@mindspring.com; me9461@bellsouth.net; artghansen@gmail.com;

crmaise@mindspring.com; Heather@RenewalDesignBuild.com; patathomas@patathomas.com; jturner@turnerresearch.com

Cc:

Carl Westmoreland

Subject:

RE: Community Meeting Invitation-- Rezoning and Land Use Amendment Applications

in Community Council 2 [IWOV-mmmdms1.31315.124878]

Community Council 2 Members,

In regard to the community meeting referenced below, we were unable to obtain a precise list of neighborhood associations or organizations within a half mile of the property because DeKalb is in the midst of updating their neighborhood association contact list. We sent notice to the provided neighborhood contacts for Druid Hills, Druid Hills Civic Association, LaVista Park Civic Association, Woodland Hills Neighborhood Association and Victoria Estates Civic Association.

Please let me know if you are aware of any other neighborhood associations within a half mile of the property.

Kind Regards. Corbin



Corbin Armstrong

Associate

Direct: 404-495-8463 carmstrong@mmmlaw.com 1600 Atlanta Financial Center 3343 Peachtree Road, NE

mmmiaw.com







Atlanta, GA 30326

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From: Corbin Armstrong

Sent: Monday, June 11, 2018 5:13 PM

To: 'bbelton@mindspring.com'; 'betty_blondeau@bellsouth.net'; 'ian@bogost.com'; 'tedaniel@mindspring.com'; 'me9461@bellsouth.net'; 'artghansen@gmail.com'; 'crmaise@mindspring.com'; 'Heather@RenewalDesignBuild.com'; 'patathomas@patathomas.com'; 'jturner@turnerresearch.com'

Cc: Carl Westmoreland (cwestmoreland@mmmlaw.com)

Subject: Community Meeting Invitation -- Rezoning and Land Use Amendment Applications in Community Council 2 [IWOV-mmmdms1.31315.109453]

Dear Community Council 2 Members,

Find attached an invitation to attend a community meeting regarding rezoning and land use amendment applications for properties located at 961, 957, 953, 949, 946, 948, 952, 956 and 960 Milledge Place. As described in the letter, the community meeting will occur on Wednesday, June 27th at 7:00 pm.

Kind Regards,



Corbin Armstrong

Associate

Direct: 404-495-8463 carmstrong@mmmlaw.com 1600 Atlanta Financial Center 3343 Peachtree Road, NE mmmlaw.com Atlanta, GA 30326





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DeKalb Community Meeting Sign-In Sheet
For Attendance Purposes Only
Milledge Place Redevelopment
June 27th, 2018, 7:00 PM
1145 Zonolite, suite 11



Name	Address	Phone	E-mail
Danglow			down clarke enorgical
Berry WILLIS	EMORY	404 727-5312	betty-willise enory, ed
Dare Por	Eng	4-727-09	dont pane
David Amis	949 millesse	4-321-7950	david a mentors w. com
Mruca Mrc Gregos	432 Burliging Rel		
uis longoria	1022 Biltmore	94-403-907	1.a.longoria CHot mail.
lan Rogart	1676 ECLIFFUL 1 LE 30307		ian@bosost.com
Louis Myor	1082 Brian 1/5 + +	404-325-7139	Lamyer Baok com
Marthalacini	958 Castle Falls Der 30329 Victoriaestates	404-320-1203	marthapacini@gmail.um
Joshua Pacini	780 custer falls Dr NE Alhanta Ga 30329	678-7635743	Joshua-pacmiegmaile

DeKalb Community Meeting Sign-In Sheet

For Attendance Purposes Only
Milledge Place Redevelopment
June 27th, 2018, 7:00 PM
1145 Zonolite, suite 11

Name	Address	Phone	E-mail
Veronica Sciacca	994 Biltmore Dr NE ATTanta Gazosza		3 Ciacca Ve bellsouth.
Sami.	atranta, Ga	770.3 43.4974	cphilbech @ gmail.com
Dalland Balland	Charle 30306	ه	ORGLIGRO OIX, Meticon
Sylvia Broome	1096 Biltmore Dr Atlanta Ga. 30329		
ton Woodward	1308 Brookforeston Atlanta 30324	404-825-4017	
Norperia	Altanto Ga. 30329	404-337-4421	vaypieveratlegmail.mn

Rezoning Summary and Impact Analysis

I. Letter of Application

This application requests a rezoning of a 3.38 acre assemblage of properties from the R-85 district to the HR-2 district. The proposed development is located north of Emory University and has frontage on Biltmore Drive, Clifton Road and Briarcliff Road. The rezoning would enable the redevelopment of the property with a multifamily student housing development containing approximately 202 units with a height of five stories. Parking will be provided in an interior deck and connections to Emory via the Emory Shuttle and to MARTA via the existing bus stop and future MARTA line are anticipated.

