

## **DeKalb County Government**

Manuel J. Maloof Center 1300 Commerce Drive Decatur, Georgia 30030

## Agenda Item

File #: 2019-4352 11/7/2019

File Status: Preliminary Item

**Public Hearing: YES** ⊠ **NO** □ **Department:** Planning & Sustainability

## **SUBJECT:**

**COMMISSION DISTRICT(S): 5 & 7** 

Application of Guyana Association of Georgia c/o Mr. Carl Lashley to rezone properties from R-100 (Residential Medium Lot) and RSM (Small Lot Residential Mix) Districts to O-I (Office Institutional) District to allow the development of a cultural facility up to 16,000 square feet, at 1970 & 1978 Panola Road.

PETITION NO: N8. Z-19-1243514 PROPOSED USE: Cultural Facility

LOCATION: 1970 & 1978 Panola Road

PARCEL NO.: 16-038-03-013 & 16-038-03-021

**INFO. CONTACT:** Marian Eisenberg

**PHONE NUMBER:** 404-371-4922

#### **PURPOSE:**

Application of Guyana Association of Georgia c/o Mr. Carl Lashley to rezone properties from R-100 (Residential Medium Lot) and RSM (Small Lot Residential Mix) Districts to O-I (Office Institutional) District to allow the development of a cultural facility up to 16,000 square feet. The property is located on the east side of Panola Road, approximately 350 feet south of Marbut Road, at 1970 and 1978 Panola Road in Lithonia, GA. The property has approximately 290 feet of frontage along Panola Road and contains 4.13 acres.

## **RECOMMENDATION:**

**COMMUNITY COUNCIL: APPROVAL** 

**PLANNING COMMISSION: PENDING** 

**PLANNING STAFF: APPROVAL with CONDITIONS** 

STAFF ANALYSIS: The proposed O-I (Office-Institutional) District for a cultural facility is appropriate within a Suburban Character Area and consistent with the following 2025 Comprehensive Plan policy: Create neighborhood focal points by locating schools, community centers at suitable locations within walking distance of residences. Located on a four-lane major arterial, there should be no significant impact on traffic. The

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proposed O-I (Office-Institutional) District is compatible with an existing institutional use located directly across from the site on Panola Road. Existing mature vegetative screening along perimeter property lines provides a transitional buffer to mitigate the impact on adjacent residential zoned properties. The Department of Planning and Sustainability recommends "<u>Approval with Staff's recommended conditions</u>".

PLANNING COMMISSION VOTE: Pending

COMMUNITY COUNCIL VOTE/RECOMMENDATION: Approval 9-0-0.

#### **Recommended Conditions**

#### Z-19-1243514

- 1. Limit use to a cultural facility with combined building square footage of no more than 16,000 square feet.
- 2. Access shall be limited to no more than two curb cuts on Panola Road subject to approval by the Georgia Department of Transportation (GDOT) and the Transportation Division of the Department of Public Works.
- 3. Compliance to Article 5 of the Zoning Code for site design and building form standards for new development.
- 4. All refuse areas shall be screened from public view with fencing or similar building materials to match the existing structure.
- 5. Complete the lot combination process two merge the two properties at 1970 and 1978 Panola Road prior to filing for a Land Disturbance Permit (LDP) and Building Permit (BP).
- 6. Pole signage is prohibited. Signage must be a ground monument sign with a brick base not to exceed an overall height of six feet. Sign area shall not exceed 32 square feet.
- 7. The approval of this rezoning application by the Board of Commissioners has no bearing on the requirements for other regulatory approvals under the authority of the Zoning Board of Appeals, or other entity whose decision should be based on the merits of the application under review by such entity.

# DeKalb County

## **DeKalb County Department of Planning & Sustainability**

## 330 Ponce De Leon Avenue, Suite 300 Decatur, GA 30030

(404) 371-2155 / plandev@dekalbcountyga.gov

Michael Thurmond Chief Executive Officer Planning Commission Hearing Date: November 07, 2019, 6:30 P.M Board of Commissioners Hearing Date: November 21, 2019, 6:30 P.M.

## **STAFF ANALYSIS**

	<del>.</del>			
Case No.:	Z-19-1243514	1	Agenda #: N.8	
Location/Address:	The east side of Panola Ro approximately 350 feet so Marbut Road at 1970 and Panola Road, Lithonia, GA.	uth of 1978	Commission District: 5 Super Distric	t: 7
Parcel ID:	16-038-03-12 & 16-038-03	3-021		
Request:		o O-I (Office	idential Medium Lot) and RSM (Small e-Institutional) District to allow the o 16,000 square feet.	Lot
Property Owner/Agent:	Guyana Association of Geo	orgia		
Applicant/Agent:	Guyana Association of Geo	orgia/ Carl L	ashley	
Acreage:	4.132 Acres			
Existing Land Use:	Single Family Residential S Adjacent Undeveloped Lot		ed as a community service organization	on &
Surrounding Properties Adjacent Zoning:	with single-family detache Residential Mix) District ar Directly across from the sit (Christ Sanctuary Church)	d residence nd develope te along the on property	dential Medium Lot) District and is de s. South of the site is zoned RSM (Sm d with single-family detached resider west side of Panola Road is an institu zoned R-100. The west side of Pano ached residences zoned R-100.	all Lot nces. utional use
Comprehensive Plan:	Suburban (SUB)		X	ent
<b>Proposed Additional Squar</b> Square Feet	<b>e Ft.:</b> Up to 16,000	_	Residential Sq. Footage: mately 2,563 Square Feet	
Proposed Lot Coverage: 27	.5%	Existing	Lot Coverage: <35%	

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PC 11-07-19

#### **SUBJECT SITE & ZONING HISTORY**

The site consists of two adjacent parcels along the east side of Panola Road (a four-lane major arterial with a median). The parcels combined have a total of 4.13 acres and approximately 290 feet of frontage. The property is south of Marbut Road and north of Forest Pines Drive. The property at 1970 Panola Road is developed with a brick and wood frame split-level residence consisting of approximately 2,563 square feet. Fencing exists midway across the property between the structure and the street frontage. Access is via a long concrete driveway from Panola Road. The rear of the site is heavily wooded with dense vegetation. The adjacent site at 1978 Panola Road is wooded with mature trees and dense shrubbery. The entire property frontage has curb, gutter and sidewalks.

The property located at 1970 Panola Road has been zoned R-100 (Residential Medium Lot) District since the adoption of the DeKalb Zoning Ordinance in 1956. The adjacent undeveloped property located at 1978 Panola Road is zoned RSM (Small Lot Residential Mix) District pursuant to CZ-85-040 for single-family detached residences.

