

Agenda Item

File #: 2019-4352 File Status: Preliminary Item 11/21/2019

Public Hearing: YES 🛛 NO 🗆 Department: Planning & Sustainability

### SUBJECT:

COMMISSION DISTRICT(S): 5 & 7

Application of Guyana Association of Georgia c/o Mr. Carl Lashley to rezone properties from R-100 (Residential Medium Lot) and RSM (Small Lot Residential Mix) Districts to O-I (Office Institutional) District to allow the development of a cultural facility up to 16,000 square feet, at 1970 & 1978 Panola Road.

**PETITION NO: N8. Z-19-1243514** 

**PROPOSED USE:** Cultural Facility

LOCATION: 1970 & 1978 Panola Road

PARCEL NO. : 16-038-03-013 & 16-038-03-021

**INFO. CONTACT:** Marian Eisenberg

**PHONE NUMBER:** 404-371-4922

#### PURPOSE:

Application of Guyana Association of Georgia c/o Mr. Carl Lashley to rezone properties from R-100 (Residential Medium Lot) and RSM (Small Lot Residential Mix) Districts to O-I (Office Institutional) District to allow the development of a cultural facility up to 16,000 square feet. The property is located on the east side of Panola Road, approximately 350 feet south of Marbut Road, at 1970 and 1978 Panola Road in Lithonia, GA. The property has approximately 290 feet of frontage along Panola Road and contains 4.13 acres.

#### **<u>RECOMMENDATION:</u> COMMUNITY COUNCIL:** APPROVAL

### PLANNING COMMISSION: APPROVAL with CONDITIONS

#### PLANNING STAFF: APPROVAL with CONDITIONS

**STAFF ANALYSIS:** The proposed O-I (Office-Institutional) District for a cultural facility is appropriate within a Suburban Character Area and consistent with the following 2025 Comprehensive Plan policy: Create neighborhood focal points by locating schools, community centers at suitable locations within walking distance of residences. Located on a four-lane major arterial, there should be no significant impact on traffic. The

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proposed O-I (Office-Institutional) District is compatible with an existing institutional use located directly across from the site on Panola Road. Existing mature vegetative screening along perimeter property lines provides a transitional buffer to mitigate the impact on adjacent residential zoned properties. The Department of Planning and Sustainability recommends "Approval with Staff's recommended conditions".

**PLANNING COMMISSION VOTE: Approval with Conditions 8-0-0.** V. Moore moved, L. Osler seconded for approval with Staff's conditions.

COMMUNITY COUNCIL VOTE/RECOMMENDATION: Approval 9-0-0.

#### **Recommended Conditions**

#### Z-19-1243514

- 1. Limit use to a cultural facility with combined building square footage of no more than 16,000 square feet.
- 2. Access shall be limited to no more than two curb cuts on Panola Road subject to approval by the Georgia Department of Transportation (GDOT) and the Transportation Division of the Department of Public Works.
- 3. Compliance to Article 5 of the Zoning Code for site design and building form standards for new development.
- 4. All refuse areas shall be screened from public view with fencing or similar building materials to match the existing structure.
- 5. Complete the lot combination process to merge the two properties at 1970 and 1978 Panola Road prior to filing for a Land Disturbance Permit (LDP) and Building Permit (BP).
- 6. Pole signage is prohibited. Signage must be a ground monument sign with a brick base not to exceed an overall height of six feet. Sign area shall not exceed 32 square feet.
- 7. The approval of this rezoning application by the Board of Commissioners has no bearing on the requirements for other regulatory approvals under the authority of the Zoning Board of Appeals, or other entity whose decision should be based on the merits of the application under review by such entity.



**DeKalb County Department of Planning & Sustainability** 

330 Ponce De Leon Avenue, Suite 300 Decatur, GA 30030 (404) 371-2155 / plandev@dekalbcountyga.gov

Michael Thurmond Chief Executive Officer Planning Commission Hearing Date: November 07, 2019, 6:30 P.M. Board of Commissioners Hearing Date: November 21, 2019, 6:30 P.M.

### **STAFF ANALYSIS**

Case No.:	Z-19-1243514		Agenda #: N.8	
Location/Address:	The east side of Panola Re approximately 350 feet so Marbut Road at 1970 and Panola Road, Lithonia, GA	outh of I 1978	Commission District: 5 Su	uper District: 7
Parcel ID:	16-038-03-12 & 16-038-0	3-021		
Request:		to O-I (Offic	sidential Medium Lot) and l e-Institutional) District to a to 16,000 square feet.	
Property Owner/Agent:	Guyana Association of Ge	orgia		
Applicant/Agent:	Guyana Association of Ge	orgia/ Carl	Lashley	
Acreage:	4.132 Acres			
Existing Land Use:	Single Family Residential Structure used as a community service organization & Adjacent Undeveloped Lot			
Surrounding Properties Adjacent Zoning:	with single-family detach Residential Mix) District a Directly across from the s (Christ Sanctuary Church)	ed residenc nd develop ite along th on propert	idential Medium Lot) Distriction es. South of the site is zone ed with single-family detac e west side of Panola Road y zoned R-100. The west s tached residences zoned R-	d RSM (Small Lot hed residences. is an institutional use ide of Panola Road is
Comprehensive Plan:	Suburban (SUB)		X     Consistent	Inconsistent
Proposed Additional Squar Square Feet	<b>e Ft.:</b> Up to 16,000		g Residential Sq. Footage: imately 2,563 Square Feet	
Proposed Lot Coverage: 27	.5%	Existing Lot Coverage: <35%		