II. Impact Analysis

A. Whether the zoning proposal is in conformity with the policy and intent of the Comprehensive Plan.

The Comprehensive Plan designates the site as Town Center. The proposed development is consistent with the policy and intent the Comprehensive Plan. The Comprehensive Plan explicitly states that HR-2 is an appropriate category within Town Center. Further, an intent of the Town Center character area is to promote the concentration of residential structures which reduce automobile travel and promote walkability and transit usage. The proposed multifamily student housing development would allow for a vibrant, pedestrian and transit friendly use to complement the adjacent Emory University campus and the Centers for Disease Control and Prevention (CDC).

B. Whether the zoning proposal will permit a use that is suitable in view of the use and development of adjacent and nearby properties.

Across Biltmore Drive to the east is Emory University. Across Clifton Road to the southwest are railroad tracks, a restaurant, and a shopping center. Across Briarcliff Road to the northwest is a gas station and commercial cooking oil recycling facility. Adjacent to the north are the Atlantic Briarcliff apartment homes. The proposed multifamily use is suitable in view of the surrounding higher intensity commercial and multifamily uses. Further, the proposed multifamily student housing use is appropriate given its proximity to Emory University and existing and future transit facilities in the area.

C. Whether the property to be affected by the zoning proposal has a reasonable economic use as currently zoned.

The lack of significant renovations to the property as well as the surrounding classifications of medium density residential, commercial, office institutional, and light industrial suggest that the current single-family residential classification no longer has a reasonable economic use.

D. Whether the zoning proposal will adversely affect the existing use and usability of adjacent or nearby properties.

The zoning proposal will not adversely affect the existing use and usability of adjacent of adjacent or nearby properties. As mentioned above, the property is surrounded by uses that are compatible with the scale of the proposed development. The proposed development will add a vibrant multifamily student housing use to the mix of commercial, multifamily and university uses nearby.

E. Whether there are other existing or changing conditions affecting the use and development of the property which give supporting grounds for either approval or disapproval of the zoning proposal.

The rezoning will bring the property in conformity with the surrounding properties of high and medium intensity uses and would eliminate what is currently an island of single-family-use. Further, the proposed zoning is appropriate given that a MARTA rail line and station have been approved for construction in the nearby area. The MARTA station will likely catalyze further higher density development in the area. Finally, the property will serve the Emory University and CDC communities by providing a housing option within close proximity.

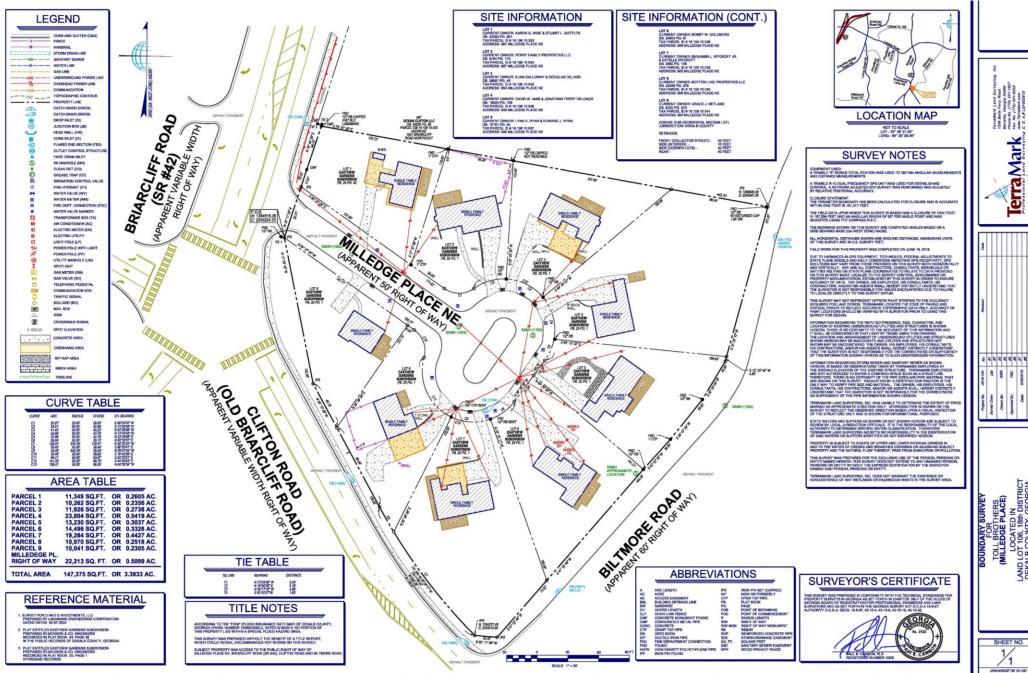
F. Whether the zoning proposal will adversely affect historic buildings, sites, districts or archaeological resources.