#### **PROJECT ANALYSIS**

The request is to rezone property from the R-100 (Residential Medium Lot) and RSM (Small Lot Residential Mix) Districts to O-I (Office-Institutional) District to allow the development of a 16,000 square-foot cultural facility. Pursuant to the submitted Letter-of-Intent, the Guyana Association of Georgia (GAOG), a not-for-profit, cultural, civic and educational organization, has been headquartered and operating within the existing residential structure at 1970 Panola Road since 2010. Their purpose is to promote, develop, coordinate and implement responsible programs designed to achieve several objectives such as improving quality of human life and communities. The organization has been active in the community. GAOG has participated in the feed the homeless program for many years and has donated recreational equipment to Redan High School in DeKalb County. The recent acquisition of the adjacent property at 1978 Panola Road allows the association to expand its office space and develop a multi-use facility to support educational programs as well as provide meeting space for other community organizations in the area. Educational programs and services provided include adult career advance placement, tutoring and mentoring for area primary and secondary school students, a community health fair and voter registration. The applicant intends to submit a lot combination plat to merge the two properties into one large lot for development when the rezoning is approved.

Per the submitted documentation, the site will be developed and utilized within two phases. The first phase will only utilize the existing building at 1970 Panola Road. Twenty-seven delineated parking spaces will be added in front of the existing building. Transitional buffers and landscaping will be added along the property frontage and perimeter property lines adjacent to residential zoned property. The old fencing depicted in the middle of the property will be removed and replaced with fencing along the property frontage. An area will be created for overflow parking. Phase two consists of the addition and construction of a two-story cultural facility with an approximate building footprint of 6,300 square feet. Parking spaces will be added. Landscaped gardens will be provided to enhance areas throughout the site. Pedestrians will have access to approximately two acres of existing wooded area with the creation of walking trails. The total development when completed will not exceed 16,000 square feet.

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#### **ZONING ANALYSIS**

The property at 1970 Panola Road is zoned R-100 District and the undeveloped property at 1978 Panola Road is zoned RSM pursuant to CZ-85-040 for single-family detached residences. The request is to rezone the subject site from R-100 and RSM to the O-I district. The applicant has filed a companion case (SLUP-19-1243515) to request a cultural facility in an O-I district. The area surrounding the site consists of residential zoning districts (R-100 & RSM). However, the requested O-I (Office-Institutional) District is compatible with another institutional use in the immediate area. Directly across the street from the subject site on Panola Road is Christ Sanctuary Church which was approved pursuant to SLUP-07-13194. The proposed O-I district as requested by the applicant would be site specific for the purpose of operating the cultural facility. The operator of the facility would be the Guyana Association of Georgia. Any other request for an office uses on the site would require another rezoning application and go through the public hearing process for a decision by the Board of Commissioners. Staff notes that the rezoning of the property to the O-I district would render the existing building at 1970 Panola Road a legal nonconforming structure due to the fact that it would encroach into the required transitional buffer along the north property line. However, compliance to all remaining required buffers and building setbacks would minimize the impact adjacent to residential zoned properties.

Chapter 27-Article 7.3.5. Standards and factors governing review of proposed amendments to the Official Zoning Map. The following standards and factors are found to be relevant to the exercise of the county's zoning powers and shall govern the review of all proposed amendments to the Official Zoning Map:

A. Whether the zoning proposal is in conformity with the policy and intent of the comprehensive plan.

Located on a major thoroughfare (Panola Road) and within a Suburban Character Area designated by the 2025 Comprehensive Plan, the rezoning request to the O-I (Office-Institutional) District will allow a use consistent with the following Comprehensive Plan Policy: Create neighborhood focal points by locating schools, community centers at suitable locations within walking distance of residences.

B. Whether the zoning proposal will permit a use that is suitable in view of the use and development of adjacent and nearby property or properties.

The rezoning request to the O-I district to develop a cultural facility with an approved special land use permit will allow a use compatible with another non-residential use along Panola Road. Christ Sanctuary Church is located directly across the street from the subject site.

C. Whether the property to be affected by the zoning proposal has a reasonable economic use as currently zoned.

The property may have a reasonable economic use as currently zoned R-100 and RSM. However, the rezoning request to O-I (Office-Institutional) would allow more opportunity to increase economic value on the site.

D. Whether the zoning proposal will adversely affect the existing use or usability of adjacent or nearby property or properties.

The rezoning request with compliance to required building setbacks and transitional buffers should not adversely affect the existing use or usability of adjacent and nearby properties in the area.

E. Whether there are other existing or changing conditions affecting the use and development of the property which give supporting grounds for either approval or disapproval of the zoning proposal.

The 4-acre site is located on a four-lane major thoroughfare with a median. The cultural facility would be accessible to the community. The site is located across from an existing community institution (a place of worship). The site will incorporate existing mature vegetation where the transitional buffer will be maintained. These conditions support approval of the zoning proposal.

F. Whether the zoning proposal will adversely affect historic buildings, sites, districts, or archaeological resources.

The proposed rezoning request will not have an adverse effect on historic buildings, sites, districts, or archaeological resources.

G. Whether the zoning proposal will result in a use which will or could cause an excessive or burdensome use of existing streets, transportation facilities, utilities, or schools.

Panola Road is four lanes with a median and is classified as a major thoroughfare. The proposed use should not cause an excessive burden on existing streets and transportation facilities. The proposed use will have no impact on area schools.

H. Whether the zoning proposal adversely impacts the environment or surrounding natural resources.

The rezoning proposal to the O-I district for a cultural facility will not adversely impact the environment or surrounding natural resources. A significant portion of the existing mature vegetation will be maintained.

## **COMPLIANCE WITH DISTRICT STANDARDS**

Per the chart below, it appears the existing lot and building on the site can comply with minimum development standards of the O-I (Office-Institutional) District per Table 2.2 of the DeKalb County Zoning Ordinance.

STANDARD	REQUIREMENT	PROPOSED	COMPLIANCE
LOT WIDTH (O-I)	A minimum 100 feet of lot width on a public street frontage	290 Feet	Yes
LOT AREA (O-I)	20,000 Square Feet	4.132 Acres	Yes
FRONT BUILDING SETBACK	60 Feet	60 Feet	Yes
TRANS. BUFFERS	50 feet adjacent to	Existing mature vegetation	Yes
Table 5.2(a)	residential zoned districts.	and additional plantings shall provide an appropriate buffer along perimeter property lines adjacent to residential zoned properties.	
HEIGHT	Up to 5 stories	2-Story	Yes
PARKING	Minimum 1 space for	108 spaces based on 4,320	Yes
Article 6	each 40 square feet in largest assembly area.	square feet of largest assembly area	

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#### **Staff Recommendation:** Conditional Approval

The proposed O-I (Office-Institutional) District for a cultural facility is appropriate within a Suburban Character Area and consistent with the following 2025 Comprehensive Plan policy: Create neighborhood focal points by locating schools, community centers at suitable locations within walking distance of residences. Located on a four-lane major arterial, there should be no significant impact on traffic. The proposed O-I (Office-Institutional) District is compatible with an existing institutional use located directly across from the site on Panola Road. Existing mature vegetative screening along perimeter property lines provides a transitional buffer to mitigate the impact on adjacent residential zoned properties. The Department of Planning and Sustainability recommends "Conditional Approval" of the rezoning request to O-I (Office-Institutional) subject to the following conditions:

- 1. Limit use to a cultural facility with combined building square footage of no more than 16,000 square feet.
- 2. Access shall be limited to no more than two curb cuts on Panola Road subject to approval by the Georgia Department of Transportation (GDOT) and the Transportation Division of the Department of Public Works.
- 3. Compliance to Article 5 of the Zoning Code for site design and building form standards for new development.
- 4. All refuse areas shall be screened from public view with fencing or similar building materials to match the existing structure.
- 5. Complete the lot combination process two merge the two properties at 1970 and 1978 Panola Road prior to filing for a Land Disturbance Permit (LDP) and Building Permit (BP).
- 6. Pole signage is prohibited. Signage must be a ground monument sign with a brick base not to exceed an overall height of six feet. Sign area shall not exceed 32 square feet.
- 7. The approval of this rezoning application by the Board of Commissioners has no bearing on the requirements for other regulatory approvals under the authority of the Zoning Board of Appeals, or other entity whose decision should be based on the merits of the application under review by such entity.