#### **SUBJECT SITE & ZONING HISTORY**

The site consists of two adjacent parcels along the east side of Panola Road (a four-lane major arterial with a median). The parcels combined have a total of 4.13 acres and approximately 290 feet of frontage. The property is south of Marbut Road and north of Forest Pines Drive. The property at 1970 Panola Road is developed with a brick and wood frame split-level residence consisting of approximately 2,563 square feet. Fencing exists midway across the property between the structure and the street frontage. Access is via a long concrete driveway from Panola Road. The rear of the site is heavily wooded with dense vegetation. The adjacent site at 1978 Panola Road is wooded with mature trees and dense shrubbery. The entire property frontage has curb, gutter and sidewalks.

The property located at 1970 Panola Road has been zoned R-100 (Residential Medium Lot) District since the adoption of the DeKalb Zoning Ordinance in 1956. The adjacent undeveloped property located at 1978 Panola Road is zoned RSM (Small Lot Residential Mix) District pursuant to CZ-85-040 for single-family detached residences.

#### PROJECT ANALYSIS

The request is to rezone property from the R-100 (Residential Medium Lot) and RSM (Small Lot Residential Mix) Districts to O-I (Office-Institutional) District to allow the development of a 16,000 square-foot cultural facility. Pursuant to the submitted Letter-of-Intent, the Guyana Association of Georgia (GAOG), a not-for-profit, cultural, civic and educational organization, has been headquartered and operating within the existing residential structure at 1970 Panola Road since 2010. Their purpose is to promote, develop, coordinate and implement responsible programs designed to achieve several objectives such as improving quality of human life and communities. The organization has been active in the community. GAOG has participated in the feed the homeless program for many years and has donated recreational equipment to Redan High School in DeKalb County. The recent acquisition of the adjacent property at 1978 Panola Road allows the association to expand its office space and develop a multi-use facility to support educational programs as well as provide meeting space for other community organizations in the area. Educational programs and services provided include adult career advance placement, tutoring and mentoring for area primary and secondary school students, a community health fair and voter registration. The applicant intends to submit a lot combination plat to merge the two properties into one large lot for development when the rezoning is approved.

Per the submitted documentation, the site will be developed and utilized within two phases. The first phase will only utilize the existing building at 1970 Panola Road. Twenty-seven delineated parking spaces will be added in front of the existing building. Transitional buffers and landscaping will be added along the property frontage and perimeter property lines adjacent to residential zoned property. The old fencing depicted in the middle of the property will be removed and replaced with fencing along the property frontage. An area will be created for overflow parking. Phase two consists of the addition and construction of a two-story cultural facility with an approximate building footprint of 6,300 square feet. Parking spaces will be added. Landscaped gardens will be provided to enhance areas throughout the site. Pedestrians will have access to approximately two acres of existing wooded area with the creation of walking trails. The total development when completed will not exceed 16,000 square feet.

#### **ZONING ANALYSIS**

The property at 1970 Panola Road is zoned R-100 District and the undeveloped property at 1978 Panola Road is zoned RSM pursuant to CZ-85-040 for single-family detached residences. The request is to rezone the subject site from R-100 and RSM to the O-I district. The applicant has filed a companion case (SLUP-19-1243515) to request a cultural facility in an O-I district. The area surrounding the site consists of residential zoning districts (R-100 & RSM). However, the requested O-I (Office-Institutional) District is compatible with another institutional use in the immediate area. Directly across the street from the subject site on Panola Road is Christ Sanctuary Church which was approved pursuant to SLUP-07-13194. The proposed O-I district as requested by the applicant would be site specific for the purpose of operating the cultural facility. The operator of the facility would be the Guyana Association of Georgia. Any other request for an office uses on the site would require another rezoning application and go through the public hearing process for a decision by the Board of Commissioners. Staff notes that the rezoning of the property to the O-I district would render the existing building at 1970 Panola Road a legal nonconforming structure due to the fact that it would encroach into the required transitional buffer along the north property line. However, compliance to all remaining required buffers and building setbacks would minimize the impact adjacent to residential zoned properties.

Chapter 27-Article 7.3.5. Standards and factors governing review of proposed amendments to the Official Zoning Map. The following standards and factors are found to be relevant to the exercise of the county's zoning powers and shall govern the review of all proposed amendments to the Official Zoning Map:

A. Whether the zoning proposal is in conformity with the policy and intent of the comprehensive plan.

Located on a major thoroughfare (Panola Road) and within a Suburban Character Area designated by the 2025 Comprehensive Plan, the rezoning request to the O-I (Office-Institutional) District will allow a use consistent with the following Comprehensive Plan Policy: Create neighborhood focal points by locating schools, community centers at suitable locations within walking distance of residences.