The proposal will not adversely affect historic buildings, sites, districts, or archaeological resources.

G. Whether the zoning proposal will result in a use which will or could cause excessive or burdensome use of existing streets, transportation facilities, utilities or schools.

The proposed use will not cause an excessive or burdensome use of streets, transportation facilities, utilities or schools. The proposed development is not anticipated to have any impact on schools because it will be marketed and designed for student housing use. The proposed development will have some impact on existing streets, transportation facilities and utilities. However, those impacts will be mitigated by the proximity to Emory University's campus and the existing and future MARTA facilities.

Site Survey

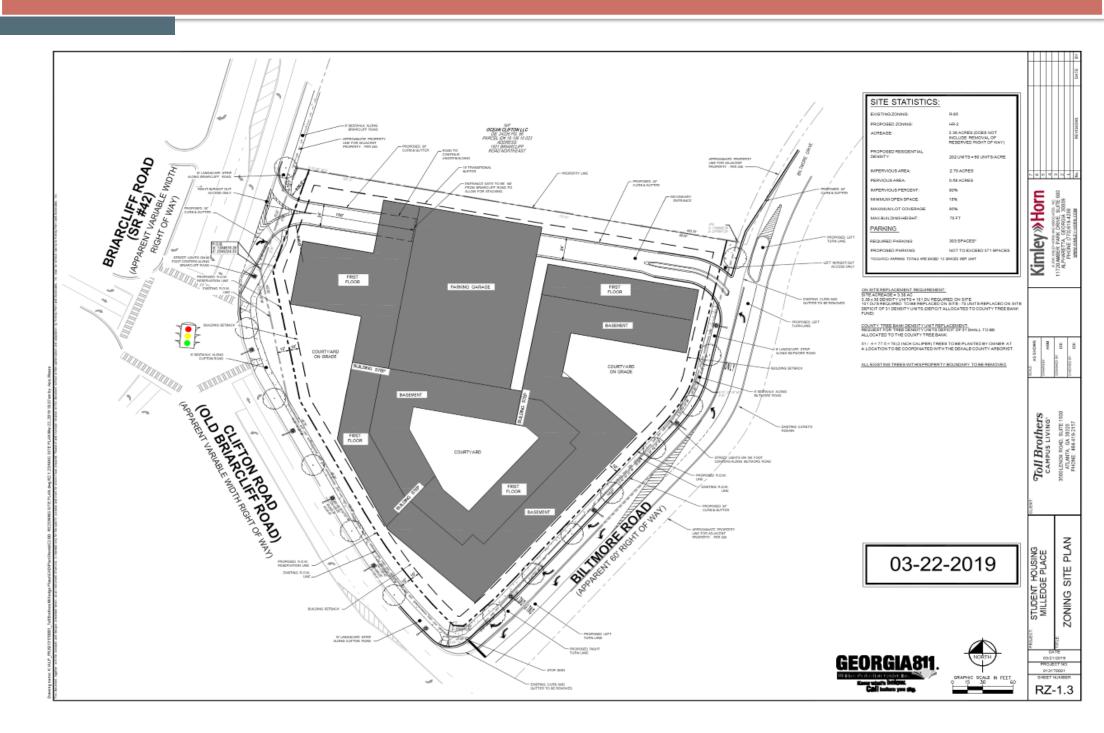


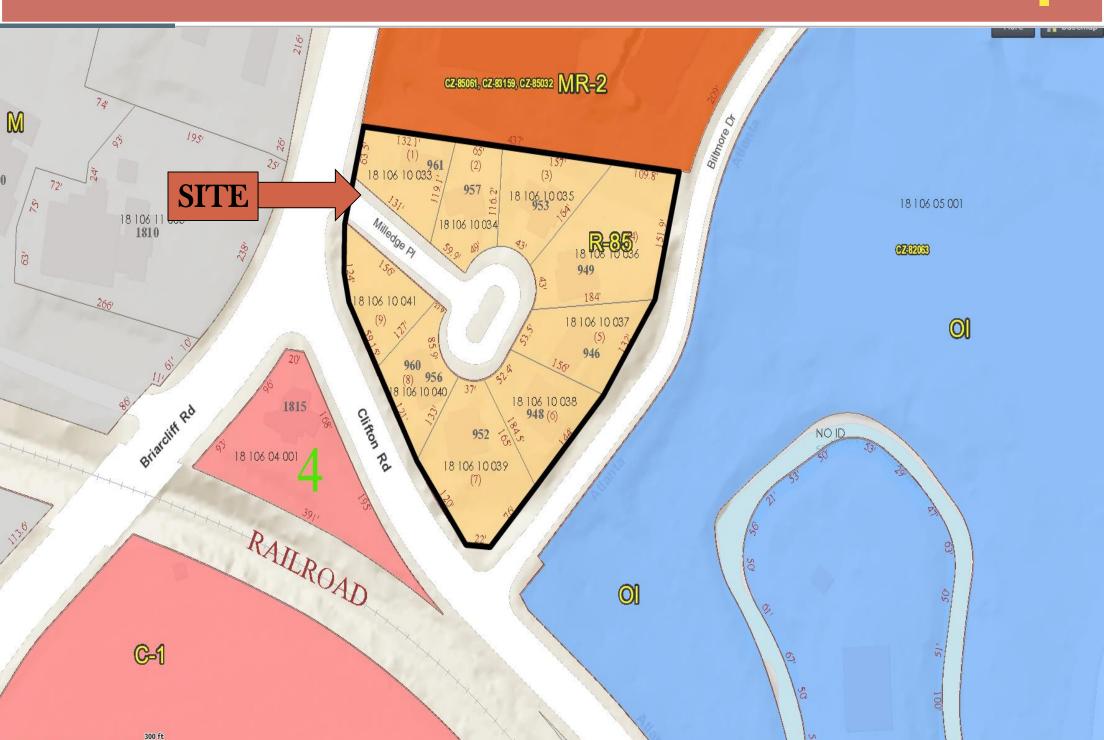


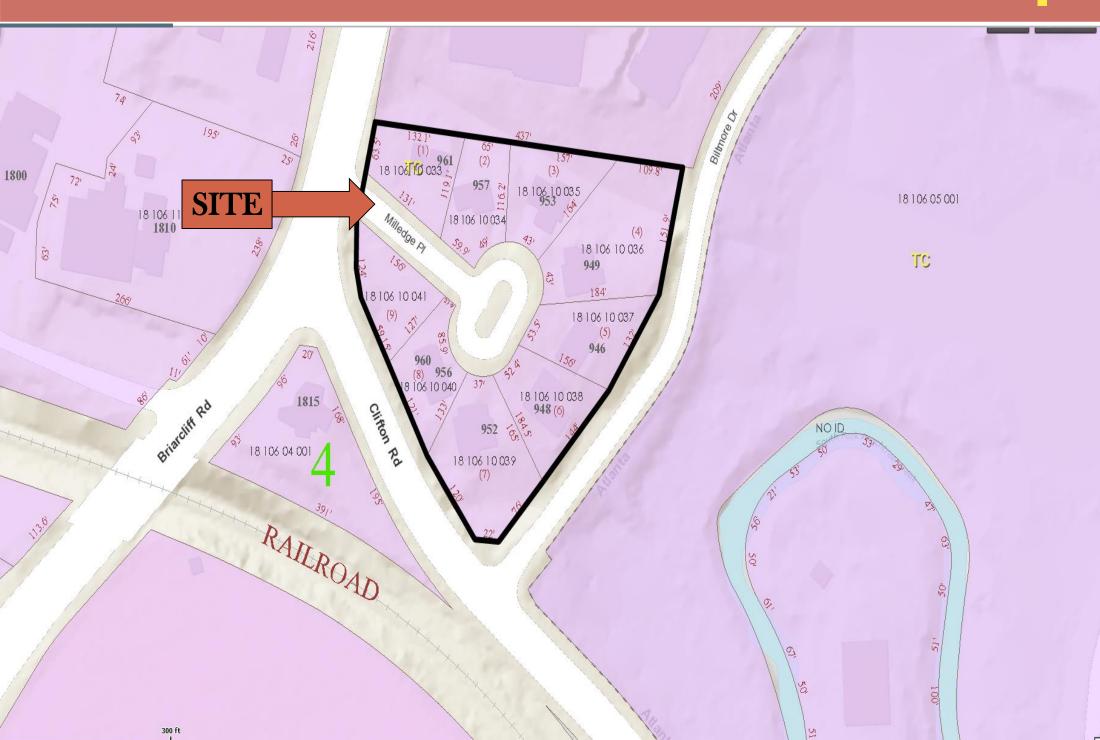
LAND LOT 106, 18th DISTRICT DEKALB COUNTY, GEORGIA BOUNDARY SURVEY FOR TOLL BROTHERS (MILLEDGE PLACE)

Terra Mark

















Residential Properties along Milledge Place