#### **Attachments:**

- 1. Department and Division Comments
- 2. Application
- 3. Site Plan
- 4. Zoning Map & Land Use Map
- 5. Aerial Photograph/Site Photographs

PC 11-07-19

#### **NEXT STEPS**

Following an approval of this zoning action, one or several of the following may be required:

- ✓ **Land Disturbance Permit** (Required for of new building construction on non-residential properties, or land disturbance/improvement such as storm water detention, paving, digging, or landscaping.)
- ✓ **Building Permit** (New construction or renovation of a building (interior or exterior) may require full plan submittal or other documentation. zoning, site development, watershed and health department standards will be checked for compliance.)
- ✓ **Certificate of Occupancy** (Required prior to occupation of a commercial space and for use of property for any business type. The issuance follows the review of submitted plans if required based on the type occupancy.)
- ✓ **Plat Approval** (Required if any parcel is being subdivided, re-parceled, or combined. Issued "administratively"; no public hearing required.)

**Overlay Review** (Required review of development and building plans for all new construction or exterior modification of building(s) located within a designated overlay district.)

**Historic Preservation** (Certificate of Appropriateness required for any proposed changes to building exteriors or improvements to land when located within the Druid Hills or the Soapstone Geological Historic Districts. Historic Preservation Committee public hearing may be required.)

- ✓ **Variance or Special Exception** (Required seeking relief from any development standards of the Zoning Ordinance. A public hearing and action by the Board of Appeals are required for most variances.)
- ✓ **Business License** (Required for any business or non-residential enterprise operating in Unincorporated DeKalb County, including in-home occupations).

N1. White Mill Road- Collector. Dedicate 35 feet from centerline of road or to cover all public infrastructure, whichever greater. Need at least 2 feet of ROW on back of sidewalk for streetlights. Access must meet sight distance requirements (stopping and intersection) per AASHTO guidelines. Requires 5-foot landscape strip, 6-foot sidewalk, pedestrian scale street lighting, bike lanes. Kelly Lake Road- local. Requires dedication of 27.5 feet from centerline of road or to cover all public infrastructure, whichever greater. Need at least 2 feet of ROW on back of sidewalk for streetlights. Five-foot landscape strip, 6-foot sidewalk, pedestrian scale street lighting. Access must meet sight distance requirements (stopping and intersection) per AASHTO guidelines. New roads, of public, require a ROW dedication of 55 feet, five-foot landscape strip, 6- foot sidewalk, and street lighting. Miter right of way corner at Whites Mill Road at Kelly Lake Road.

- N2. No offsite parking allowed due to curve in the road.
- N3. No offsite parking allowed due to proximity to Briarcliff Road intersection.
- N4. No comments.

N5. Welborn Road- Collector. Requires pedestrian street lights at 80 foot spacing, 5-foot landscape strip, 6-foot sidewalks, bike lanes, right of way dedication of 35 from centerline or to ensure all public infrastructure is within right of way, whichever greater. Dekalb Medical Parkway- local. Requires pedestrian scale street lights, 3-foot landscape strip and a 6- foot sidewalk. Covington Hwy- Major Arterial and State Route. GDOT review required prior to permitting. Coordinate with GDOT PI No 0008228 and dedicate any necessary right of way. Minimum of 50 form centerline. Sidewalks and pedestrian scale street lighting can be installed under the GDOT project in exchange of the right of way dedication. Ensure all access point meet minimum stopping and intersection sight distance requirements per AASHTO with permitting. Need at least 2 feet of ROW on back of sidewalk for streetlights. Interior roads to be private or must meet the requirements for a local road. (55-foot right of way dedication, five- foot landscape strip, 6 -foot sidewalk, street lighting.)

N6. Covington Hwy- Major. GDOT permits/review required prior to permitting. Add sidewalks and pedestrian scale lighting along property frontage. Five-foot landscape strip, 6-foot sidewalk. ROW dedication of 50 foot from centerline or to cover public infrastructure, whichever greater. Need at least 2 feet of ROW on back of sidewalk for streetlights.

N7. Wesley Chapel Road- Major. Requires five-foot landscape strip, 6-foot sidewalk, pedestrian scale lights, bike lanes and ROW dedication of 50 feet from centerline or to cover all public infrastructure, whichever greater. Need at least 2 feet of ROW on back of sidewalk for streetlights. Ensure all access point meet minimum stopping and intersection sight distance requirements per AASHTO with permitting.

N8 (Z-19-1243514) & N9. Panola Road- Major. Requires five-foot landscape strip, 6-foot sidewalk, pedestrian scale lights, bike lanes and ROW dedication of 50 feet from centerline or to cover all public infrastructure, whichever greater. Need at least 2 feet of ROW on back of sidewalk for streetlights. Access must meet sight distance requirements (stopping and intersection) per AASHTO guidelines.



## DEKALB COUNTY GOVERNMENT PLANNING DEPARTMENT DISTRIBUTION FORM

**NOTE:** PLEASE RETURN ALL COMMENTS VIA EMAIL OR FAX TO EXPEDITE THE PROCESS TO MICHELLE M ALEXANDER mmalexander@dekalbcountyga.gov OR JOHN REID IREID@DEKALBCOUNTYGA.GOV

## COMMENTS FORM: PUBLIC WORKS WATER AND SEWER

Case No.: Z-19-1243514
Parcel I.D. #: 16-038-03-012 & 16-038-03-021
Address: 1970 & 1978 Panola Road
Lithonia, Georgia
<del></del>
WATER:
Size of existing water main: 8" DI & 16" DI Water Main (adequate/inadequate)
Distance from property to nearest main: Adjacent to Property
Size of line required, if inadequate: N/A
SEWER:
Outfall Servicing Project: Pole bridge Creek Basin
Is sewer adjacent to property: Yes ( ) No (X ) If no, distance to nearest line: Approximately 190 feet South of property
Water Treatment Facility: <u>Pole bridge Creek WTF</u> () adequate () inadequate
Sewage Capacity; * (MGPD) Current Flow: 6.48 (MGPD)
COMMENTS:
* Please note that the sewer capacity has not been reviewed or approved for this project. A Sewer Capacity Request (SCR) must be completed and submitted for review. This can be a lengthy process and should be addressed early in the process.
Signature: Carlo

## DEKALB COUNTY



#### 10/9/2019

To: Ms. Madolyn Spann, Planning Manager

Mr. John Reid, Senior Planner

From: Ryan Cira, Environmental Health Manager Cc: Alan Gaines, Technical Sevices Manager

Re: Rezone Application Review

#### General Comments:

DeKalb County Health Regulations prohibit use of on-site sewage disposal systems for

- multiple dwellings
- · food service establishments
- · hotels and motels
- commercial laundries
- · funeral homes
- schools
- · nursing care facilities
- personal care homes with more than six (6) clients
- child or adult day care facilities with more than six (6) clients
- residential facilities containing food service establishments

If proposal will use on-site sewage disposal, please contact the Land Use Section (404) 508-7900.