B. Whether the zoning proposal will permit a use that is suitable in view of the use and development of adjacent and nearby property or properties.

The rezoning request to the O-I district to develop a cultural facility with an approved special land use permit will allow a use compatible with another non-residential use along Panola Road. Christ Sanctuary Church is located directly across the street from the subject site.

C. Whether the property to be affected by the zoning proposal has a reasonable economic use as currently zoned.

The property may have a reasonable economic use as currently zoned R-100 and RSM. However, the rezoning request to O-I (Office-Institutional) would allow more opportunity to increase economic value on the site.

# D. Whether the zoning proposal will adversely affect the existing use or usability of adjacent or nearby property or properties.

The rezoning request with compliance to required building setbacks and transitional buffers should not adversely affect the existing use or usability of adjacent and nearby properties in the area.

E. Whether there are other existing or changing conditions affecting the use and development of the property which give supporting grounds for either approval or disapproval of the zoning proposal.

The 4-acre site is located on a four-lane major thoroughfare with a median. The cultural facility would be accessible to the community. The site is located across from an existing community institution (a place of worship). The site will incorporate existing mature vegetation where the transitional buffer will be maintained. These conditions support approval of the zoning proposal.

F. Whether the zoning proposal will adversely affect historic buildings, sites, districts, or archaeological resources.

The proposed rezoning request will not have an adverse effect on historic buildings, sites, districts, or archaeological resources.

G. Whether the zoning proposal will result in a use which will or could cause an excessive or burdensome use of existing streets, transportation facilities, utilities, or schools.

Panola Road is four lanes with a median and is classified as a major thoroughfare. The proposed use should not cause an excessive burden on existing streets and transportation facilities. The proposed use will have no impact on area schools.

H. Whether the zoning proposal adversely impacts the environment or surrounding natural resources.

The rezoning proposal to the O-I district for a cultural facility will not adversely impact the environment or surrounding natural resources. A significant portion of the existing mature vegetation will be maintained.

#### COMPLIANCE WITH DISTRICT STANDARDS

Per the chart below, it appears the existing lot and building on the site can comply with minimum development standards of the O-I (Office-Institutional) District per Table 2.2 of the DeKalb County Zoning Ordinance.

STANDARD	REQUIREMENT	PROPOSED	COMPLIANCE
LOT WIDTH (O-I)	A minimum 100 feet of lot width on a public street frontage	290 Feet	Yes
LOT AREA (O-I)	20,000 Square Feet	4.132 Acres	Yes
FRONT BUILDING SETBACK	60 Feet	60 Feet	Yes
TRANS. BUFFERS	50 feet adjacent to	Existing mature vegetation	Yes
Table 5.2(a)	residential zoned districts.	and additional plantings shall provide an appropriate buffer along perimeter property lines adjacent to residential zoned properties.	
HEIGHT	Up to 5 stories	2-Story	Yes
PARKING	Minimum 1 space for	108 spaces based on 4,320	Yes
Article 6	each 40 square feet in largest assembly area.	square feet of largest assembly area	

#### **Staff Recommendation:** Conditional Approval

The proposed O-I (Office-Institutional) District for a cultural facility is appropriate within a Suburban Character Area and consistent with the following 2025 Comprehensive Plan policy: Create neighborhood focal points by locating schools, community centers at suitable locations within walking distance of residences. Located on a four-lane major arterial, there should be no significant impact on traffic. The proposed O-I (Office-Institutional) District is compatible with an existing institutional use located directly across from the site on Panola Road. Existing mature vegetative screening along perimeter property lines provides a transitional buffer to mitigate the impact on adjacent residential zoned properties. The Department of Planning and Sustainability recommends **"Conditional Approval"** of the rezoning request to O-I (Office-Institutional) subject to the following conditions:

- 1. Limit use to a cultural facility with combined building square footage of no more than 16,000 square feet.
- 2. Access shall be limited to no more than two curb cuts on Panola Road subject to approval by the Georgia Department of Transportation (GDOT) and the Transportation Division of the Department of Public Works.
- 3. Compliance to Article 5 of the Zoning Code for site design and building form standards for new development.
- 4. All refuse areas shall be screened from public view with fencing or similar building materials to match the existing structure.
- 5. Complete the lot combination process two merge the two properties at 1970 and 1978 Panola Road prior to filing for a Land Disturbance Permit (LDP) and Building Permit (BP).
- 6. Pole signage is prohibited. Signage must be a ground monument sign with a brick base not to exceed an overall height of six feet. Sign area shall not exceed 32 square feet.
- 7. The approval of this rezoning application by the Board of Commissioners has no bearing on the requirements for other regulatory approvals under the authority of the Zoning Board of Appeals, or other entity whose decision should be based on the merits of the application under review by such entity.

#### Attachments:

- 1. Department and Division Comments
- 2. Application
- 3. Site Plan
- 4. Zoning Map & Land Use Map
- 5. Aerial Photograph/Site Photographs

### **NEXT STEPS**

#### Following an approval of this zoning action, one or several of the following may be required:

- Land Disturbance Permit (Required for of new building construction on non-residential properties, or land disturbance/improvement such as storm water detention, paving, digging, or landscaping.)
- ✓ Building Permit (New construction or renovation of a building (interior or exterior) may require full plan submittal or other documentation. zoning, site development, watershed and health department standards will be checked for compliance.)
- Certificate of Occupancy (Required prior to occupation of a commercial space and for use of property for any business type. The issuance follows the review of submitted plans if required based on the type occupancy.)
- Plat Approval (Required if any parcel is being subdivided, re-parceled, or combined. Issued "administratively"; no public hearing required.)

**Overlay Review** (Required review of development and building plans for all new construction or exterior modification of building(s) located within a designated overlay district.)

**Historic Preservation** (Certificate of Appropriateness required for any proposed changes to building exteriors or improvements to land when located within the Druid Hills or the Soapstone Geological Historic Districts. Historic Preservation Committee public hearing may be required.)

- Variance or Special Exception (Required seeking relief from any development standards of the Zoning Ordinance. A public hearing and action by the Board of Appeals are required for most variances.)
- Business License (Required for any business or non-residential enterprise operating in Unincorporated DeKalb County, including in-home occupations).

N1. White Mill Road- Collector. Dedicate 35 feet from centerline of road or to cover all public infrastructure, whichever greater. Need at least 2 feet of ROW on back of sidewalk for streetlights. Access must meet sight distance requirements (stopping and intersection) per AASHTO guidelines. Requires 5-foot landscape strip, 6-foot sidewalk, pedestrian scale street lighting, bike lanes. Kelly Lake Road- local. Requires dedication of 27.5 feet from centerline of road or to cover all public infrastructure, whichever greater. Need at least 2 feet of ROW on back of sidewalk for streetlights. Five-foot landscape strip, 6-foot sidewalk, pedestrian scale street light for streetlights. Five-foot landscape strip, 6-foot sidewalk, pedestrian scale street lighting. Access must meet sight distance requirements (stopping and intersection) per AASHTO guidelines. New roads, of public, require a ROW dedication of 55 feet, five-foot landscape strip, 6- foot sidewalk, and street lighting. Miter right of way corner at Whites Mill Road at Kelly Lake Road.

N2. No offsite parking allowed due to curve in the road.

N3. No offsite parking allowed due to proximity to Briarcliff Road intersection.

N4. No comments.

N5. Welborn Road- Collector. Requires pedestrian street lights at 80 foot spacing, 5-foot landscape strip, 6-foot sidewalks, bike lanes, right of way dedication of 35 from centerline or to ensure all public infrastructure is within right of way, whichever greater. Dekalb Medical Parkway- local. Requires pedestrian scale street lights, 3-foot landscape strip and a 6- foot sidewalk. Covington Hwy- Major Arterial and State Route. GDOT review required prior to permitting. Coordinate with GDOT PI No 0008228 and dedicate any necessary right of way. Minimum of 50 form centerline. Sidewalks and pedestrian scale street lighting can be installed under the GDOT project in exchange of the right of way dedication. Ensure all access point meet minimum stopping and intersection sight distance requirements per AASHTO with permitting. Need at least 2 feet of ROW on back of sidewalk for streetlights. Interior roads to be private or must meet the requirements for a local road. (55-foot right of way dedication, five- foot landscape strip, 6 -foot sidewalk, street lighting.)

N6. Covington Hwy- Major. GDOT permits/review required prior to permitting. Add sidewalks and pedestrian scale lighting along property frontage. Five-foot landscape strip, 6-foot sidewalk. ROW dedication of 50 foot from centerline or to cover public infrastructure, whichever greater. Need at least 2 feet of ROW on back of sidewalk for streetlights.

N7. Wesley Chapel Road- Major. Requires five-foot landscape strip, 6-foot sidewalk, pedestrian scale lights, bike lanes and ROW dedication of 50 feet from centerline or to cover all public infrastructure, whichever greater. Need at least 2 feet of ROW on back of sidewalk for streetlights. Ensure all access point meet minimum stopping and intersection sight distance requirements per AASHTO with permitting.

N8 (Z-19-1243514) & N9. Panola Road- Major. Requires five-foot landscape strip, 6-foot sidewalk, pedestrian scale lights, bike lanes and ROW dedication of 50 feet from centerline or to cover all public infrastructure, whichever greater. Need at least 2 feet of ROW on back of sidewalk for streetlights. Access must meet sight distance requirements (stopping and intersection) per AASHTO guidelines.