Any proposal, which will alter wastewater flow to an on-site sewage disposal system, must be reviewed by this office prior to construction.

This office must approve any proposed food service operation or swimming pool prior to starting construction.

Public health recommends the inclusion of sidewalks to continue a preexisting sidewalk network or begin a new sidewalk network. Sidewalks can provide safe and convenient pedestrian access to a community-oriented facility and access to adjacent facilities and neighborhoods.

For a public transportation route, there shall be a 5ft. sidewalk with a buffer between the sidewalk and the road. There shall be enough space next to sidewalk for bus shelter's concrete pad installation.

Since DeKalb County is classified as a Zone 1 radon county, this office recommends the use of radon resistant construction.

## DeKalb County Board of Health

404.508.7900 • www.dekalbhealth.net 10/9/2019

N.5	SLUP-19-1243471 / 2019-4350 / 15-196-03-014
4407 Covington Hwy, Decatur, Ga 30035	
Amendment	
- Please see general comments.	
- Changing to Restaurant	
N.6	SLUP-19-1243513 / 2019-4351 / 15-159-09-007
2030 Wesley Chapel Road, Decatur, GA 30	0035
Amendment	
- See general comments.	
- Septic installed on property 9/27/1983.	
N.7	Z-19-1243514 /2019-4352
1970 & 1978 Panola Road, Lithonia, GA 30  Amendment	058
<ul> <li>Septic system installed on 4/29/77 on pro</li> <li>See review general comments.</li> </ul>	operty.
2	
N.8	SLUP-19-1243515 / 2019-4353/ 16-038-030021
1970 & 1978 Panola road, Lithonia, Ga 300	58
Amendment	
- Septic system install in 1977 on property	1978.
- Please review general comments	



404.371.2155 (o) 404.371.4556 (f) DeKalbCountyGa.gov Clark Harrison Building 330 W. Ponce de Leon Ave Decarur, GA 30030

SEP 0 5 2019

BY: .....

## SEP 0 5

## **DEPARTMENT OF PLANNING & SUSTAINABILITY**

Rezoning Application to Amend the Official Zoning Map of DeKalb County, Georgia

Applicant Name: Guyana	Association of Georgia, Inc. Attn: Mr. Carl Lashley, President		
Applicant E-Mail Address:	cclashley@gmail.com		
Applicant Mailing Address:	PO Box 360744, Decatur, GA 30036		
physical: 1970 Panola	Road, Lithonia, GA 30058		
Applicant Daytime Phone:	240-350-5879 Fax:		
Owner Name: Guyana A	Association of Georgia, Inc. Attn: Mr. Carl Lashley, President		
	If more than one owner, attach list of owners.		
Owner Mailing Address:	PO Box 360744, Decatur, GA 30036 (2) 4 (2) (2) (2) (2) (2) (2) (2) (2) (2) (2)		
Owner Daytime Phone:	240-350-5879		
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Address of Subject Proper	ty: 1970 Panola Road and 1978 Panola Road, Lithonia GA 30058		
Address of Subject Proper  1970 Panola:	ty: 1970 Panola Road and 1978 Panola Road, Lithonia GA 30058  : 16-038-03-012 : 16-038-03-021		
Address of Subject Proper  1970 Panola: 1978 Panola: Parcel ID#: 4.132 acres	: 16-038-03-012 : 16-038-03-021 Commission District:5		
Address of Subject Proper  1970 Panola: 1978 Panola: Parcel ID#: 4.132 acres Present Zoning District: 19	: 16-038-03-012 : 16-038-03-021 : 5		



The Guyana Association of Georgia, Inc., (GAOG), a non-profit organization, invites you to a

COMMUNITY MEETING
July 31, 2019 6:00 - 7:30 P.M.

Berean Community Center 2440 Young Rd. Stone Mountain, GA 30088

Regarding a proposed

RE-ZONING APPLICATION
&
SPECIAL LAND USE PERMIT APPLICATION

for GAOG's property at 1970-1978 Panola Road





Current Use: Single-family residence (#1970)/Vacant (#1978)

Proposed Use: CULTURAL FACILITY

We envision a community-serving, flexible-use facility of approximately 10,000 to 13,000 square feet, and approximately 2 acres of preserved natural areas and other green space, on our combined 4.2-acre lot.

GUYANA ASSOCIATION OF GEOMGA INC

Name (please print)	Address	email	Tel#
1 Cheryl Hodge	5717 Wellborn Dahe Col, Lithoni	na cherylbhodgeæginail, com	770-656-7911
2 Jackie Brown	6871 Spreadling Oaks Dr Stn Ht.		
3 Aubray Wilburg.	, 3	brywilburg @ yahoo com	
4 Figstephen Graffith		Figstephen Griffor @ Coness 10th	
5 Oliver Keith Williams	550 CRESTRINGE COURT STAINTH		404-310-9893
6 Zhand Larbon	9		7 335-9695
7 Andrea Fraser		adoaser 14@ gmail com	301-529-9529
8 GAIL LYTE		ablytanyahoocom	770-3521-1807
9 Shirley Vanix		Shirley Vanter egmoe . rom.	813-300-0704
10 Barbara Henr		henry barbara 89 (2) yahor. co	~
11 Willie & Marilyn Bowman			770 465-071
4 BERGETTE BRIBGE			770 285 494
13 Alicin BRIDGE			
14 Tobert Charles		Los 935 @ gmaileon	4437688528

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CH	NA ASSOCIATION GLORGIA INC.