### DEKALB COUNTY GOVERNMENT PLANNING DEPARTMENT DISTRIBUTION FORM

**NOTE:** PLEASE RETURN ALL COMMENTS VIA EMAIL OR FAX TO EXPEDITE THE PROCESS TO MICHELLE M ALEXANDER <u>mmalexander@dekalbcountyga.gov</u> OR JOHN REID <u>JREID@DEKALBCOUNTYGA.GOV</u>

#### COMMENTS FORM: PUBLIC WORKS WATER AND SEWER

Case No.: <u>Z-19-1243514</u>
Parcel I.D. #: <u>16-038-03-012 &amp; 16-038-03-021</u>
Address: <u>1970 &amp; 1978 Panola Road</u>
Lithonia, Georgia
WATER:
Size of existing water main: <u>8" DI &amp; 16" DI Water Main</u> (adequate/inadequate)
Distance from property to nearest main: <u>Adjacent to Property</u>
Size of line required, if inadequate: <u>N/A</u>
SEWER:
Outfall Servicing Project: <u>Pole bridge Creek Basin</u>
Is sewer adjacent to property: Yes () No (X) If no, distance to nearest line: <u>Approximately 190 feet South of property</u>
Water Treatment Facility:Pole bridge Creek WTF ( ) adequate ( ) inadequate
Sewage Capacity; <u>*</u> (MGPD) Current Flow: <u>6,48</u> (MGPD)
COMMENTS:
* Please note that the sewer capacity has not been reviewed or approved for this project. A Sewer Capacity Request (SCR) must be completed and submitted for review. This can be a lengthy process and should be addressed early in the process.

Signature: Carlo



#### 10/9/2019

To: Ms. Madolyn Spann, Planning Manager Mr. John Reid, Senior Planner
From: Ryan Cira, Environmental Health Manager
Cc: Alan Gaines, Technical Sevices Manager
Re: Rezone Application Review

General Comments:

DeKalb County Health Regulations prohibit use of on-site sewage disposal systems for

- multiple dwellings
- · food service establishments
- hotels and motels
- commercial laundries
- funeral homes
- schools
- nursing care facilities
- · personal care homes with more than six (6) clients
- child or adult day care facilities with more than six (6) clients
- residential facilities containing food service establishments

If proposal will use on-site sewage disposal, please contact the Land Use Section (404) 508-7900.

Any proposal, which will alter wastewater flow to an on-site sewage disposal system, must be reviewed by this office prior to construction.

This office must approve any proposed food service operation or swimming pool prior to starting construction.

Public health recommends the inclusion of sidewalks to continue a preexisting sidewalk network or begin a new sidewalk network. Sidewalks can provide safe and convenient pedestrian access to a community-oriented facility and access to adjacent facilities and neighborhoods.

For a public transportation route, there shall be a 5ft. sidewalk with a buffer between the sidewalk and the road. There shall be enough space next to sidewalk for bus shelter's concrete pad installation.

Since DeKalb County is classified as a Zone 1 radon county, this office recommends the use of radon resistant construction.

DeKalb County Board of Health

#### DeKalb County Board of Health

404.508.7900 • www.dekalbhealth.net 10/9/2019

N.5 SLUP-19-1243471 / 2019-4350 / 15-196-03-014 4407 Covington Hwy, Decatur, Ga 30035 Amendment - Please see general comments. - Changing to Restaurant N.6 SLUP-19-1243513 / 2019-4351 / 15-159-09-007 2030 Wesley Chapel Road, Decatur, GA 30035 Amendment - See general comments. - Septic installed on property 9/27/1983. N.7 Z-19-1243514 /2019-4352 1970 & 1978 Panola Road, Lithonia, GA 30058 Amendment - Septic system installed on 4/29/77 on property. - See review general comments. N.8 SLUP-19-1243515 / 2019-4353/ 16-038-030021 1970 & 1978 Panola road, Lithonia, Ga 30058

Amendment

- Septic system install in 1977 on property 1978.
- Please review general comments.

DeKalb County DEPARTMENT OF PLANNING & SU Rezoning Application to Amend the Official Zoning		Clark Harrison Building 330 W. Ponce de León Ave Decatur, GA 30030 B C D SEP 0 5 2019 BY:
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pplicant Name: Guyana Association of Georgia, Inc. Attn	: Mr. Carl Lashley, F	resident
pplicant E-Mail Address:cclashley@gmail.com	a lia, Mähällipula e	H. Elliswin Pressel X. Les Agalica Hott Form, XV.
Applicant Mailing Address: PO Box 360744, Decatur, GA	30036	nillas faitne (horiso) - II.
physical: 1970 Panola Road, Lithonia, GA 30058	the second and the fit method	alignetia antro
Applicant Daytime Phone: 240-350-5879	Fax:	- Long Institution
If more than one owner, attac Dwner Mailing Address: PO Box 360744, Decatur, GA 3 Dwner Daytime Phone: 240-350-5879		De distruction con tempos Menter compagnitution
Address of Subject Property: 1970 Panola Road and 1978	Panola Road, Litho	nia GA 30058
1970 Panola: 16-038-03-012	entre sector interest and e	X, F. Sterflag (g. Jahrin Apertical
Parcel ID#:		
	mission District:5	
	Zoning District: O-I	
	and Use Designation	: SUB
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For Office Use) Filing Fee:		