Name (please print)	Address	email	Tel#
thelman Orlliams	SSD, CROSTRIAGE CT STUNI	TPWIlliams 44 agmai	1. Con 404-292-09
Caloria V. Fredericks	1 V SIT 30083	richglob3820gmail.com	404-569-9088
Stater Jeffrey		seffrego bollsouthing	t 454457-189
Movenicy Dugan	407 Rankin Crile McDorough	OUITA Dall & G Mail	64347668-664
bright Alphone S.	407 Rankin Gil, Mc Jonough	52	91
Stephen Garrett	. 0 /	garrettspip@gmail.	(954) 812 4754
Downs JeGroot		Y Y	(7) 912-0814
Dorma Lenguson	250 hours Oreck Pass	nyoungen 42@ Jah	50 678 814 437
	He Donough CAA 30252 5443 Forst Pines Dr	0 0	
ProstonClauk	5443 Forst Pines Dr	helarkheirs agmail, com	678-858-512
Otelun Willesus.	3652 Ruer Edge Loop Decarter 3	0034 malikw50 & bellsouth met.	
Ann Borratt-Boyle	10222 Fieldcrest Work, Correton, 9th	annveboylayahoo. Com	678-740-160=
MARNIE GEORGE	4171 / graclot 12 Ellepud CAR		404-717-7536
PEVILLE GEORGE	4171 Tapaclott B. Ellerios CH	9	404-388-627

Name (please print)	Address	email	Tel#
29 Cose M. Ctempit	2093 County down lave St. Mta, GA3a	SE STEWANTOUSE ebellswith, Net	404-201-11.49
So Zalika Mars Willians	4535 Millennum View Ct Shelly	illean 2 mars 10 1 cloud com	404-626-1580
3) Carl hashley		cologh Ley & gmail. com	
2 Bachaga Lashley		barbara leshkyognail.com	404-734-7898
33 GWEN FAEDERICKS	811 HANK AMAON DR #221, ATK30	315 gdf 5807 photmail . COM	404-213-5807
24 Aubrey Huguetin	7588 Sunna Jony E. Rilhoma	29 anlary 7588 Caman. com	403189496
35 Doublas PRINCE	557, MCKERS LN LOCUSTE	29 aulay 7588 Comal. com St PRINCED 5550 HOTMAIL.C	on 570-977-1528
36 KINT FRACKER			7-1001-62-18
37 Gail Cassar	457 Watson Bay, Stn Mon Ga 30	057 gailcussara yahoo com	
38 Hazel Mitchell	4726 White	hazelmite helled beel south. Net	7-633-4134
39 Faustina Ward Osborne	520 S. Malten Ct. St. Mtn. 3008=	3	
10 Lisa Prince	25 Fairway Trl. Coungton B	ony Lprince yahou. com	678499-9868
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#### GUYANA ASSOCIATION OF GEORGIA Inc.



1970 Panola Rd. Lithonia GA 30058 P.O. Box 360744, Decatur, GA 30036

info@gaog.org • www.gaog.org

September 4, 2019

DeKalb County Department of Planning & Sustainability 330 West Ponce de Leon Avenue Decatur, GA 30030

Re: <u>Letter of Application for Proposed Rezoning for 1970 and 1978 Panola Road,</u> Lithonia, GA

To Whom it May Concern:

The Guyana Association of Georgia, Inc. (GAOG) thanks you for your consideration of our application for rezoning our properties at 1970 Panola Road and 1978 Panola Road.

Over the past 28 years, GAOG has been a community-serving, 501c3 not-for-profit, cultural, civic and educational organization. The Association has been headquartered at 1970 Panola Road in unincorporated DeKalb County since 2010. GAOG's recent acquisition of the vacant three-acre (±) adjacent parcel at 1978 Panola Road provides an opportunity for our organization to continue our program in this location, by developing a modestly scaled multi-use facility to support our educational programs, provide meeting space for ourselves and others in the community, and provide office space for our organization.

In order to do this, we respectfully request favorable County action on our applications to rezone these two parcels to "OI", along with our accompanying Special Land Use Permit (SLUP) Application to allow a Cultural Facility. #1970 is currently zoned R100 and #1978 is currently zoned RSM. Based on our consultations with County staff in the Department of Planning & Sustainability, the nature of our organization's programs fit best under the classification of a Cultural Facility. With SLUP approval the proposed OI zoning permits this use whereas the existing zoning does not.

As part of this process, we will be submitting a combination plat to merge these two properties into one (again, based on our preliminary meetings with County staff). We also respectfully request that the prior zoning condition that attaches to the property at #1978, a residential subdivision site plan (CZ-85-040), be removed from the property.

As the attached package shows, our proposed site plan includes a modest scale of development comprising of the following elements, designed to allow us to continue and improve our program of community service:

- Retention of the existing approximately 2,540-square-foot residential structure which currently serves as our office and meeting space;
- Construction of a new two-story (maximum) multi-use Cultural Facility building with a footprint of approximately 6,300 square feet;
- Preservation of existing woodlands, within the required transitional buffers, and elsewhere throughout the eastern portion of the property, resulting in a walkable natural area of approximately two acres;

- Other outdoor amenity areas including landscaped patio and garden areas, around the buildings and extending towards the more visible front of the property;
- An upgraded entrance and driveway, and parking to support these facilities and spaces; and
- Pedestrian pathways throughout the site and connecting to the existing Panola Road sidewalk.
- The development is intended to be phased, with early development of landscape buffers, fencing, and some of the parking (phased as per Article 6.1.4.E), and construction of the new building, additional landscape areas and additional parking in a later phase.

GAOG's diverse program of community service includes Saturday morning tutoring and mentoring for area primary and secondary school students; college scholarship awards for first year students; an annual Youth Symposium; an annual Children's Christmas Party; an annual Millennial Mixer/networking event; scholarships for area adults to pursue career-advancing educational opportunities; a Community Health Fair; voter registration; and others. Our mission is to serve the larger Guyanese community and our local community, and to improve connections between the two.

We have reached out extensively to our neighbors and community. Our community meeting on July 31, 2019 was well-attended with approximately fifty guests, and the comments we received on the plans were nothing but positive.

In closing, we believe the proposed rezoning and SLUP for these two parcels will allow us to continue our community service through a development that is appropriately scaled to the neighborhood, enhances the corridor and neighborhood with its significant open-space assets, is consistent with the Comprehensive Plan's vision for this suburban area, and provides a suitable transition between nearby Neighborhood Center nodes and surrounding residential development. The GAOG intends to continue being a good neighbor and we feel certain that our project's impact will be a positive one and we hope that it will likewise be viewed favorably by DeKalb County.

Thank you for your consideration.

Sincerely,

Carl Lashley, AA

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President, Guyana Association of Georgia, Inc.

DeKalb County Department of Planning & Sustainability 330 West Ponce de Leon Avenue Decatur, GA 30030

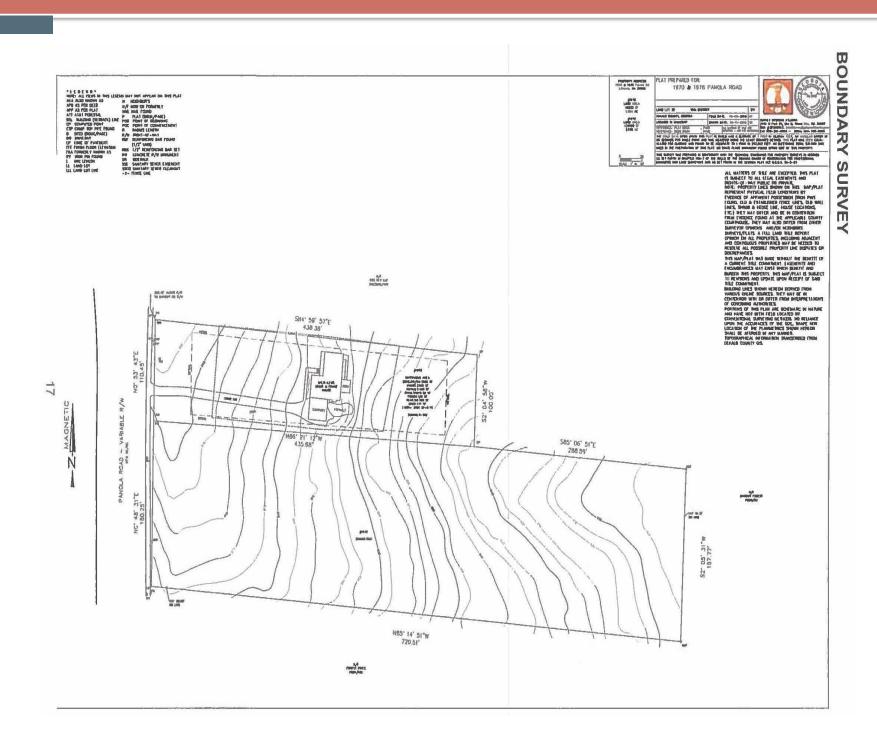
Re: Analysis of Impact of Proposed Rezoning for 1970 and 1978 Panola Road, Lithonia, GA

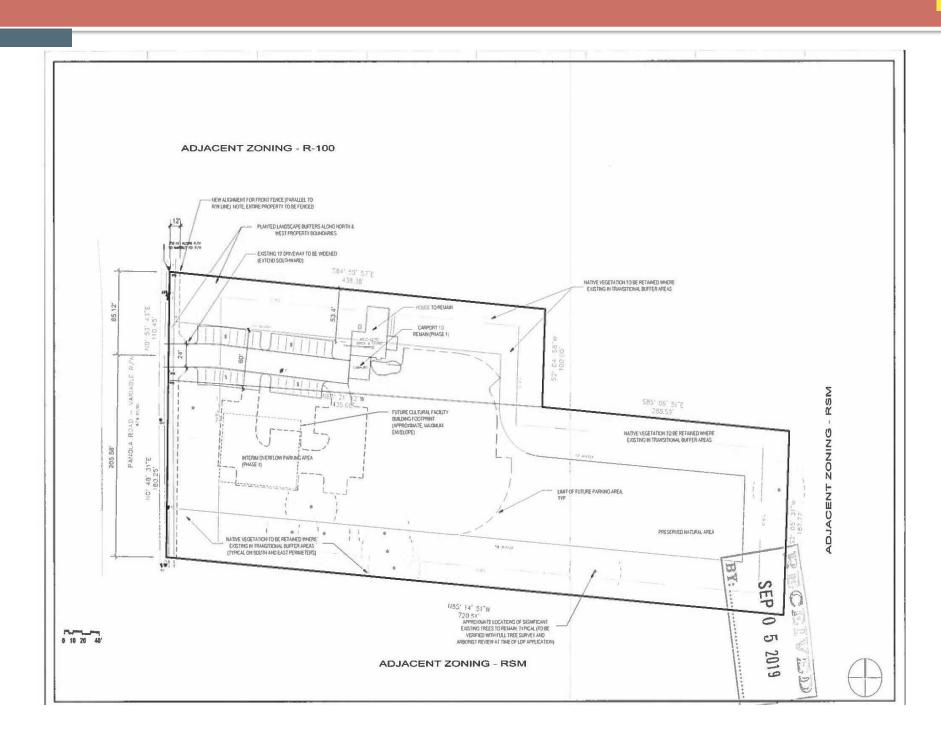
Below are the relevant criteria spelled out in Article 7-3 of the DeKalb County Zoning Ordinance and the analysis of the proposal's impacts on or conformance with each.

- Sec. 7.3.5. Standards and factors governing review of proposed amendments to the official zoning map. [source: Municode.com] The following standards and factors are found to be relevant to the exercise of the county's zoning powers and shall govern the review of all proposed amendments to the official zoning map:
- A. Whether the zoning proposal is in conformity with the policy and intent of the comprehensive plan. The County's Comprehensive plan designates this area as Suburban. The proposed OI zoning is a permitted zoning category in conformity with the Suburban designation. The location is just outside the boundaries of the Panola Road Young Road Neighborhood Center to the north, and also very near to the Covington Highway Panola Road Neighborhood Center and Stonecrest city limits to the south, and as such would be transitional to the surrounding residential neighborhood and provide an appropriate community focal point on Panola Road.
- B. Whether the zoning proposal will permit a use that is suitable in view of the use and development of adjacent and nearby property or properties. The GAOG is surrounded by compatible uses. The north, east and south adjacent properties are all residential and to the west, across Panola road is a Place of Worship which the Association has worked with over the years. There are also several other Places of Worship and schools within the vicinity as well. The proposed zoning is submitted concurrently with a SLUP Application for a Cultural Facility. This usage as proposed includes a multi-purpose, community-serving facility of no more than two stories in height, with extensive green space (including preserved natural areas with walking trails, as well as garden areas and generous landscape buffers), and as such is a good fit with adjacent and nearby properties. With SLUP approval the proposed zoning permits this use whereas the existing zoning does not.
- **C.** Whether the property to be affected by the zoning proposal has a reasonable economic use as currently zoned. The property is currently zoned residential but has been used as a cultural facility and for various community services for neighboring residents since 2010. GAOG will be unable to continue its operations as currently planned and programmed, in this location, without a successful outcome of this rezoning and SLUP application process.
- **D.** Whether the zoning proposal will adversely affect the existing use or usability of adjacent or nearby property or properties. The proposed zoning will not adversely affect the use or usability or adjacent or nearby properties. Nearby properties consist primarily of single-family residences with a number of Places of Worship located throughout the vicinity, some schools, and an occasional apartment complex. The OI zoning with a two-story cultural facility usage and generous property buffers that meet or exceed standard transitional buffer requirements will be a visually and functionally unobtrusive addition to this neighborhood. Its building scale will be in keeping with area Places of Worship and its usage less intensive than theirs.