Guyana Association of Georgia Inc. Community Meeting Berean Community Center, 2440 Young Rd, Stone Mountain, GA July 31 <sup>st</sup> 2019				
Name (please print)	Address	email	Tel #	
Cheryl Hodge	5717 Wellborn Dahe	(d., Littonia cherylbhodge@gina	il. com 170-656-791	
Jackie Brown	6871 Spreadlong Oa		Qad. com 678933 249	
Pubray Wilburg		brywilburg @ ya		
Fibstephen Graffith			@ Concast 10 678-372-7167	
OLIVER Keith libelianis	550 CRESTRINGECOU			
Ethaud Lerbox	9	CLAMILONDON 77 () Email		
Andrea Fraser		agaser 14@ gman	l con 301-529-952	
GAIL Lyte		gblyter yahoo		
Shirley Vanlar		Shirley. Janier e good	a set a set of the set of the set of the	
Barbara Henn		henrybarbara 89	0	
Willie & Marilyn Bowman			270 465-02	
BERGETTE BRIBGE		<u>د</u>	770 285 49	
Alicia BRIDGE				
Robert Aharles		Los 935 @ gmai	1.com 443768852	

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Guyasa Association of Gubera Inc.	Guyana Association of Georgia In erean Community Center, 2440 You July 31 <sup>st</sup> 20	ing Rd, Stone Mountain, GA	
Name (please print)	Address	email	Tel #
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Gloriar V. Fredericks	1 J SAT31	1083 richylob38Dgmail.com	4-04-569-9088
Stater Jeffrey		sjeffreipe bollouthir	20t 404451-189
Abronica Dugan	407 Kankin Circle Mcd	hough QUITA Dall @ G M	21.6m 347668-664
Brych Alphone o.	407 Rankin Gill, Mc Donos	A GA	( ) more
Stephen Garrett		garrettspip@gmail.	(954) 812 4754
Downo DeGiroot			(7) 912-0814
2 Dorma Legenson	253 hour Oreck Pass	s nyoungrn 42@ ya	hop 678 814 437
3 0	He Donough, CAR 3023		
1 ProstonClark	5443 Forst Pines Dr	helarkheirs ag mail, con	678-858-512
5 Healure Willouse.	3652 River Edge Loop Decat	et 30034. malik w50 @ bellsouth. ne	t.
Ann Barratt-Boyle	10222 Fieldcrest Week, Correton	9A anaveboyl@yahoo. Co	n 678-740-160
MARRIE GEORGE	4171 / apoelot B Ellepion	CAR	404-717-7556
18 NEVILLE George	4171 Japaelott D. Ellenios	SHA	404-388-62

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	OF GLORGA INC	July 31 <sup>st</sup> 2019		
	Name (please print)	Address	email	Tel #
2	COSE M. (TEWANT	2093 County downlaws St. Mt. GABOUE	StewAntaus & ebellswith, Klef	44-202-11.49
	Zalika Mars Willians	H535 Millennum View of Sullyle	an 2 mars 201 cloud. com	404-626-158
	Carl Lashbey		cologh Ley & gmail. com	
	Bachara Loshley		barbara. leshkyognail.com	404-734-7898
	GOEN FREDERICKS	811 HANK AAAON DR HOR ATK3031	5 gdf 5807 chotmail · com	404-213-580
(	AubreyHuguetin	7588 Sunner Jony L. Lihomas	vanbury 7588 Caman - com	40389496
	Dou ELAS PRINCE	557 VICKERS LN LOCUSIGE	PRINCEDS55@HormAil.Co	570-977-152
	KINT ARCHER	1130 821914 Stor 27	Kor ispace you	7-1001-62-8
	Gail Cassar	457 Watson Bay, Stn Mon Ga 305.	gailcassara yahoo.com	
	Hazel mitchell	4726 White	hazelmite helled beel south. Net	7-633-4134
	Fausting Ward Osborne	520 S. Malton Ct. St. Mtn. 20083	Ros	
	LasA Prince	25 Fairway Trl. Coungton Boo	4 Lprince yahou. com	678499-986
	Ingrid Sendar	542 Wateriukn Stn MTh		4-202-8493

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Berean Community Center, 2440 Young Rd, Stone Mountain, GA July 31 <sup>st</sup> 2019			
Name (please print)	Address	email	Tel #
Desiree Codolette	2449 KloudikeRdSN Convers GA 30	1074 decoddette agnail.com	(917)459-32
Philo 2/10 Raws	U	DANDARAN 50 Q ast	678 463-761
Vielly THOMAS	3995 JAMES LAKE DR CALE	16thomas@msm.edu	770-715-6-37
Maricyn Farcing the	2757 Hullich Co Dune	· farley thompson.	770-981-7:
Adul Faley. Thomas			70.335 6
Tosephine Belgrave.	610.3 Par Four Way Lithon	ia	470-219-565
Deninis BelgRAVA		denbellozatcomastanles	470219 56
GEORGE Rollins	4911 PANOLA Mill DR	GEORGE Rollins 2	
	LITHONIN	@gmail.com	437-4334
hyndon Wilburg	7218 Cavender Dr Atlanta (143		718 865-6809
GORDON HARPER	500 HILLANDALE PARK DR LITHO	0058	
GORDON BARNWEIL	6527 carriage LN STN MTNGA	337 GORDON & My CARIBSHIP. COM	7108236910
David Sacks	89 Dastmouth Ave Avondale GA 3	Estater david @ david Sacki-rl	404-353-187