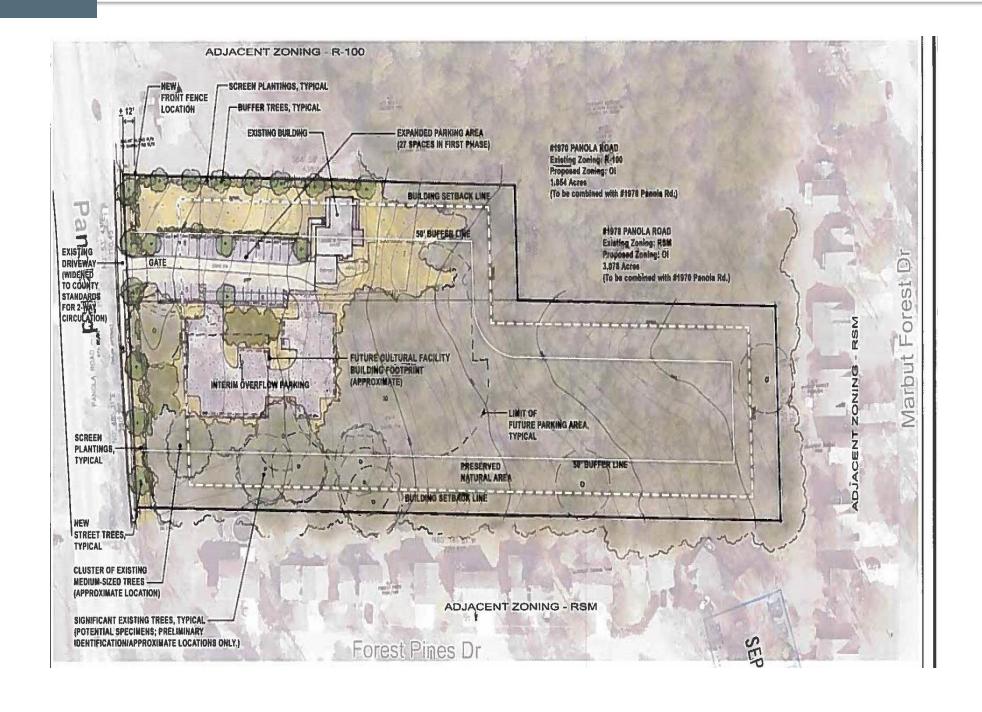
- E. Whether there are other existing or changing conditions affecting the use and development of the property which give supporting grounds for either approval or disapproval of the zoning proposal. There are no known existing or changing conditions affecting the use and development of the property that give supporting grounds for disapproval of the proposed rezoning.
- **F.** Whether the zoning proposal will adversely affect historic buildings, sites, districts, or archaeological resources. The proposal will not adversely affect any historic buildings, sites, districts, or archaeological resources (of which there are none on the subject property to the best of our knowledge).
- **G.** Whether the zoning proposal will result in a use which will or could cause an excessive or burdensome use of existing streets, transportation facilities, utilities, or schools. The proposed zoning and land use we believe will result in less burden to existing streets and transportation facilities compared to multiple residences which could be developed under existing zoning. The Association is located on a well-developed Major Arterial (Panola Road) and most GAOG programs and operations would involve relatively small group sizes traveling to and from the facility at off peak times (e.g., Saturday morning classes). Utility demand for a facility of this size is not expected to be burdensome. No demand will be placed on area schools.
- **H.** Whether the zoning proposal adversely impacts the environment or surrounding natural resources. The proposed zoning will increase environmental protection due to the creation of transitional buffers at all property boundaries where the proposed OI zoning will abut RSM or R100 districts. These 50-foot-wide (at a minimum) buffers in conjunction with other setbacks and landscaped areas will provide for approximately 70 percent of the property to be kept as open space, including significant preservation areas for the current mixed woodland on markedly sloping topography on the easternmost half of (currently vacant) 1978 Panola Road.

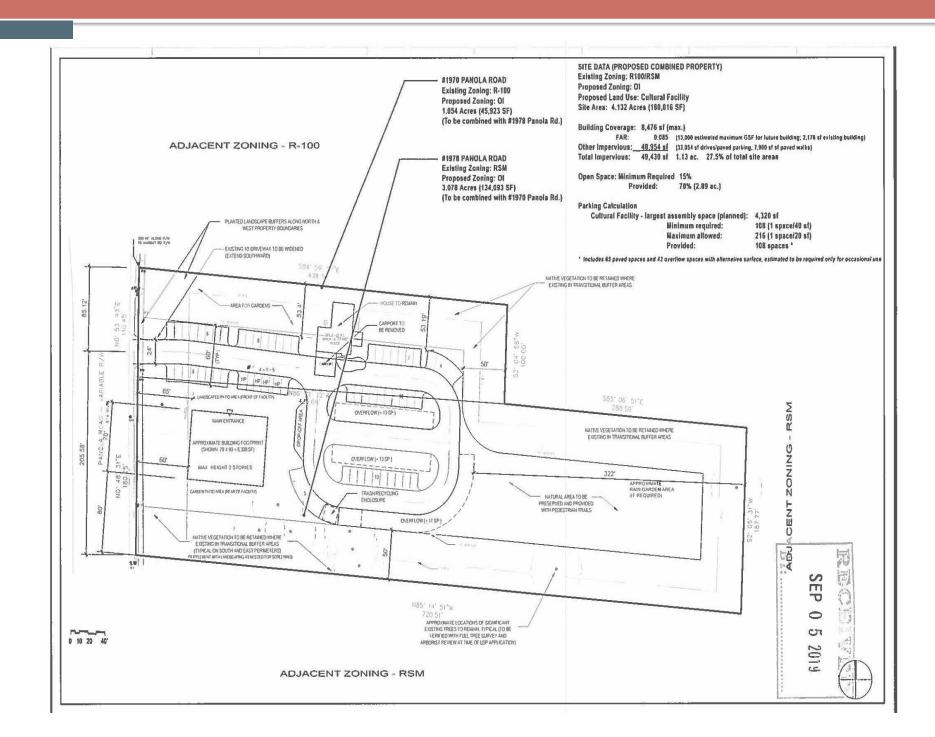
In closing, we believe that our project's impact will be a positive one on the surrounding neighborhood and community, and we hope that it will likewise be viewed favorably by DeKalb County. Thank you for your consideration.