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September 4, 2019

DeKalb County Department of Planning & Sustainability 330 West Ponce de Leon Avenue Decatur, GA 30030

#### Re: Letter of Application for Proposed Rezoning for 1970 and 1978 Panola Road, Lithonia, GA

To Whom it May Concern:

The Guyana Association of Georgia, Inc. (GAOG) thanks you for your consideration of our application for rezoning our properties at 1970 Panola Road and 1978 Panola Road.

Over the past 28 years, GAOG has been a community-serving, 501c3 not-for-profit, cultural, civic and educational organization. The Association has been headquartered at 1970 Panola Road in unincorporated DeKalb County since 2010. GAOG's recent acquisition of the vacant three-acre ( $\pm$ ) adjacent parcel at 1978 Panola Road provides an opportunity for our organization to continue our program in this location, by developing a modestly scaled multi-use facility to support our educational programs, provide meeting space for ourselves and others in the community, and provide office space for our organization.

In order to do this, we respectfully request favorable County action on our applications to rezone these two parcels to "OI", along with our accompanying Special Land Use Permit (SLUP) Application to allow a Cultural Facility. #1970 is currently zoned R100 and #1978 is currently zoned RSM. Based on our consultations with County staff in the Department of Planning & Sustainability, the nature of our organization's programs fit best under the classification of a Cultural Facility. With SLUP approval the proposed OI zoning permits this use whereas the existing zoning does not.

As part of this process, we will be submitting a combination plat to merge these two properties into one (again, based on our preliminary meetings with County staff). We also respectfully request that the prior zoning condition that attaches to the property at #1978, a residential subdivision site plan (CZ-85-040), be removed from the property.

As the attached package shows, our proposed site plan includes a modest scale of development comprising of the following elements, designed to allow us to continue and improve our program of community service:

- Retention of the existing approximately 2,540-square-foot residential structure which currently serves as our office and meeting space;
- Construction of a new two-story (maximum) multi-use Cultural Facility building with a footprint of approximately 6,300 square feet;
- Preservation of existing woodlands, within the required transitional buffers, and elsewhere throughout the eastern portion of the property, resulting in a walkable natural area of approximately two acres;

- Other outdoor amenity areas including landscaped patio and garden areas, around the buildings and extending towards the more visible front of the property;
- An upgraded entrance and driveway, and parking to support these facilities and spaces; and
- Pedestrian pathways throughout the site and connecting to the existing Panola Road sidewalk.
- The development is intended to be phased, with early development of landscape buffers, fencing, and some of the parking (phased as per Article 6.1.4.E), and construction of the new building, additional landscape areas and additional parking in a later phase.

GAOG's diverse program of community service includes Saturday morning tutoring and mentoring for area primary and secondary school students; college scholarship awards for first year students; an annual Youth Symposium; an annual Children's Christmas Party; an annual Millennial Mixer/networking event; scholarships for area adults to pursue career-advancing educational opportunities; a Community Health Fair; voter registration; and others. Our mission is to serve the larger Guyanese community *and* our local community, and to improve connections between the two.

We have reached out extensively to our neighbors and community. Our community meeting on July 31, 2019 was well-attended with approximately fifty guests, and the comments we received on the plans were nothing but positive.

In closing, we believe the proposed rezoning and SLUP for these two parcels will allow us to continue our community service through a development that is appropriately scaled to the neighborhood, enhances the corridor and neighborhood with its significant open-space assets, is consistent with the Comprehensive Plan's vision for this suburban area, and provides a suitable transition between nearby Neighborhood Center nodes and surrounding residential development. The GAOG intends to continue being a good neighbor and we feel certain that our project's impact will be a positive one and we hope that it will likewise be viewed favorably by DeKalb County.

Thank you for your consideration.

Sincerely,

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Carl Lashley, AA President, Guyana Association of Georgia, Inc.

September 4, 2019

DeKalb County Department of Planning & Sustainability 330 West Ponce de Leon Avenue Decatur, GA 30030

Re: Analysis of Impact of Proposed Rezoning for 1970 and 1978 Panola Road, Lithonia, GA

Below are the relevant criteria spelled out in Article 7-3 of the DeKalb County Zoning Ordinance and the analysis of the proposal's impacts on or conformance with each.

Sec. 7.3.5. - Standards and factors governing review of proposed amendments to the official zoning map. [*source: Municode.com*] The following standards and factors are found to be relevant to the exercise of the county's zoning powers and shall govern the review of all proposed amendments to the official zoning map:

**A.** Whether the zoning proposal is in conformity with the policy and intent of the comprehensive plan. The County's Comprehensive plan designates this area as Suburban. The proposed OI zoning is a permitted zoning category in conformity with the Suburban designation. The location is just outside the boundaries of the Panola Road – Young Road Neighborhood Center to the north, and also very near to the Covington Highway – Panola Road Neighborhood Center and Stonecrest city limits to the south, and as such would be transitional to the surrounding residential neighborhood and provide an appropriate community focal point on Panola Road.

**B.** Whether the zoning proposal will permit a use that is suitable in view of the use and development of adjacent and nearby property or properties. The GAOG is surrounded by compatible uses. The north, east and south adjacent properties are all residential and to the west, across Panola road is a Place of Worship which the Association has worked with over the years. There are also several other Places of Worship and schools within the vicinity as well. The proposed zoning is submitted concurrently with a SLUP Application for a Cultural Facility. This usage as proposed includes a multi-purpose, community-serving facility of no more than two stories in height, with extensive green space (including preserved natural areas with walking trails, as well as garden areas and generous landscape buffers), and as such is a good fit with adjacent and nearby properties. With SLUP approval the proposed zoning permits this use whereas the existing zoning does not.

**C.** Whether the property to be affected by the zoning proposal has a reasonable economic use as currently zoned. The property is currently zoned residential but has been used as a cultural facility and for various community services for neighboring residents since 2010. GAOG will be unable to continue its operations as currently planned and programmed, in this location, without a successful outcome of this rezoning and SLUP application process.

**D.** Whether the zoning proposal will adversely affect the existing use or usability of adjacent or nearby property or properties. The proposed zoning will not adversely affect the use or usability or adjacent or nearby properties. Nearby properties consist primarily of single-family residences with a number of Places of Worship located throughout the vicinity, some schools, and an occasional apartment complex. The OI zoning with a two-story cultural facility usage and generous property buffers that meet or exceed standard transitional buffer requirements will be a visually and functionally unobtrusive addition to this neighborhood. Its building scale will be in keeping with area Places of Worship and its usage less intensive than theirs.

E. Whether there are other existing or changing conditions affecting the use and development of the property which give supporting grounds for either approval or disapproval of the zoning proposal. There are no known existing or changing conditions affecting the use and development of the property that give supporting grounds for disapproval of the property that give supporting grounds for disapproval of the property at give supporting grounds.

**F.** Whether the zoning proposal will adversely affect historic buildings, sites, districts, or archaeological resources. The proposal will not adversely affect any historic buildings, sites, districts, or archaeological resources (of which there are none on the subject property to the best of our knowledge).

G. Whether the zoning proposal will result in a use which will or could cause an excessive or burdensome use of existing streets, transportation facilities, utilities, or schools. The proposed zoning and land use we believe will result in less burden to existing streets and transportation facilities compared to multiple residences which could be developed under existing zoning. The Association is located on a well-developed Major Arterial (Panola Road) and most GAOG programs and operations would involve relatively small group sizes traveling to and from the facility at off peak times (e.g., Saturday morning classes). Utility demand for a facility of this size is not expected to be burdensome. No demand will be placed on area schools.

**H.** Whether the zoning proposal adversely impacts the environment or surrounding natural resources. The proposed zoning will increase environmental protection due to the creation of transitional buffers at all property boundaries where the proposed OI zoning will abut RSM or R100 districts. These 50-foot-wide (at a minimum) buffers in conjunction with other setbacks and landscaped areas will provide for approximately 70 percent of the property to be kept as open space, including significant preservation areas for the current mixed woodland on markedly sloping topography on the easternmost half of (currently vacant) 1978 Panola Road.

In closing, we believe that our project's impact will be a positive one on the surrounding neighborhood and community, and we hope that it will likewise be viewed favorably by DeKalb County. Thank you for your consideration.

## **Site Survey**



**N.8** 





**N.8** 

### Z-19-1243514

## **Long-Term Site Plan**



### Z-19-1243514 Long Term Landscape Plan





# Character Images (Preliminary) Examples of One- to Two-Story Cultural/Civic Facilities

As presented at the Community Meeting on 7/31/2019.

NOTE: Building is a later phase improvement. Architectural services have not yet been engaged. Building will be two stories (maximum) above existing grade. Facade materials will all comply with Article 5 of the Zoning Ordinance.

Z-19-1243514

# **Zoning Map**



Z-19-1243514

### Suburban Land Use



**N.8** 

### Z-19-1243514

### Aerial



# Z-19-12435154

## **Site Photos**



### Property at 1970 Panola Road



Undeveloped adjacent property at 1978 Panola Road

## **N.8**

## Z-19-1243514

# **Surrounding Property Photos**



Nearby Institutional Use (Christ Sanctuary Church) across from site at 1971 Panola Road



### Adjacent single-family residence at 1966 Panola Road