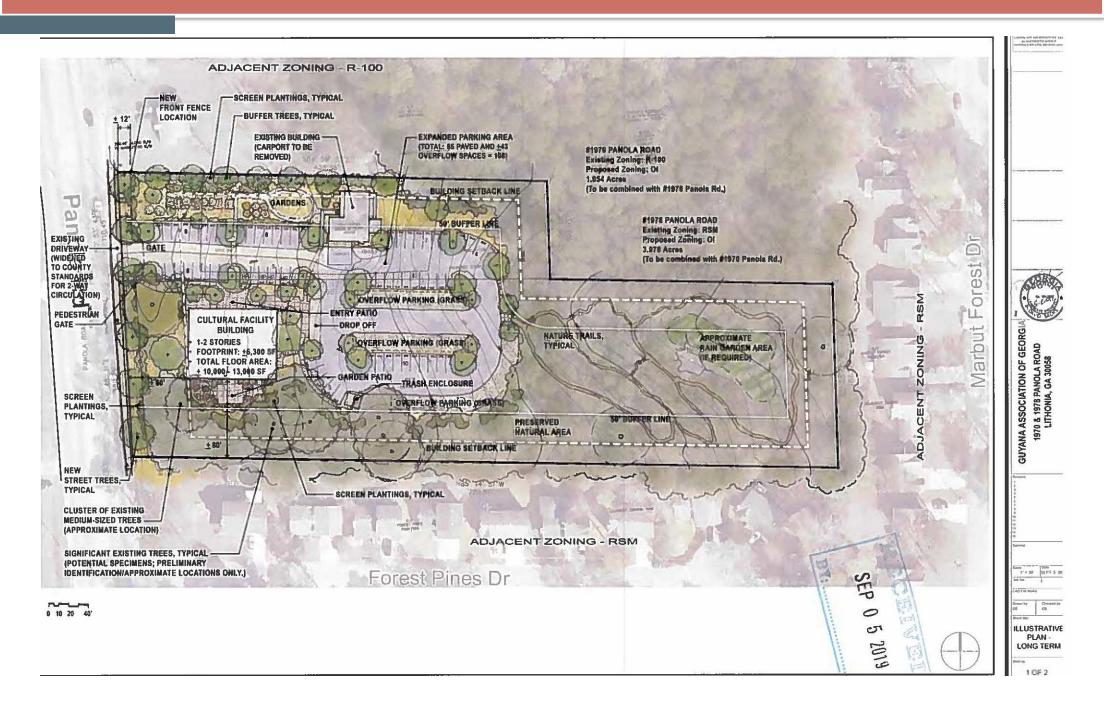


## Z-19-1243514 Short-term Landscape Plan





# Z-19-1243514 Long Term Landscape Plan









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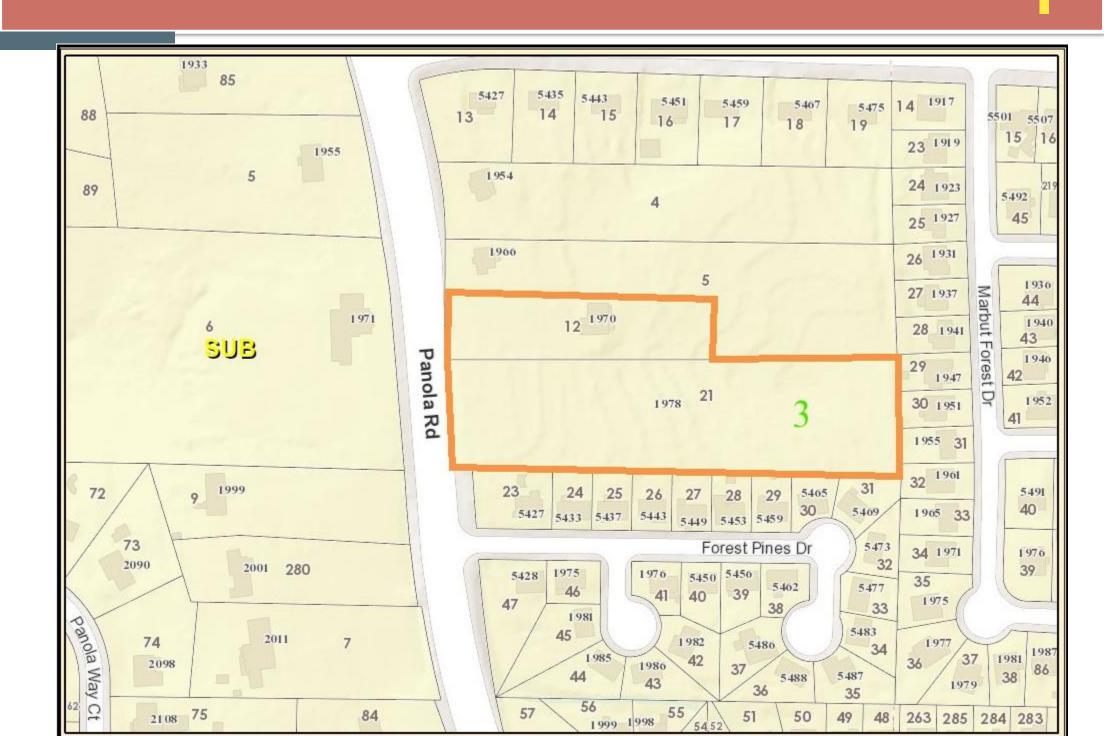
Character Images (Preliminary)
Examples of One- to Two-Story Cultural/Civic Facilities

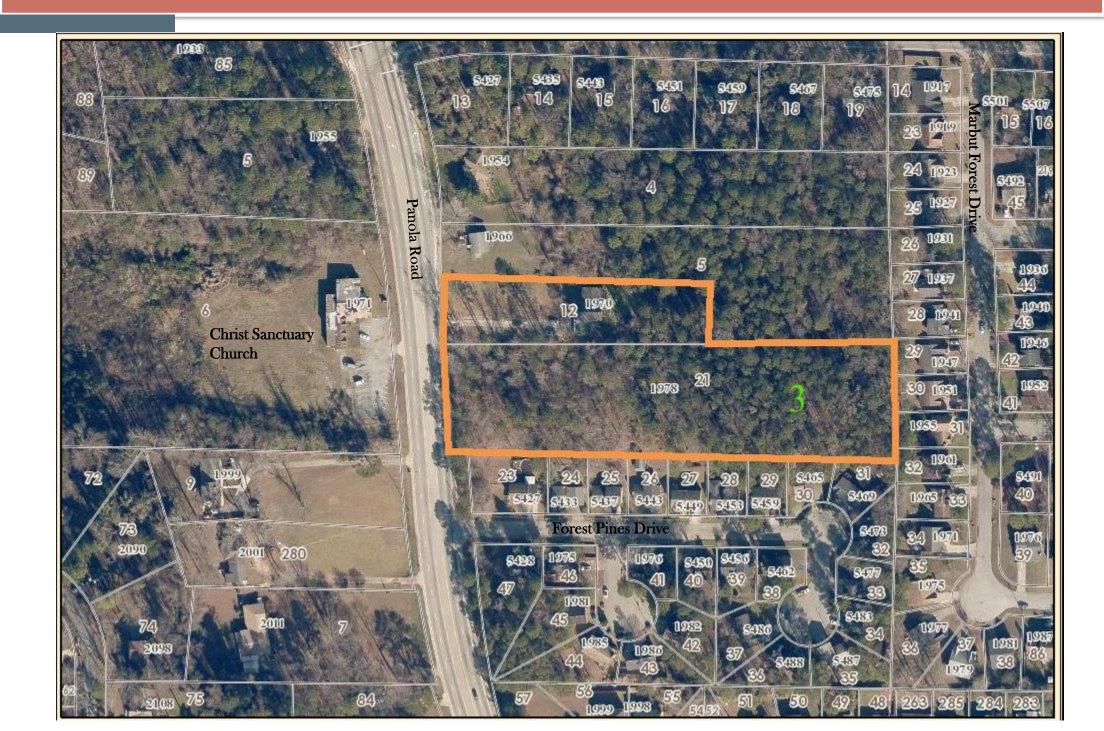
As presented at the Community Meeting on 7/31/2019.

NOTE: Building is a later phase improvement. Architectural services have not yet been engaged. Building will be two stories (maximum) above existing grade. Facade materials will all comply with Article 5 of the Zoning Ordinance.



## **Suburban Land Use**







Property at 1970 Panola Road





Undeveloped adjacent property at 1978 Panola Road

**N.8** 



Nearby Institutional Use (Christ Sanctuary Church) across from site at 1971 Panola Road





Adjacent single-family residence at 1966 Panola Road